

# COMPREHENSIVE ANNUAL FINANCIAL REPORT Ramsey County, Minnesota

YEAR ENDED DECEMBER 31, 2020

# FINANCIAL HIGHLIGHTS

(Dollars in thousands except per capita amounts)			2020		2019	Percent Change	
Government-wide F		<b>^</b>	4 762 457		4 625 420	0.40/	
	Outflows of Resources	\$	1,762,157	\$	1,625,439	8.4%	
Liabilities and Defer	red Inflows of Resources		799,124		808,851	-1.2%	
Net Position		\$	963,033	\$	816,588	17.9%	
Government-wide F	inancial Statements						
Revenues	indicial Statements.	\$	1,087,437	\$	968,371	12.3%	
Expenses		Y	940,992	Y	892,386	5.4%	
Expenses			3 10,332		032,300	3.170	
Increase in Net Position		\$	146,445	\$	75,985	92.7%	
Investment/Cash Ra	tio		87.6%		95.2%	-7.6%	
Average Investment	Book Yield		0.72%		1.99%	-63.8%	
General Obligation a	and Revenue Bond Debt	\$	201,587	\$	175,477	14.9%	
Net General Obligat	ion and Revenue Bond Debt Per Capita	\$	387.43	\$	339.53	14.1%	
Bond Ratings	Moody's Investor Service		Aaa		Aaa		
	Standard and Poor's		AAA		AAA		
Property Taxes *	Levy (General County)		319,443		304,817	4.8%	
. ,	Net Tax Capacity Rates		48.08		48.57	-1.0%	
	Net Tax Capacity (Adjusted)		663,489		625,979	6.0%	
	Market Values		55,058,785		51,609,139	6.7%	
Number of Budgete	d Employees (FTE)		4,186.41		4,052.76	3.3%	

<sup>\*</sup> Property Tax calculations are based on payable year not levy year.

# Comprehensive Annual Financial Report of the

# County of Ramsey, Minnesota

Fiscal Year Ended December 31, 2020

# **BOARD OF COUNTY COMMISSIONERS**

District 1, Nicole Joy Frethem

District 2, Mary Jo McGuire

District 3, Trista MatasCastillo

District 4, Toni Carter, Chair

District 5, Rafael Ortega

District 6, Jim McDonough

District 7, Victoria Reinhardt

County Manager, Ryan O'Connor Chief Financial Officer, Alexandra Kotze

Prepared by: Finance Division of the County Manager's Department

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# RAMSEY COUNTY LIST OF PRINCIPAL OFFICIALS As of December 31, 2020

# **Elected Officials**

Name

**Term Expires** 

Commissioners

1st District	Nicole Joy Frethem	January 4, 2021							
2nd District	Mary Jo McGuire	January 4, 2021							
3rd District	Trista MatasCastillo	January 2, 2023							
4th District	Toni Carter, Chair	January 2, 2023							
5th District	Rafael Ortega	January 2, 2023							
6th District	Jim McDonough	January 2, 2023							
7th District	Victoria Reinhardt	January 4, 2021							
Officers									
County Attorney	John Choi	January 2, 2023							
County Sheriff	Bob Fletcher	January 2, 2023							
Appointed Officials									
County Manager	Ryan O'Connor	Indefinite							
Chief Financial Officer	Alexandra Kotze	Indefinite							
County Assessor	Luis Rosario	December 31, 2020							
County Engineer	Ted Schoenecker	May 30, 2022							
Deputy County Managers:									
<b>Economic Growth and Community Investment</b>	Johanna Berg	Indefinite							
Health and Wellness	Kathy Hedin	Indefinite							
Information and Public Records	Karen Francois	Indefinite							
Safety and Justice	Scott Williams	Indefinite							
Human Resources Director	Gail Blackstone	Indefinite							
Medical Examiner	Dr. Kelly Mills	December 31, 2020							



June 22, 2021

Honorable Chair and Commissioners Ramsey County Board of Commissioners Room 220 Court House St. Paul, Minnesota 55102

### Commissioners:

The comprehensive annual financial report of Ramsey County is submitted for the fiscal year ended December 31, 2020. This report was prepared by the Finance Department. Responsibility for both the accuracy of the presented data and completeness and fairness of the presentation, including all disclosures, rests with County management. This report conforms to Generally Accepted Accounting Principles (GAAP) as set forth in the pronouncements of the Governmental Accounting Standards Board (GASB).

We believe the data is accurate in all material aspects and sets forth the financial position and results of operations of the County, as measured by the financial activity of its various funds, and all disclosures necessary to enable transparency and understanding of the County's financial affairs.

Copies of this report will be sent to elected officials, County management, credit rating agencies, financial institutions, and governmental agencies, which have expressed an interest in Ramsey County's financial affairs and will be made available on the Ramsey County website.

The County is required to undergo an annual single audit in conformity with the provisions of the U.S. Office of Management & Budget Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). The schedule of expenditures of federal awards (SEFA) is included in this report on Schedule 19. The findings, recommendations, and auditor's report on the internal control structure and compliance with applicable laws and regulations will be included in the Auditor's Management and Compliance letter to the County and is not part of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report from the independent auditors.

## INTERNAL CONTROL

To provide a reasonable basis for making these representations, Ramsey County has established a comprehensive internal control framework that is designed to protect the government's assets from loss, theft, or misuse, and to compile reliable information for the preparation of Ramsey County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, Ramsey County's comprehensive framework of internal controls has been designed to provide a reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. All internal control evaluations occur within this framework.

# **GENERAL INFORMATION**

Ramsey County has an area of 170.2 square miles (107,520 acres) and is the State's second most populous county. Ramsey County was organized on October 27, 1849 and is governed by the general laws of the State of Minnesota. On November 6, 1992, the County became the first Home Rule Charter County in the State, which provides additional powers to the County. The City of Saint Paul comprises slightly less than half of the County's total taxable value and is the Minnesota State Capital and the County Seat.

# **GOVERNMENTAL ORGANIZATION AND SERVICES**

A seven-member Board of Commissioners determines County policy and decides how money should be spent for the well-being of the people it represents. All members serve overlapping four-year terms of office. Each member also serves on numerous other boards and committees.

The Board appoints the County Manager who is the chief administrative officer of the County. The County Manager is responsible for the administration of Board policy and for the management of the various County departments.

The County provides a full range of services contemplated by statute. This includes public safety, recreation, public works, health services, cultural, human services, vital statistics, and tax assessment and collection. The County also operates three enterprise funds, including a nursing home, a home for residents with developmental disabilities, and a law enforcement contracting service division.

# **REPORTING ENTITY**

The financial reporting entity includes all funds of the County including component units. Component units are legally separate entities for which the primary government is financially accountable. The criteria used in determining the reporting entity are consistent with the GASB Statement 61.

Blended component units are legally separate entities which, in substance, are part of the primary government's operation and, therefore, part of the primary government. Accordingly, the Ramsey County Regional Railroad Authority and the Ramsey County Housing and Redevelopment Authority are reported as special revenue funds.

# **MAJOR COUNTY INITIATIVES**

2020 was an unprecedented year for residents, businesses and the overall community. A global public health crisis, widespread social unrest after the murder of Mr. George Floyd, economic recession, and unemployment levels not seen since the Depression required a focused and flexible response, guided by a strong sense of priorities and principles. In January 2020, during a strategic planning board workshop, the Ramsey County Board of Commissioners provided feedback on eight refocused and realigned strategic priorities and reaffirmed the County's vision, mission, and goals. Guided by Ramsey County's goals of Well-Being, Prosperity, Opportunity, and Accountability, these priorities have, in turn, guided the County's response to multiple crises and provided a strong foundation for continued strategic investment.

The following overview of Ramsey County's progress in each of the eight priority areas highlights major initiatives and achievements in 2020, moving us closer to our vision for a vibrant community where all are valued and thrive.

# 1. Resilience: Building Capacity to Respond, Adapt and Thrive Under Changing Conditions

Ramsey County's 2020 Comprehensive Plan defines resilience as "the capacity to respond, adapt and thrive under changing conditions" and identifies resilience as a priority. As the COVID-19 pandemic and the civil unrest after the murder of Mr. George Floyd clearly demonstrated, Ramsey County and its residents face increased physical, social, health and financial risks when challenged with environmental, economic, or social change. Therefore, Ramsey County must be capable of adjusting operations, service delivery and facilities to ensure that it is resilient in changing conditions. A strategic approach to resilience means examining County systems and operations to ensure they can withstand shock or stress.

In 2020, the County:

- Established, in March 2020, an Incident Management Team that provided emergency response and crisis management throughout the rest of the year.
- Provided uninterrupted critical County services throughout multiple periods of crisis in 2020.
- Continued all other County services by quickly adapting to masking, social distancing and other requirements and quickly responding to events and continually recalibrating the County's response as conditions changed.

- Created the COVID-19 Racial Equity and Community Engagement Team (RECERT) and Equity Action Circle (EAC) to
  ensure meaningful community engagement and to uplift the disparities in BIPOC communities and strategize
  targeted outreach, resources and support.
- Developed communication tools and strategies to combat misinformation associated with the COVID-19 pandemic and persuasively engaged communities with accurate information.
- Prioritized the prevention of evictions during the ongoing public health and economic crisis by marshalling various County resources.

# 2. Residents First: Effective, Efficient, and Accessible Operations

The Residents First program drives improvements in service delivery and facilities. The program engages residents and employees and leverages technology to achieve greater efficiency and more accessible facilities. Ramsey County is committed to being a resident-centered organization that delivers effective and efficient services that exceed the expectations of the community and are accessible, welcoming, and efficient from the perspective of the resident.

# In 2020, the County:

- Continued provision of critical County services during a prolonged period of crisis and insecurity.
- Established drop boxes where residents could drop off service documents and County mailings.
- Accelerated the establishment of Ramsey County Service Centers at multiple locations, including Ramsey County
  Library locations in Maplewood, Roseville and Shoreview. Ramsey County Service Centers offer in-person assistance
  with a wide range of County services including Navigator assistance, computer access and secure document drop
  boxes.
- Partnered with community and local stakeholders to ensure access to technology, equipment and digital literacy.
- Partnered with COVID-19 Trusted Messengers and Community Partners program to ensure Ramsey County's diverse
  racial, ethnic and cultural communities are informed about coronavirus, County services and community resources
  during the pandemic. Partners hosted community conversations to learn more about community concerns and
  hesitancy around COVID-19 and testing. Learnings from this community-led initiative informed Ramsey County's
  targeted COVID-19 messaging campaigns through traditional and non-traditional communication channels, as well
  as translation services in multiple languages. Community partners disseminated information and connected
  residents to County and community resources and services.

# 3. Advancing Racial and Health Equity and Shared Community Power

The pandemic, the economic recession, the murder of Mr. George Floyd and the following social unrest all highlighted and reaffirmed the ongoing institutional and historic racism and racial disparities that exist in public health, housing, employment, education and social justice, particularly to our Black and Indigenous communities. Ramsey County's vision for a vibrant community where all are valued and thrive is dependent on being a community where all residents can experience fair outcomes including the highest level of health and wellbeing and opportunities for advancement and growth. Many of the communities and residents impacted by County programs and services have not historically had a voice in planning and implementation. Through the crises of 2020, Ramsey County has sought to prioritize racial equity in its efforts to ensure that communities that are disproportionately impacted have equitable access to health supports. This effort has meant including residents in more participatory decision-making processes.

# In 2020, the County:

- Launched the COVID Racial Equity and Community Engagement Response Team (RECERT), co-led by the Racial and
  Health Equity Administrators and consisting of 12 employees who serve as racial equity subject matter experts to
  advise the County on the racial equity priorities, policies, systems and environmental changes throughout the
  duration of the COVID-19 emergency.
- Formed the Equity Action Circle (EAC), consisting of 15 community members representing diverse backgrounds, valuable perspectives and lived experiences. The purpose of the EAC is to co-develop strategies and solutions in partnership with the County to meet the unmet needs of racially and ethnically diverse residents during the COVID-

- 19 response. The EAC identified five priority areas for the County to focus on and developed recommendations for each of the priority areas.
- Developed the COVID-19 Trusted Messengers & Community Partners program, in which the County partnered with trusted messengers and community organizations to ensure Ramsey County's diverse racial, ethnic, and cultural communities are informed about coronavirus, County services and community resources during the pandemic.
- Launched the "A Mask for Everyone" initiative, to ensure that individuals, families and small businesses, specifically racially, ethnically and culturally diverse communities, have access to homemade masks to help slow the spread of COVID-19, accurate information about the importance of wearing a mask, and instructions on proper use and care of homemade masks. This initiative distributed over 100,000 masks to residents and small businesses.
- Partnered with diverse community partners to provide housing, food and basic needs, and workforce development to communities most impacted by the pandemic and the resulting economic instability and unemployment.
- The Board of Commissioners passed a resolution that made Ramsey County's Advancing Racial Equity Policy apply to elected officials.

# 4. Aligning Justice System Outcomes with Community Values

Ramsey County's justice system is not structured to produce just outcomes for all. The current structure disproportionally impacts and harms the wellbeing of low-wealth and low-income communities, and especially communities of color, all while limiting those communities' voices. The County is working in partnership with the community for the strategic redesign of the justice system with a focus on correcting disparate outcomes.

# In 2020, the County:

- Worked within the justice system with partners across county, city, and state agencies to develop release criteria which prioritizes the health and safety of the greater community. From the beginning of Ramsey's response to the pandemic, in February 2020, the Adult Detention Center decreased weekly bookings by over 50%, the Ramsey County Correctional facility decreased its population by over 70%, and the Juvenile Detention Center continues to decrease its population to a total population of less than 20 youth. Planning continues to take place to prevent incarcerated populations from increasing to their pre-pandemic levels as vaccinations become more prevalent and spread becomes less of a concern.
- Confronted officer involved deaths within communities across the metro. The Criminal Justice Coordinating Council
  committed to addressing the transformation of the adult justice system to one that centers on community wellness
  rather than promoting harm reduction. Their plan calls for a focus on supporting reforms to the pretrial justice
  system, as well as engaging community to set outcomes and values centering on racial equity. The Council will then
  hold itself accountable to these goals.
- Continued to convene as a Learning Community in partnership with the Haywood Burns Institute throughout 2020 with a focus on public safety, public health, human services, and education leadership across the city, county, and state. The group has made progress developing transformative policy change in the areas of decriminalizing pretextual traffic stops, crafting alternatives to the Extended Juvenile Jurisdiction and Adult Certification processes, and visioning alternatives to law enforcement's 911 response. Each of these policy transformations center on racial equity and community engagement, along with codesigned values that align with movement towards a new community wellness system.

# 5. Advancing a Holistic Approach to Strengthen Families

Ramsey County infants, children, and youth (ages 0-24 years) who have healthy minds and bodies have greater success in their formative years and as adults. Early and ongoing investment in families yields better educational outcomes, greater generational economic prosperity, asset, and wealth-building, and stronger communities for all. Ramsey County will strengthen families by listening to and understanding families' needs and barriers while providing non-traditional services and opportunities that promote wellbeing for infants, children, youth and their families.

# In 2020, the County:

- Submitted a successful proposal for the Preschool Development Grant in partnership with community. The focus of
  the grant is to better serve and connect families, and those working with families, to resources through a central
  resource hub.
- Established a Policy Action Governance team to address childcare needs during the pandemic including for families, childcare businesses, and childcare workers.
- Provided early childhood learning vouchers for over 800 families so that families with young children could have
  access to early childhood learning resources from Lakeshore Learning. Over 100 vouchers were issued to families in
  emergency shelters. About 66% of the families reached through this initiative identified as racially or ethnically
  diverse.
- In collaboration with the Vera Institute for Justice and the City of Saint Paul, the County awarded contracts to provide
  wrap around services for Ramsey County residents facing immigration removal proceedings. This initiative included
  providing wrap around services to support refugee and immigrant families who are experiencing or have loved ones
  going through removal proceedings.

# 6. Economic Competitiveness and Inclusion

Ramsey County envisions an inclusive economy where all residents and businesses prosper and have access to opportunity. Economic development is best achieved through a strong, collaborative approach. Full participation by all will create wealth, expand the talent pool and increase well-being. The County is creating new and expanded opportunities to grow and sustain small and diverse businesses, especially minority-owned, women-owned, and veteran-owned small businesses, and non-profit organizations, through its purchases of goods and services. The County will build and implement strategies that advance economic competitiveness and inclusiveness to create greater prosperity and opportunity for all. Continued engagement with cities, partner agencies, community organizations, businesses and residents will be essential in developing and implementing this work.

# In 2020, the County:

- Reconvened the County-wide Purchasing and Contract Action Teams by Service Teams to facilitate discussions within and across Service Teams to ensure County-wide collaboration and provide recommendations on innovative, consistent, effective, and efficient strategies for procurement and contracting policies, processes and practices. This includes (1) contractor selection and performance measures related to contractual requirements to align with the County's strategic direction to increase and diversify utilization of certified Small Business Enterprises and (2) promotion of County-wide workforce inclusion goals for vendors.
- Provided contract management and technical assistance to support emerging and small businesses to work with the
  County through federal CARES-funded programs. Learnings from this work highlighted a gap in service and the need
  for a centralized contract management team to support and grow small businesses.
- Developed an Economic Inclusion Vision Plan, a comprehensive economic development strategy centered around
  equitable growth and strengthening economic competitiveness. This strategy prioritizes inclusion in future
  investments and other actions related to housing, job creation, workforce development and place-based
  investments, while responding to the COVID-19 crisis. The actions in this strategy were informed by extensive
  community and stakeholder input from throughout the County.

# 7. Stability Starts with a Place to Call Home

Safe shelter is a basic need. Without stable housing, children, adults and families face significant challenges to their well-being. Region-wide, lack of affordable housing and increasing rents are making it difficult for more residents to secure housing, especially those with low incomes or who face other barriers such as prior involvement in the criminal justice system. Ramsey County is working to improve access to safe, stable housing and reduce homelessness.

# In 2020, the County:

- Launched the Department of Housing Stability to focus attention on providing affordable housing and reducing homelessness.
- De-congregated and provided temporary shelter for nearly 400 people during the worst periods of the pandemic.
- Increased support for individuals who are leaving shelters, to enhance their stability and reduce the likelihood that they will return to homelessness.

# 8. Talent Attraction, Retention and Promotion

Ramsey County strives to attract, retain, and promote a diverse and talented workforce to meet the evolving demographics and dynamic changing workforce needs of our community. This work continues to reshape the County as a welcoming place where all employees can contribute, feel valued and thrive.

# In 2020, the County:

- Retained the County's workforce during the pandemic and economic downturn.
- Continued investment in modernizing the County's personnel rules, job classification and compensation plans.
- Made progress in building a County-wide public sector program that will diversify the workforce, align and streamline
  internship, fellowship and pathways programs across the organization and develop advancement or lateral
  opportunities for key classifications within the county to leverage staff talent, broaden skills and promote
  development.
- Invested in a vision, structure and capacity to build a strategic and high performing human resources department that will leverage talent acquisition and overall enterprise operations.

### LONG-TERM FINANCIAL PLANNING

The Ramsey County Board of Commissioners recognizes the maintenance of a fund balance is essential to the preservation of the financial integrity of Ramsey County and is fiscally advantageous for both the County and the taxpayer. The Fund Balance Policy establishes goals and provides guidance concerning the desired level of fund balance maintained by the County to mitigate financial risk that can occur from unforeseen revenue fluctuations, unanticipated expenditures and similar circumstances. The County Board has created the following fund balance policy:

- Maintain an unrestricted General Fund Balance of no more than 50% of current year revenues, current year expenditures, or the subsequent year's operating budget.
- · Maintain an unassigned General Fund Balance of no less than two months of the subsequent year's budget.
- Commit and transfer any unrestricted General Fund Balance in excess of the 50% threshold to the Capital Projects Fund.
- Require the commitment and transfer of the Capital Projects Fund to take place during the development of the current year comprehensive annual financial report.

# **COUNTY DEBT POLICY**

Ramsey County may issue debt to finance capital assets that, because of their long-term nature or because of budgetary constraints, cannot be acquired from current or budgeted resources. Debt is not issued to finance operational needs. Debt issuance must be completed in the most cost efficient, professional manner, in accordance with the highest standards of finance, law and prudent government practices.

Ramsey County's debt program is monitored for compliance with applicable state statutes and is measured against industry standard benchmarks of affordability. The County also strives to receive the highest possible credit ratings on its debt obligations, which have been rated in the highest credit category by two credit rating agencies since 2001.

The County participates in a cross-jurisdictional effort to coordinate and monitor the impact of debt on taxpayers in the City of St. Paul. Elected officials and executive staff representing Ramsey County, the City of St. Paul, Independent School District

625, and the St. Paul Port Authority meet regularly as the Joint Property Tax Advisory Committee (JPTAC). The JPTAC initiates cooperative efforts to jointly plan for meeting the capital needs of each jurisdiction, coordinates general obligation financing of the area's capital needs, keeps financings within agreed upon debt level targets, and monitors associated impacts on property taxes in the City of St. Paul. The committee adopts target ranges for certain debt positions and ability to pay indicators as benchmarks for the jurisdictions. Many of the measurements used focus on the debt service levied and its effect on City taxpayers. The benchmarks have been consistently met since 1977 and updated, as needed, due to changes in rating agency metrics.

## **INDEPENDENT AUDIT**

Minnesota State Law requires an audit to be made of the books of account, financial records and transactions of the County. This requirement has been complied with and the Auditor's report has been included in this report.

In addition to meeting the requirements set forth in state laws, the audit is also designed to meet the requirements of the Federal Single Audit Act Amendments of 1996 and OMB's Uniform Guidance. The County's Auditors will issue a management and compliance letter covering the review made as part of the examination of Ramsey County's system of internal control and compliance with applicable legal provisions. This letter also reflects the results of the County's single audit under provisions of the OMB's Uniform Guidance.

# CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Ramsey County for its comprehensive annual financial report for the fiscal year ended December 31, 2019. This is the 46<sup>th</sup> year the County has received this award. To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the County also received the GFOA's Award for Distinguished Budget Presentation for the biennial budget for the period beginning January 1, 2020. The County has received this award for the past 37 years. To qualify for the Distinguished Budget Presentation Award, the County's budget document was judged to be proficient in several categories including policy documentation, financial planning and organization.

The County also received the GFOA's Popular Annual Financial Reporting Award for its 2019 Financial Report to Citizens. The award is given to those state and local governments that issue an accessible and easily understandable financial report to the public.

# **ACKNOWLEDGMENTS**

The preparation of this report is the result of the dedicated service of all the financial staff of the County. We would like to express our appreciation to all staff that assisted and contributed to its preparation. We would also like to thank the County Board of Commissioners for their support in maintaining the highest standards of professionalism in the management of the County's finances.

Sincerely,

Ryan T. O'Connor County Manager

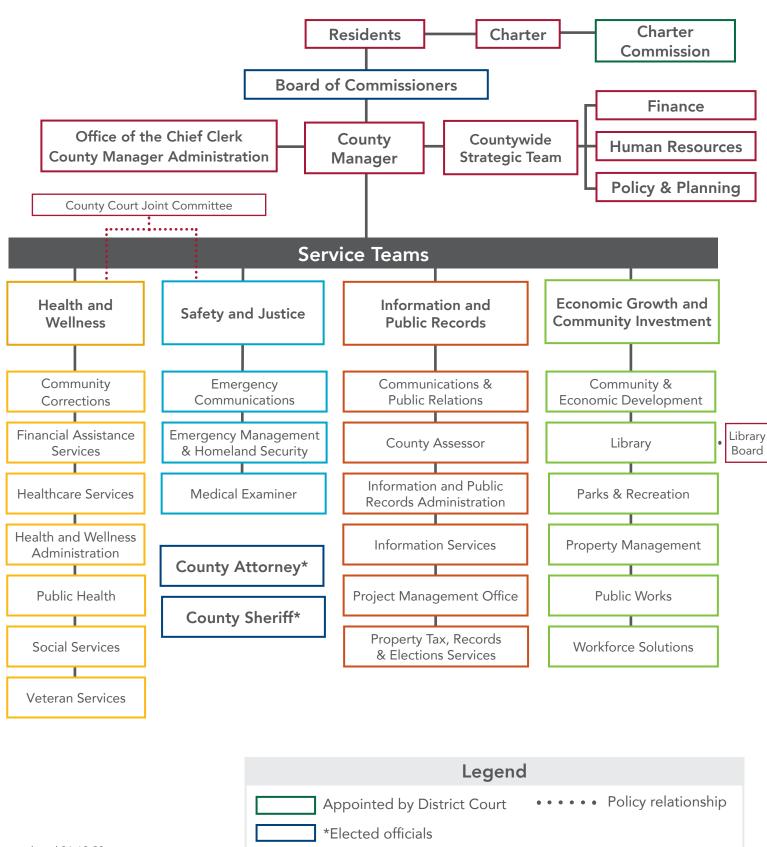
RATO Ca

Alexandra Kotze, Director, CFO Finance Department

Museum Whos



# 2020 Organizational Chart





# Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Ramsey County Minnesota

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christopher P. Morrill

Executive Director/CEO

# **STATE OF MINNESOTA**



Julie Blaha State Auditor Suite 500 525 Park Street Saint Paul, MN 55103

# INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Ramsey County Saint Paul, Minnesota

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ramsey County, Minnesota, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ramsey County, Minnesota, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Ramsey County's basic financial statements. The Introductory Section, the Supplementary Information, and the Statistical Section as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplementary Information as listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 22, 2021, on our consideration of Ramsey County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Ramsey County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Ramsey County's internal control over financial reporting and compliance.

JULIE BLAHA STATE AUDITOR

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June 22, 2021

DIANNE SYVERSON, CPA DEPUTY STATE AUDITOR

# MANAGEMENT'S DISCUSSION AND ANALYSIS

Ramsey County offers readers of the County's financial statements this overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2020. Readers are encouraged to consider the information presented here in conjunction with additional information furnished in the letter of transmittal, which can be found on pages 8 - 14 of this report.

# **Financial Highlights**

- The total net position of Ramsey increased from a net position at the end of 2019 of \$816,587,855 to a net position of \$963,033,270 at the end of 2020. The County also recognized an increase in revenue from property tax, and grants and contributions not restricted to specific programs.
- The County's intergovernmental revenue increased by \$152,747,653, mainly due to COVID relief grants. The County received \$96,026,771 from the Federal Government through the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) along with additional grants targeted at our community's needs.
- The County's total General Obligation debt increased by \$26,361,002 (14.1%) during the current fiscal year because it issued new debt in the amount of \$45,415,000 in 2020.

# **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to Ramsey County's basic financial statements. The financial statements are comprised of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements -** The government-wide financial statements are designed to provide a broad overview of the County's finances, in a manner like a private-sector business.

The statement of net position presents information on all of Ramsey County's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, transportation, sanitation, health, human services, culture and recreation, conservation of natural resources, and economic development and assistance. The business-type activities of the County include a nursing home, a home for developmentally disabled residents, and a law enforcement contracting service division.

The government-wide financial statements include not only the County itself (known as the primary government), but also a legally separate Regional Railroad Authority and a legally separate Housing and Redevelopment Authority for which Ramsey County is financially accountable. Although legally separate, the County Board of Commissioners

serves as the governing board of these organizations. Therefore, they function as departments of the County, and have been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 30 - 32 of this report.

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the County can be divided into three categories: 1) governmental funds, 2) proprietary funds, and 3) fiduciary funds.

1) Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Inflows are associated with revenues which will be recognized in future periods and outflows are associated with expenditures/expenses which will be recognized in future periods. Such information may be useful in evaluating a government's short-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. For example, pension and related activities are reflected in the government-wide statements, but these activities will not affect the government in the short term. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains four governmental fund types: General, Special Revenue, Debt Service, and Capital Projects. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Transit and Transportation Improvement Special Revenue Fund, Debt Service Fund, and Capital Projects Fund, which are major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 33 - 35 of this report.

2) The County maintains two different types of proprietary funds: 1) Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Lake Owasso Residence, Ramsey County Care Center, and Law Enforcement Services operations. 2) Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its Information Services, General County Buildings, Firearms Range, Fleet Services, Retiree Insurance, and Employee Health Insurance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Lake Owasso Residence and Ramsey County Care Center, which are considered major funds, and Law Enforcement Services, which is considered a nonmajor fund. Conversely, internal service funds are combined into a single, aggregated

presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 36 - 39 of this report.

3) Fiduciary funds are used to account for resources held for the benefit of parties outside the government. For example, the Care Center holds resident's funds and pays for the residents' personal expenses. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Data from the private purpose trust funds and custodial funds are combined into a single aggregated presentation. Individual fund data for these funds are provided in the form of combining statements elsewhere in this report.

The basic fiduciary fund financial statements can be found on pages 40 - 41 of this report.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 42 - 81 of this report.

**Other Information** - In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information on the General Fund budget, the Transit and Transportation Improvement Special Revenue Fund budget, and schedules on the other post-employment benefits (OPEB) and the County's pension plans. Required supplementary information can be found on pages 83 - 95 of this report. Immediately following the required supplementary information is the presentation of the Debt Service Major Fund budgetary comparison schedule. After that, the combining statements referred to earlier in connection with nonmajor governmental and internal service funds are presented. Combining fund statements and schedules can be found on pages 99 - 116 of this report.

# **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The County's total net position increased by \$146,445,415 for the current fiscal year activity. The County's assets and deferred outflow of resources exceeded liabilities and deferred inflow of resources by \$963,033,270 at the close of the most recent fiscal year. Inflows are associated with revenues which will be recognized in future periods and outflows are associated with expenses which will be recognized in future periods.

Ramsey County's investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets, still outstanding, amounts to 71.8% of the County's net position. The County uses these capital assets to provide services to citizens, consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

# Summary of Net Position For the Years Ended December 31, 2020 and 2019

	Governmental Activities		Business-typ	oe Activities	Total			
	2020	2019	2020	2019	2020	2019		
Current and Other Assets	\$ 856,204,445	\$ 718,087,949	\$ 3,137,680	\$ 3,670,782	\$ 859,342,125	\$ 721,758,731		
Capital Assets	854,626,559	845,237,589	4,178,151	4,377,678	858,804,710	849,615,267		
Total Assets	1,710,831,004	1,563,325,538	7,315,831	8,048,460	1,718,146,835	1,571,373,998		
Deferred Outflows of Resources:								
Deferred Pension Outflows	35,651,798	43,889,791	1,370,482	1,150,107	37,022,280	45,039,898		
Deferred OPEB Outflows	6,641,105	8,585,318	346,986	440,118	6,988,091	9,025,436		
Total Deferred Outflow	42,292,903	52,475,109	1,717,468	1,590,225	44,010,371	54,065,334		
Long-term Liabilities Outstanding	527,301,640	507,921,372	22,048,203	21,161,445	549,349,843	529,082,817		
Current and Other Liabilities	146,492,461	106,004,807	4,052,187	3,843,588	150,544,648	109,848,395		
Total Liabilities	673,794,101	613,926,179	26,100,390	25,005,033	699,894,491	638,931,212		
Deferred Inflows of Resources:								
Deferred Pension Inflows	38,137,305	91,118,893	799,525	2,648,883	38,936,830	93,767,776		
Deferred OPEB Inflows	57,096,948	72,231,834	3,195,667	3,920,655	60,292,615	76,152,489		
Total Deferred Inflows	95,234,253	163,350,727	3,995,192	6,569,538	99,229,445	169,920,265		
Net Position:								
Net Investment in Capital Assets	688,335,039	713,370,225	3,161,594	2,946,142	691,496,633	716,316,367		
Restricted	336,316,167	211,994,630	-	-	336,316,167	211,994,630		
Unrestricted	(40,555,653)	(86,841,114)	(24,223,877)	(24,882,028)	(64,779,530)	(111,723,142)		
Total Net Position	\$ 984,095,553	\$ 838,523,741	\$ (21,062,283)	\$ (21,935,886)	\$ 963,033,270	\$ 816,587,855		

**Governmental Activities** - Governmental activities increased the County's net position by \$145,571,812. Key elements of this increase are as follows:

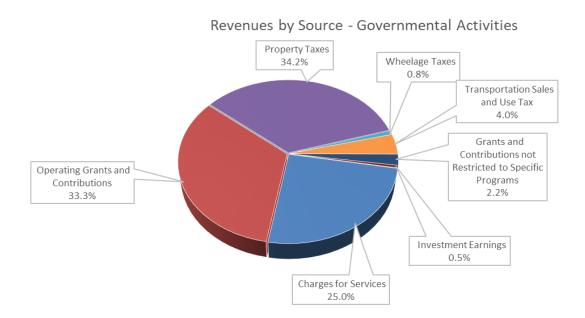
- During 2020, the County was impacted by the effects of COVID-19 and the related economic downturn. Due
  to the state-wide shutdowns and recognizing the safety of our residents, the parks and the arenas were
  negatively impacted. Although the golf courses did open the increase in revenue did not alleviate the entire
  negative impact of the other areas.
- Ramsey County was positively impacted by an influx of revenue from federal, state, and local governments
  to respond to the COVID-19 pandemic and needs of our community. This additional revenue enabled
  Ramsey County to redesign services provided and reach our residents that were highly impacted by the
  pandemic.
- Property taxes increased during 2020 which enabled the County to continue work on its vision, mission, and goals. The increase in property taxes recognized in 2020 will not occur again in 2021, since Ramsey County approved a 0% increase in the tax levy.
- The increase in net position recognized in 2020 puts Ramsey County in a position to continue to provide
  quality services to our residents without a negative impact from the and implementation of a one-year zero
  levy change.
- With the downturn of the economy and reduced investment interest, Ramsey County has recognized a decrease in investment earnings from 2019 to 2020 of approximately \$15.0 million.

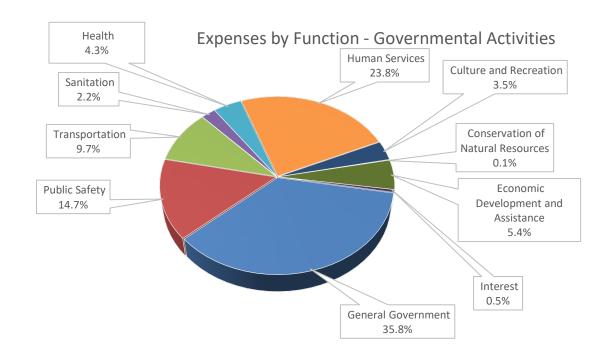
 Ramsey County expenses increased during 2020 to respond to the impact of COVID-19 on our community impacted by COVID-19. The increase in expenses provided additional health and safety measures to community. Most of the expenses were recognized by an offset in increased intergovernmental revenue.

# Summary of Changes in Net Position For the Years Ended December 31, 2020 and 2019

2020         2019         2020         2019         2020         20           Revenues:           Program Revenues:	
Program Revenues:	
Charges for Services \$ 263,527,721 \$312,083,674 \$ 34,399,908 \$ 36,046,146 \$ 297,927,629 \$ 348,1	39,332
Operating Grants and Contributions 350,663,443 181,344,702 664,333 494,630 351,327,776 181,8	
Capital Grants and Contributions - 368,628 3	58,628
General Revenues:	
Property Taxes 359,354,454 341,233,619 359,354,454 341,2	33,619
Wheelage Taxes 8,207,953 8,552,797 8,207,953 8,5	52,797
Transportation Sales and Use Tax 42,128,036 46,200,789 42,128,036 46,2	00,789
Grants and Contributions not Restricted	
to Specific Programs 23,440,523 21,791,388 35,368 27,333 23,475,891 21,8	18,721
Investment Earnings 5,006,347 20,223,193 9,058 14,266 5,015,405 20,2	37,459
Gain/(Loss) on Disposition of Capital Assets	10,073)
Total Revenues <u>1,052,328,477</u> <u>931,788,717</u> <u>35,108,667</u> <u>36,582,375</u> <u>1,087,437,144</u> <u>968,3</u>	71,092
Expenses:	
·	08,339
	57,342
	36,661
·	34,184
	37,219
Human Services 214,282,394 192,393,563 214,282,394 192,3	93,563
Culture and Recreation 31,952,927 31,403,842 31,952,927 31,403,842 31,952,927 31,403,842 31,952,952 31,403,952 31,952,952 31,403,952 31,952,952	03,842
Conservation of Natural Resources 1,052,049 2,010,946 1,052,049 2,0	10,946
Economic Development and Assistance 48,349,424 18,853,676 48,349,424 18,8	3,676
Interest 4,629,799 4,177,834 4,629,799 4,1	77,834
Lake Owasso Residence 10,711,609 10,179,018 10,711,609 10,1	79,018
Ramsey County Care Center 17,926,307 17,539,704 17,926,307 17,5	39,704
Law Enforcement Services	53,941
Total Expenses 902,164,771 855,113,606 38,826,958 37,272,663 940,991,729 892,3	36,269
Increase (Decrease) in Net Position Before Transfers 150,163,706 76,675,111 (3,718,291) (690,288) 146,445,415 75,9	34,823
Transfers (4,591,894) (1,041,837) 4,591,894 1,041,837 -	-
Increase (Decrease) in Net Position 145,571,812 75,633,274 873,603 351,549 146,445,415 75,9	34,823
Net Position - Beginning <u>838,523,741</u> <u>762,890,467</u> (21,935,886) (22,287,435) <u>816,587,855</u> <u>740,6</u>	03,032
Net Position - Ending         \$ 984,095,553         \$838,523,741         \$(21,062,283)         \$ (21,935,886)         \$ 963,033,270         \$ 816,5	37,855

The following charts provide comparisons of governmental activities' program revenues and expenses and show the sources of governmental activities' revenues.





# **Capital Asset and Debt Administration**

Capital Assets – The County's investment in capital assets for its governmental and business-type activities as of December 31, 2020, amounts to \$858,804,710 (net of accumulated depreciation). This investment in capital assets includes land, buildings, building improvements, improvements other than buildings, computer software, machinery and equipment, park facilities, roads, highways, bridges, and construction in progress. The total increase in Countywide investment in capital assets for the current fiscal year was 1.08% (a 1.11% increase for governmental activities and a 4.56% decrease for business-type activities) due to the recognition of depreciation expense.

Major capital asset events during the current fiscal year include the following:

- Construction projects in process for \$30,000,000, including roads, bridges, and improvements
- Turf facility for \$7,762,000
- Arena improvements for \$5,518,000

Additional information on the County's capital assets can be found in Note IV.C. on page 58 of this report.

### Capital Assets, Net of Depreciation

	Governmenta	l Activities	Business-ty	pe Activities	Total			
	2020	2019	2020	2019	2020	2019		
Land	\$ 155,832,774	\$154,086,069	\$ 107,073	\$ 107,073	\$ 155,939,847	\$ 154,193,142		
Buildings & Building Improvements	356,866,852	354,234,778	2,810,743	3,077,650	359,677,595	357,312,428		
Improvements Other Than Buildings	21,534,404	18,601,490	273,664	335,036	21,808,068	18,936,526		
Machinery and Equipment	20,757,191	23,377,962	986,671	857,919	21,743,862	24,235,881		
Computer Software	1,830,918	2,314,562	-	-	1,830,918	2,314,562		
Infrastructure	224,863,507	235,411,563	-	-	224,863,507	235,411,563		
Construction in Progress	72,940,913	57,211,165			72,940,913	57,211,165		
Total	\$ 854,626,559	\$845,237,589	\$ 4,178,151	\$ 4,377,678	\$ 858,804,710	\$ 849,615,267		

**Long-term Debt** – At the end of the current fiscal year, the County had total General Obligation bonded debt outstanding of \$198,360,000 which is backed by the full faith and credit of the government.

Outstanding Debt
General Obligation Debt and Notes Payable

	Government	al Activities	Business-ty	pe Activities	Total			
	2020 2019		2020	2019	2020	2019		
General Obligation								
Bonds	\$ 197,455,000	\$ 170,685,000	\$ 905,000	\$1,300,000	\$ 198,360,000	\$ 171,985,000		
Notes	3,227,000	3,492,000			3,227,000	3,492,000		
Total	\$200,682,000	\$174,177,000	\$ 905,000	\$1,300,000	\$201,587,000	\$175,477,000		

The County's total bonded debt and notes payable debt increased by \$26,110,000 (14.9%) during the current fiscal year. The increase was due to the issuance of new bonds in December 2020 for \$45,415,000.

The County maintains a "AAA" rating from Standard & Poor's and a "Aaa" rating from Moody's for General Obligation debt.

Minnesota state statutes limit the amount of General Obligation debt a governmental entity may issue to 3% of the Estimated Market Value (EMV) of taxable property in the County. The current debt limitation for the County is \$1,710,675,369 which is significantly in excess of the net debt applicable to this limit of \$124,136,210.

Additional information on the County's long-term debt can be found in Note IV. H. on pages 61 - 64 of this report.

# **Government Funds Financial Analysis**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Unrestricted fund balance serves as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$687,722,776 for a total fund balance increase of \$129,880,507. Approximately 46.8% of this total amount or \$321,723,917 constitutes unrestricted fund balance, which is available for spending at the government's discretion. The remainder of fund balance is restricted to indicate that it is not available for new spending, because the fund balance is (1) invested in assets which are in non-spendable form - \$29,682,692; (2) restricted for debt service payments - \$99,531,002; or (3) for a variety of other restricted purposes - \$236,785,165. These other restricted purposes are described in detail in Note IV. J. to the financial statements.

The General Fund is the chief operating fund of Ramsey County. At the end of the current fiscal year, unrestricted fund balance of the General Fund was \$235,052,912 while total fund balance reached \$303,255,122. As a measure of the General Fund's liquidity, it may be useful to compare both unrestricted fund balance and total fund balance to total fund expenditures. Unrestricted fund balance represents 30.1% of total General Fund expenditures, while total fund balance represents 38.9% of that same amount.

The General Fund fund balance increased by \$39,641,657 which included the change to inventories during the current fiscal year. The General Fund recognized an increase in revenue of approximately \$134.0 million due to increased intergovernmental revenue associated with COVID-19 response and increased property taxes. Ramsey County implemented an increased property tax rate of 4.75% for 2020. The overall expenditures increased in 2020 by \$79.1 million over 2019, due in most part to the effect of responding to the needs of our community during the COVID-19 pandemic.

The Transit and Transportation Improvement Special Revenue Fund fund balance increased by \$30,892,163. Ramsey County imposed 0.5% sales and use tax effective in October 2017. During 2020, the tax raised \$42,128,036 in revenue while expending only \$12,559,600 for transit projects.

The Debt Service Fund fund balance increased by \$42,059,842. The increase in fund balance for Debt Service was due to the issuance of new debt in December 2020.

The Capital Projects Fund fund balance increased \$1,102.

# **General Fund Budgetary Highlights**

The overall net change in General Fund fund balance was \$63,799,050 more than the final amended budget. This increase was largely due to lower than budgeted expenditures for Computer Equipment and Software (\$9,261,719), other services (\$35,029,721), and personnel (\$17,785,417). With the onset of the pandemic in early March 2020, Ramsey County shifted the priorities to address immediate needs of our community who were impacted by the pandemic. This shift in priorities led to a reallocation of resources and the associated costs were offset by

intergovernmental revenue. This deferred some of the intended projects and purchases budgeted in 2020. Also, with staff working remotely, some the expenses incurred normally in the office were not recognized.

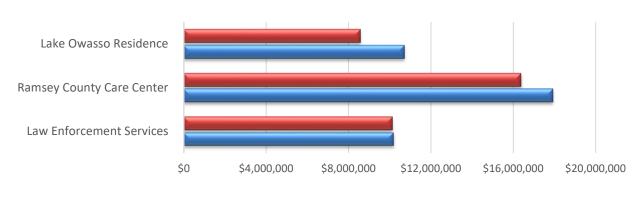
During 2020, unrestricted fund balance in the General Fund was \$235,052,912. The 2020 approved budget included a .5% increase in spending over the prior year. A 4.75% increase in the 2020 property tax levy was approved to fund strategic initiatives and to offset inflationary costs of current services.

# **Business-type Activities Financial Analysis**

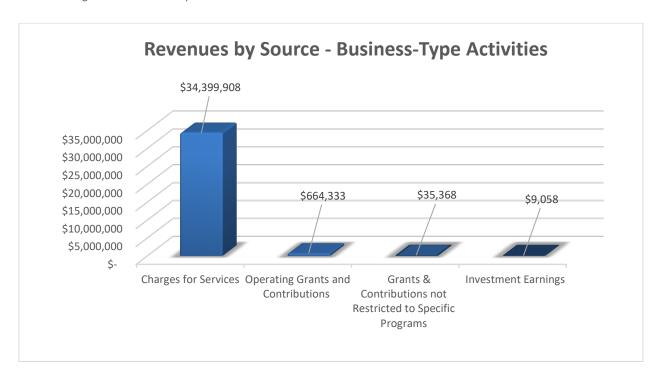
Business-type activities increased the County's net position by \$873,603.

The following charts provide comparisons of business-type activities' program revenues and expenses and show the sources of business-type activities' revenues.

# Program Revenues and Expenses by Business-Type Activities (in dollars)







**Proprietary Funds** – The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Lake Owasso Residence had an increase in net position of \$1,087,353. The change in net position included a transfer from the General Fund in the amount of \$3,012,779 to cover the overage in personnel services due to the COVID-19 response.

Ramsey County Care Center had an increase in net position of \$121,475. The increase was due to the transfer in of \$1,579,115 from the General Fund. The Care Center experienced a decrease in revenue due to COVID-19 and the reduction in transitional care patients.

Law Enforcement Services had a decrease in net position of \$60,681. The decrease in net position is mainly due to providing additional security during the pandemic and civil unrest.

### **Economic Factors and Looking Forward to 2021**

- The unemployment rate for Ramsey County as of March 2021 is 3.04%, which represents a decrease from a rate of 3.4% at the same time in 2020. The County unemployment rate has leveled off, but the effects of COVID on our workforce remains a concern. During 2020, the unemployment rate within Ramsey County peaked in May to 10.6%.
- The County is a fully developed urban center. Its roads and transportation system make access to the County easy for all citizens. Its population has been increasing slightly over the past years. In 2019, the population estimated by the Census Bureau was 550,321. Updated population numbers are not available to date.
- Estimated Market Value of Taxable Property in the County increased \$4,279,473,400 in 2020 to \$58,695,702,000 or 7.9%. Tax Capacity for Residential property recorded an increase in value of 8.84% while commercial values increased 6.1%.
- During 2020, we reviewed the 2021 budget and adjusted the tax levy to a 0% increase over 2020. The impact COVID-19 had on our community was recognized by the Board and staff, so an adjustment was needed to reduce the impact on our community.

# **Requests for Information**

This financial report is designed to provide a general overview of Ramsey County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Ramsey County Finance Department, Suite 4000, 121 7<sup>th</sup> Place East, Saint Paul, Minnesota 55101.

# RAMSEY COUNTY, MINNESOTA STATEMENT OF NET POSITION DECEMBER 31, 2020

	Governmental Activities		B	usiness-type Activities		Total	
ASSETS							
Current Assets:							
Cash and Pooled Investments	\$	671,378,931	\$	2,144,890	\$	673,523,821	
Investments with Fiscal Agent		19,456,112		-		19,456,112	
Restricted Cash and Cash Equivalents		16,000		-		16,000	
Petty Cash and Change Funds		23,055		825		23,880	
Cooperative Investment		-		65,664		65,664	
Receivables:							
Taxes		1,126,068		-		1,126,068	
Accounts (Net)		7,962,681		430,920		8,393,601	
Accrued Interest		2,064,901		-		2,064,901	
Internal Balances		1,319,272		(1,319,272)		-	
Due from Other Governments (Net)		84,151,151		1,814,653		85,965,804	
Lease Receivable		3,227,000		-		3,227,000	
Loans Receivable		14,966,444		-		14,966,444	
Notes Receivable		12,126,613		-		12,126,613	
Prepaid Items		1,169,897		-		1,169,897	
Inventories		1,499,774		-		1,499,774	
Total Current Assets		820,487,899		3,137,680		823,625,579	
Non Current Assets:							
Advance to Other Governments		15,920,817		-		15,920,817	
Advance to Other Organizations		237,555		-		237,555	
Property Held for Resale		19,558,174		-		19,558,174	
Capital Assets not being Depreciated:							
Land		155,832,774		107,073		155,939,847	
Construction in Progress		72,940,913		-		72,940,913	
Capital Assets being Depreciated:							
Buildings		492,925,766		8,440,708		501,366,474	
Building Improvements		59,583,512		3,696,531		63,280,043	
Improvements Other Than Buildings		65,264,803		1,537,677		66,802,480	
Machinery and Equipment		76,813,944		3,201,361		80,015,305	
Computer Software		13,852,285		-		13,852,285	
Infrastructure		514,477,379		-		514,477,379	
Less: Accumulated Depreciation		(597,064,817)		(12,805,199)		(609,870,016)	
Total Non Current Assets		890,343,105		4,178,151		894,521,256	
Total Assets		1,710,831,004		7,315,831	:	1,718,146,835	
DEFERRED OUTFLOWS OF RESOURCES							
Deferred Pension Outflows		35,651,798		1,370,482		37,022,280	
Deferred OPEB Outflows		6,641,105		346,986	_	6,988,091	
<b>Total Deferred Outflows of Resources</b>		42,292,903		1,717,468		44,010,371	

# RAMSEY COUNTY, MINNESOTA STATEMENT OF NET POSITION DECEMBER 31, 2020

	Governmental Activities	Business-type Activities	Total
LIABILITIES			
Current Liabilities:			
Salaries Payable	18,181,362	1,474,258	19,655,620
Accounts Payable	30,581,745	388,017	30,969,762
Contracts Payable	4,529,453	-	4,529,453
Interest Payable	2,494,514	15,354	2,509,868
Due to Other Governments	12,484,605	22,819	12,507,424
General Obligation Bonds Payable, Current	48,437,461	133,338	48,570,799
Claims and Judgments Payable, Current	2,608,753	-	2,608,753
Vacation and Compensatory Time Payable	27,158,568	2,018,401	29,176,969
Current Liabilities Payable from Restricted Assets:			
Customer Deposits Payable	16,000	-	16,000
Total Current Liabilities	146,492,461	4,052,187	150,544,648
Non Current Liabilities:			
Unearned Revenue	1,657,547	-	1,657,547
General Obligation Bonds Payable, Long-term	163,756,470	883,218	164,639,688
Compensated Absences Payable	15,448,854	720,496	16,169,350
Claims and Judgments Payable, Long-term	5,214,456	-	5,214,456
Net Pension Liability	214,634,970	13,523,153	228,158,123
Net OPEB Liability	126,589,343	6,921,336	133,510,679
Total Non Current Liabilities	527,301,640	22,048,203	549,349,843
Total Liabilities	673,794,101	26,100,390	699,894,491
DEFERRED INFLOWS OF RESOURCES			
Deferred Pension Inflows	38,137,305	799,525	38,936,830
Deferred OPEB Inflows	57,096,948	3,195,667	60,292,615
Total Deferred Inflows of Resources	95,234,253	3,995,192	99,229,445
NET POSITION			
Net Investment in Capital Assets	688,335,039	3,161,594	691,496,633
Restricted for:			
Debt Service	99,531,002	-	99,531,002
Capital Projects	31,399,787	-	31,399,787
General Government	10,924,682	-	10,924,682
Public Safety	1,594,482	-	1,594,482
Sanitation	36,885,434	-	36,885,434
Culture and Recreation	4,198,882	-	4,198,882
Conservation of Natural Resources	2,613,425	-	2,613,425
Human Services	7,494,692	-	7,494,692
Economic Development	13,434,468	-	13,434,468
Transportation	115,419,693	-	115,419,693
Other Purposes	12,819,620	-	12,819,620
Unrestricted	(40,555,653)	(24,223,877)	(64,779,530)
Total Net Position	\$ 984,095,553	\$ (21,062,283)	\$ 963,033,270

# RAMSEY COUNTY, MINNESOTA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2020

			Program Revenues			Net (Expense) Revenue and Changes				es in	Net Position	
						Operating						
				Charges		Grants and	G	Governmental	В	usiness-type		
Functions/Programs		Expenses		for Services		Contributions		Activities		Activities		Total
Governmental Activities:												
General Government	\$	323,187,320	\$	182,725,995	\$	120,946,954	\$	(19,514,371)	\$	-	\$	(19,514,371)
Public Safety		132,720,390		16,451,976		14,817,732		(101,450,682)		-		(101,450,682)
Transportation		87,939,496		4,559,979		58,345,494		(25,034,023)		-		(25,034,023)
Sanitation		19,678,245		23,899,637		2,060,949		6,282,341		-		6,282,341
Health		38,372,727		4,648,553		17,279,425		(16,444,749)		-		(16,444,749)
Human Services		214,282,394		21,391,988		100,421,500		(92,468,906)		-		(92,468,906)
Culture and Recreation		31,952,927		7,270,390		5,351,281		(19,331,256)		-		(19,331,256)
Conservation of Natural Resources		1,052,049		448,137		519,229		(84,683)		-		(84,683)
<b>Economic Development and Assistance</b>		48,349,424		2,131,066		30,920,879		(15,297,479)		-		(15,297,479)
Interest		4,629,799		-		-		(4,629,799)		-		(4,629,799)
<b>Total Governmental Activities</b>		902,164,771		263,527,721	350,663,443			(287,973,607)	=			(287,973,607)
Business-type Activities:												
Lake Owasso Residence		10,711,609		8,552,102		9,984		-		(2,149,523)		(2,149,523)
Ramsey County Care Center		17,926,307		16,204,848		168,946	-		(1,552,513)			(1,552,513)
Law Enforcement Services		10,189,042		9,642,958		485,403	-		(60,681)			(60,681)
Total Business-type Activities		38,826,958		34,399,908		664,333	-		- (3,762,717			(3,762,717)
Total Government	\$	940,991,729	\$	297,927,629	\$	351,327,776	\$	(287,973,607)	\$	(3,762,717)	\$	(291,736,324)
	C	eral revenues:										
		operty Taxes						359,354,454				359,354,454
		heelage Taxes						8,207,953		_		8,207,953
		ansportation Sal	ac 3	nd Lica Tav				42,128,036		_		42,128,036
		ants and Contrib			ed to	Specific		42,128,030				42,128,030
		ograms	, a ci	ono not nestrict		Уэрсение		23,440,523		35,368		23,475,891
		vestment Earnin	σc					5,006,347		9,058		5,015,405
		nsfers	5					(4,591,894)		4,591,894		3,013,403
		Total General Re	/en	ues and Transfe	rc			433,545,419		4,636,320		438,181,739
		Change in Net P						145,571,812		873,603		146,445,415
	Net	Position - Begins	nins					838,523,741		(21,935,886)		816,587,855
		Position - Ending	-				\$	984,095,553	\$	(21,062,283)	\$	963,033,270

# RAMSEY COUNTY, MINNESOTA BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2020

	General		Transit and Transportation Improvement			Debt Service		Capital Projects		Total Nonmajor Funds		Total Governmental Funds	
ASSETS								•					
Cash and Pooled Investments Investments with Fiscal Agent	\$	277,898,660	\$	112,924,129	\$	60,227,103 19,456,112	\$	40,444,829	\$	131,741,361	\$	623,236,082 19,456,112	
Petty Cash and Change Funds Receivables:		20,935		-		19,430,112		-		2,045		22,980	
Taxes		3,653,268		_		319,907		-		467,801		4,440,976	
Accounts		3,146,469		-		-		4,850		4,765,793		7,917,112	
Accrued Interest		1,392,175		-		-		-		672,726		2,064,901	
Due from Other Funds		644,209		-		-		-		293,286		937,495	
Due from Other Governments Lease Receivable		39,051,774 -		3,926,786 -		209,843 3,227,000		34,165,405 -		6,494,921 -		83,848,729 3,227,000	
Notes Receivable		1,507,875		-		3,303,407		-		7,315,331		12,126,613	
Loans Receivable		5,752,506		-		-		-		9,213,938		14,966,444	
Inventories		1,334,134		-		-				-		1,334,134	
Advance to Other Funds Advance to Other Governments		27,426,276		-		595,943		7,190,000		-		35,212,219 15,920,817	
Advance to Other Governments Advance to Other Organizations		105,817 237,555		-		15,815,000		-		-		237,555	
Property Held for Resale		33,305						19,057,446				19,090,751	
Restricted Cash and Cash Equivalents		15,000		_		_		-		_		15,000	
Total Assets		362,219,958		116,850,915	_	103,154,315		100,862,530	_	160,967,202		844,054,920	
	_	552/225/555	_										
LIABILITIES													
Salaries Payable		15,641,509		-		-		-		1,620,373		17,261,882	
Accounts Payable		16,437,386		5,763		-		-		7,362,741		23,805,890	
Contracts Payable		-		-		-		3,657,881		871,572		4,529,453	
Due to Other Funds		38,317		-		-		-		922,513		960,830	
Due to Other Governments		7,431,427		1,425,459		-		-		3,587,902		12,444,788	
Unearned Revenue		437,228		-		-		-		1,220,319		1,657,547	
Advance from Other Funds		7,190,000		-		-		22,926,276		4,500,000		34,616,276	
Claims and Judgments Payable		79,458		-		-		-		-		79,458	
Liabilities Payable from Restricted Assets		15,000		-		-		-		-		15,000	
Total Liabilities		47,270,325		1,431,222				26,584,157		20,085,420		95,371,124	
DEFERRED INFLOWS OF RESOURCES													
Deferred Inflows - Unavailable Revenue		11,694,511		-	_	3,623,313		32,973,040		12,670,156		60,961,020	
FUND BALANCES													
Nonspendable		29,682,692		-		-		-		-		29,682,692	
Restricted		38,519,518		115,419,693		99,531,002		31,399,787		51,446,167		336,316,167	
Committed		14,231,110		-		-		9,905,546		5,772,553		29,909,209	
Assigned Unassigned		41,695,776 179,126,026		-		-		-		70,992,906		112,688,682 179,126,026	
Total Fund Balances		303,255,122		115,419,693	_	99,531,002		41,305,333		128,211,626		687,722,776	
Total Liabilities, Deferred Inflows of	_	303,233,122		113,419,093	-	33,331,002		41,303,333		120,211,020		087,722,770	
Resources and Fund Balances	\$	362,219,958	\$	116,850,915	\$	103,154,315	\$	100,862,530	\$	160,967,202			
					=		<u> </u>	100,002,330	<u> </u>	100,507,202			
Amounts reported for governmental acti	ivities	in the statement	of ne	et position are dif	fere	ent because:							
Certain non current assets used in gov	ernme	ental activities are	e not	financial resourc	es a	and, therefore, are i	not r	eported in the fu	nds			836,946,345	
Other long-term assets are not availab	le to p	ay for current-po	eriod	expenditures and	d th	erefore, are deferre	ed in	the funds.				57,599,722	
Deferred outflows of resources resulting from pension obligations are not available resources and, therefore are not reported in the governmental funds.									34,736,424				
Internal services funds are used by ma	nagan	nent to charge th	10 COC	ts of managemen	nt in	oformation systems	and	nronerty manage	me	nt			
Internal services funds are used by management to charge the costs of management information systems and property management services to individual funds. The assets and deferred outflow of resources and liabilities and deferred inflow of resources of the internal service funds are included in governmental activities in the Statement of Net Position.									(127,759,301)				
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.									(467,403,283)				
Deferred inflows resulting from pension obligations are not due and payable in the current period and therefore are not reported in governmental funds.									(37,747,130)				
Net position of governmental activities											\$	984,095,553	
											_		

# RAMSEY COUNTY, MINNESOTA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	General	Transit and Transportation Improvement	Debt Service	Capital Projects	Total Nonmajor Funds	Total Governmental Funds	
REVENUES					-		
Taxes	\$ 284,606,187	\$ 42,128,036	\$ 24,039,751	\$ 9,307,953	\$ 49,289,405	\$ 409,371,332	
Licenses and Permits	1,256,021	-	-	-	852,887	2,108,908	
Intergovernmental	297,302,859	406,532	367,616	52,194,562	27,283,982	377,555,551	
Private Grants and Donations	323,663	-	-	-	251,597	575,260	
Charges for Services	46,838,285	-	-	23,731	32,944,140	79,806,156	
Fines and Forfeitures	-	-	-	-	590,662	590,662	
Sales	789,086	-	-	-	2,481,232	3,270,318	
Rental Income	885,275	-	-	22,200	1,657,373	2,564,848	
Investment Earnings	4,705,979	302,499	854,026	79,987	347,655	6,290,146	
Program Recoveries - Community Human Services	958,218	-	-	-	-	958,218	
Miscellaneous	201,228,360	614,696		137,009	2,011,180	203,991,245	
Total Revenues	838,893,933	43,451,763	25,261,393	61,765,442	117,710,113	1,087,082,644	
EXPENDITURES Current:							
General Government	316,040,928	-	-	-	5,453,898	321,494,826	
Public Safety	123,254,347	-	-	-	19,802,179	143,056,526	
Transportation	22,192,456	12,559,600	-	-	15,875,543	50,627,599	
Sanitation	- 42 10F 027	-	-	-	20,203,379	20,203,379	
Health Human Services	43,185,827	-	-	-	1,280	43,187,107	
	234,591,310	-	-	-	22,972	234,614,282	
Culture and Recreation Conservation of Natural Resources	13,354,536 1,009,098	-	-	-	13,478,837	26,833,373 1,009,098	
Economic Development and Assistance	15,109,419	-	-	-	34,377,525	49,486,944	
Capital Outlay:		-	-	-	34,377,323		
General Government	3,556,317	-	-	4,577,945	-	8,134,262	
Public Safety	420,865	-	-	3,543,380	-	3,964,245	
Transportation	44,847	-	-	44,489,995	-	44,534,842	
Health	260,581	-	-	-	-	260,581	
Human Services	213,919	-	-	8,118	-	222,037	
Culture and Recreation	6,596,246	-	-	11,501,978	-	18,098,224	
Conservation of Natural Resources	39,579	-	-	-	-	39,579	
Debt Service:			CO4 270			604.370	
Bond Issuance Costs	-	-	694,278	-	-	694,278	
Principal Retirement Interest	-	-	18,910,000	-	-	18,910,000	
		12.550.600	6,386,987		- 400 245 642	6,386,987	
Total Expenditures Excess (Deficiency) of Revenues	779,870,275	12,559,600	25,991,265	64,121,416	109,215,613	991,758,169	
Over (Under) Expenditures	59,023,658	30,892,163	(729,872)	(2,355,974)	8,494,500	95,324,475	
OTHER FINANCING SOURCES (USES)							
Premium on Sale of Bonds	-	_	2,374,714	-	-	2,374,714	
Refunding Bonds Issued	-	-	45,415,000	-	-	45,415,000	
Proceeds from Sale of Assets	-	-	-	-	19.747	19.747	
Transfers In	9,110,115	-	_	5,884,399	15,538,687	30,533,201	
Transfers Out	(28,420,705)	-	(5,000,000)	(3,527,323)	(6,767,191)	(43,715,219)	
Total Other Financing Sources (Uses)	(19,310,590)		42,789,714	2,357,076	8,791,243	34,627,443	
Net Change in Fund Balances	39,713,068	30,892,163	42,059,842	1,102	17,285,743	129,951,918	
Fund Balances - Beginning Increase (decrease)	263,613,465	84,527,530	57,471,160	41,304,231	110,925,883	557,842,269	
in inventories	(71,411)	_	_	-	_	(71,411)	
Fund Balances - Ending	\$ 303,255,122	\$ 115,419,693	\$ 99,531,002	\$ 41,305,333	\$ 128,211,626	\$ 687,722,776	
. and Balances Ending	Ţ 303,233,122	Ţ 115,-15,055	7 33,331,302	7 11,000,000	- 120,211,020	<del>y</del> 007,722,770	

# **RAMSEY COUNTY, MINNESOTA** RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2020

Net change in fund balances - total governmental funds (Exhibit 4)	\$ 129,951,918
Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded	0.027.227
capital outlay in the current period.	9,937,327
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(3,037,213)
The issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, the governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(28,879,714)
Some expenses reported in the Statement of Activities do not require the use of current	
financial resources and, therefore, are not reported as expenditures in governmental funds.	19,162,958
Internal service funds are used by management to charge the costs of information systems, property management, fleet services, and insurance costs to individual funds.  The net revenue of certain activities of internal service funds is reported with governmental activities.	18,436,536
Net change in net position of governmental activities (Exhibit 2)	\$ 145,571,812
rect stratige in the position of Boreliniental detailers (Extinate 2)	 1 13,37 1,012

# RAMSEY COUNTY, MINNESOTA STATEMENT OF NET POSITION PROPRIETARY FUNDS **DECEMBER 31, 2020**

	Business-type Activities - Enterprise Funds Nonmajor						Governmental Activities -		
	Lake Owasso		Ramsey County	Law Enforcement			Internal Service		
ASSETS		Residence	Care Center	Services	Total		Funds		
Current Assets:									
Cash and Cash Equivalents	\$	1,149,511	\$ -	\$ 995,379	\$ 2,144,890	\$	48,142,849		
Petty Cash and Change Funds		625	200	-	825		75		
Cooperative Investment		-	65,664	-	65,664		-		
Accounts Receivable (Net)		-	430,360	560	430,920		91,960		
Due from Other Funds  Due from Other Governments (Net)		- 769,623	- 878,756	- 166,274	- 1,814,653		23,335 302,423		
Prepaid Items		709,023	676,730	100,274	1,814,033		1,169,897		
Inventories		-	-	-	-		165,640		
Restricted Cash and Cash Equivalents		-					1,000		
Total Current Assets		1,919,759	1,374,980	1,162,213	4,456,952		49,897,179		
Non Current Assets:									
Property Held for Resale		-	-	-	-		467,423		
Capital Assets:		7.070	20.200		407.072				
Land Buildings		7,873 4,072,132	99,200 4,368,576	-	107,073 8,440,708		-		
Building Improvements		7,689	3,688,842	-	3,696,531		11,323,850		
Improvements Other Than Buildings		647,707	889,970	-	1,537,677		247,082		
Machinery and Equipment		301,403	532,590	2,367,368	3,201,361		37,636,771		
Construction in Progress		-	-	-	-		38,308		
Less Accumulated Depreciation		(3,089,707)	(8,148,194)	(1,567,298)	(12,805,199)		(31,565,796)		
Total Capital Assets (Net of Accumulated Depreciation)		1,947,097	1,430,984	800,070	4,178,151		17,680,215		
Total Non Current Assets	-	1,947,097	1,430,984	800,070	4,178,151		18,147,638		
Total Assets		3,866,856	2,805,964	1,962,283	8,635,103		68,044,817		
DEFERRED OUTFLOWS OF RESOURCES									
Deferred Pension Outflows Deferred OPEB Outflows		528,769	841,713	-	1,370,482		918,204		
Total Deferred Outflows of Resources		148,360 677,129	198,626 1,040,339		346,986 1,717,468		6,641,105 7,559,309		
		011/220					.,,		
LIABILITIES									
Current Liabilities:									
Salaries Payable		478,841	654,687	340,730	1,474,258		919,477		
Accounts Payable Interest Payable		30,652	349,746 15,354	7,619	388,017 15,354		6,775,859		
Due to Other Governments		15,590	7,229	-	22,819		39,814		
General Obligation Bonds Payable		-	133,338	-	133,338		-		
Vacation and Compensatory Time Payable		661,521	705,176	651,704	2,018,401		1,496,868		
Payable from Restricted Assets:									
Customer Deposits Payable		- 4 405 504	- 4 005 500	- 1 000 053	- 4 052 407		1,000		
Total Current Liabilities		1,186,604	1,865,530	1,000,053	4,052,187		9,233,018		
Non Current Liabilities:			002.240		002 240				
General Obligation Bonds Payable Advance from Other Funds		-	883,218 595,943	-	883,218 595,943		-		
Compensated Absences Pavable		234,116	486,380	-	720,496		1,080,547		
Net Pension Liability		5,310,434	8,212,719	-	13,523,153		9,693,895		
Net OPEB Liability		3,015,705	3,905,631		6,921,336		126,589,343		
Total Non Current Liabilities		8,560,255	14,083,891		22,644,146		137,363,785		
Total Liabilities		9,746,859	15,949,421	1,000,053	26,696,333		146,596,803		
DEFERRED INFLOWS OF RESOURCES									
Deferred Pension Inflows		292,553	506,972	_	799,525		393,005		
Deferred OPEB Inflows		1,396,495	1,799,172		3,195,667		57,096,948		
Total Deferred Inflows of Resources		1,689,048	2,306,144		3,995,192		57,489,953		
NET POSITION		1 047 007	44 4 407	000.070	2 4 6 4 5 6 4		47 600 345		
Net Investment in Capital Assets Unrestricted		1,947,097 (8,839,019)	414,427 (14,823,689)	800,070 162,160	3,161,594 (23,500,548)		17,680,215 (146,162,845)		
Total Net Position	\$	(6,891,922)	\$ (14,409,262)	\$ 962,230	(20,338,954)	\$	(128,482,630)		
-	÷	., ,			, , , ,	<u></u>	. , - ,		

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

(723,329) \$ (21,062,283)

Net Position of Business-Type Activities
The notes to the financial statements are an integral part of this statement.

## RAMSEY COUNTY, MINNESOTA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2020

	Bu	siness-type Activit	ies - Enterprise Fu	ınds	Governmental Activities -
	Lake Owasso Residence	Ramsey County Care Center	Nonmajor Law Enforcement Services	Total	Internal Service Funds Total
OPERATING REVENUES:					
Charges for Services	\$ 8,552,079	\$ 16,125,771	\$ 9,506,846	\$ 34,184,696	\$ 111,646,629
Sales	-	-	-	-	477,023
Rental Income	-	-	-	-	198,315
Miscellaneous	23	79,077	136,112	215,212	758,045
Total Operating Revenues	8,552,102	16,204,848	9,642,958	34,399,908	113,080,012
OPERATING EXPENSES:					
Personal Services	8,657,046	12,552,428	7,937,305	29,146,779	19,639,241
Other Services and Charges	1,246,310	3,713,232	1,545,528	6,505,070	68,132,084
Supplies	428,119	1,373,250	390,079	2,191,448	14,135,951
Other Postemployment Expenses	-	-	-	-	(10,948,265)
Depreciation	170,712	203,758	316,130	690,600	4,542,741
Total Operating Expenses	10,502,187	17,842,668	10,189,042	38,533,897	95,501,752
Operating Income (Loss)	(1,950,085)	(1,637,820)	(546,084)	(4,133,989)	17,578,260
NONOPERATING REVENUES (EXPENSES):					
Intergovernmental Revenue	24,206	190,092	485,403	699,701	642,723
Amortization of (Discount) Premium on Bonds	1,641	18,338	-	19,979	-
Interest Expense	(1,188)	(37,308)	-	(38,496)	-
Investment Earnings	-	9,058	-	9,058	18,434
Loss on Disposal of Capital Assets	-	-	-	-	(77,425)
Total Nonoperating Revenues (Expenses)	24,659	180,180	485,403	690,242	583,732
Income before Transfers	(1,925,426)	(1,457,640)	(60,681)	(3,443,747)	18,161,992
Transfers In	3,012,779	1,579,115	-	4,591,894	8,590,124
Change in Net Position	1,087,353	121,475	(60,681)	1,148,147	26,752,116
Total Net Position - Beginning	(7,979,275)	(14,530,737)	1,022,911		(155,234,746)
Total Net Position - Ending	\$ (6,891,922)	\$ (14,409,262)	\$ 962,230		\$ (128,482,630)
Adjustment to reflect the consolidation of internal ser- related to enterprise funds.	vice fund activities			(274,544)	

Change in Net Position of Business-type Activities (Exhibit 2)

#### RAMSEY COUNTY, MINNESOTA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

		В	usine	ess-type Activiti	es - E	nterprise Funds																										
		Nonmajor Ramsey Law Lake Owasso County Enforcement Residence Care Center Services Total																						ke Owasso County		amsey Law County Enforcement		Law Enforcement		Total		Governmental Activities - Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from Customers and Users Receipts from Interfund Services Provided Payments to Suppliers Payments to Employees Payments for Interfund Services Used Net Cash Provided (Used) for Operating Activities	\$	7,977,829 - (1,786,197) (9,117,190) - (2,925,558)	\$	16,654,113 - (4,980,213) (13,250,162) - (1,576,262)	\$	10,318,869 - (1,951,855) (7,807,852) - - 559,162	\$	34,950,811 - (8,718,265) (30,175,204) - (3,942,658)	\$	5,232,373 107,604,297 (91,827,001) (19,257,776) (5,330,383)																						
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Intergovernmental Revenue Transfers In Advances from/(Repayments to) Other Funds Net Cash Provided (Used) for Noncapital Financing Activities		9,984 3,012,779 - 3,022,763		168,946 1,579,115 54,590 1,802,651		485,403 - - - 485,403		664,333 4,591,894 54,590 5,310,817		(3,578,490)  589,408 8,590,124 - 9,179,532																						
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Proceeds from the Sale of Capital Assets Purchases of Capital Assets Payment of Advance from Bonds Principal Paid on Capital Debt Interest Paid on Capital Debt Net Cash Provided (Used) for Capital and Related Financing Activities	_	(6,560) (378,206) (285,000) (7,126) (676,892)		(100,837) - (110,000) (15,552) (226,389)		(406,685) - - - - - (406,685)		(514,082) (378,206) (395,000) (22,678) (1,309,966)		32,265 (4,104,074) - - - - (4,071,809)																						
CASH FLOWS FROM INVESTING ACTIVITIES Investment Earnings		-				-		-		18,434																						
Net Increase (Decrease) in Cash and Cash Equivalents Cash and Cash Equivalents, January 1		(579,687) 1,729,198		- -		637,880 357,499		58,193 2,086,697		1,547,667 46,596,182																						
Cash and Cash Equivalents, December 31	\$	1,149,511	\$		\$	995,379	\$	2,144,890	\$	48,143,849																						

#### RAMSEY COUNTY, MINNESOTA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

		Ві	usine	ss-type Activiti	ies -	Enterprise Funds				
		ake Owasso		Ramsey County		Nonmajor Law Enforcement				Governmental Activities - Internal
Barrier Walter of Consultant Income to Nat		Residence		Care Center		Services		Total		Service Funds
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:										
Operating Income (Loss)	\$	(1,950,085)	Ś	(1,637,820)	\$	(546,084)	Ś	(4,133,989)	\$	17,578,260
Adjustments to Reconcile Operating Income to Net	Ş	(1,930,063)	Ą	(1,037,820)	Ş	(340,064)	Ą	(4,133,363)	Ş	17,376,200
Cash Provided (Used) by Operating Activities:										
Depreciation Expense		170,712		203,758		316,130		690,600		4,542,741
Changes in Assets and Liabilities:		170,712		203,738		310,130		090,000		4,342,741
(Increase) Decrease in Accounts Receivable		_		(122,213)		12,425		(109,788)		(80,999)
(Increase) Decrease in Due from Other Funds		_		(122,213)		-		(103,700)		(23,335)
(Increase) Decrease in Due from Other Governments		(574,250)		668,938		663,486		758,174		(139,006)
(Increase) Decrease in Prepaid Items		(374,230)		-		-		-		(31,625)
(Increase) Decrease in Inventories		_		_		_		_		7,267
(Increase) Decrease in Deferred Pension Outflows		(88,615)		(131,760)		_		(220,375)		(322,472)
(Increase) Decrease in Deferred OPEB Outflows		39,964		53,168		_		93,132		1,944,213
Increase (Decrease) in Salaries Payable		127,202		120,663		46,718		294,583		162,284
Increase (Decrease) in Accounts Payable		(92,070)		10,907		(12,568)		(93,731)		(1,996,216)
Increase (Decrease) in Due to Other Governments		(19,721)		(2,098)		(3,680)		(25,499)		(40,077)
Increase (Decrease) in Vacation and		, , ,		, , ,				. , ,		` , ,
Compensatory Time Payable		100,746		139,636		82,735		323,117		295,167
Increase (Decrease) in Compensated										
Absences Payable		(4,045)		(16,278)		-		(20,323)		43,461
Increase (Decrease) in Net Pension Liability		629,698		936,291		-		1,565,989		1,200,221
Increase (Decrease) in Net OPEB Liability		(210,351)		(279,851)		-		(490,202)		(10,233,484)
Increase (Decrease) in Deferred Pension Inflows		(743,643)		(1,105,715)		-		(1,849,358)		(1,350,003)
Increase (Decrease) in Deferred OPEB Inflows		(311,100)		(413,888)		-		(724,988)		(15,134,887)
Net Cash Provided (Used) by Operating Activities	\$	(2,925,558)	\$	(1,576,262)	\$	559,162	\$	(3,942,658)	\$	(3,578,490)
Schedule of non-cash capital and related activities:										
Net book value of capital assets disposed										
Machinery and Equipment		-		-		-		-		109,690

#### RAMSEY COUNTY, MINNESOTA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2020

	Other Post-Employment Benefits Trust		Investment Custodial Pool		Custodial Purpose		Purpose		Custodial Funds
ASSETS									
Cash and Pooled Investments	\$	-	\$	22,242,350	\$	113,716	\$ 34,239,061		
Investment with Trustee		100,910,445		-		-	-		
Petty Cash and Change Funds		-		-		8,275	-		
Receivables:									
Accounts		-		-		-	1,583,879		
Total Assets		100,910,445		22,242,350		121,991	 35,822,940		
LIABILITIES									
Accounts Payable and Other Liabilities		-		-		6,795	21,974,168		
Total Liabilities		-		-		6,795	21,974,168		
NET POSITION									
Restricted for:									
Held in Trust for Private Purposes		-		-		115,196	-		
Post-employment Benefits Other than Pensions		100,910,445		-		-	-		
Individuals, Organizations, and Other Governments		· -		22,242,350		-	13,848,772		
Total Net Position	\$	100,910,445	\$	22,242,350	\$	115,196	\$ 13,848,772		

# RAMSEY COUNTY, MINNESOTA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	Other Post-Employment Benefits Trust		Investment Custodial Pool		Private Purpose Trust Funds			Custodial Funds	
ADDITIONS									
Receipts from Clients	\$	-	\$	-	\$	175,008	\$	-	
Contributions		14,604,650		47,065,064		-		-	
Donations from Others		-		-		-		2,201,160	
Collections for Other Governments		-		-		-		3,756,276	
Taxes Collected for Other Governments		-		-		-		875,411,562	
Investment Earnings		13,146,461		41,554		367		-	
Total Additions		27,751,111		47,106,618		175,375		881,368,998	
DEDUCTIONS									
Payments to Clients or on Behalf of Clients		-		-		162,773		-	
Benefit Payments		14,604,650		-		-		-	
Payments to Other Entities		-		34,959,964		-		1,395,749	
Payments to Other Governments		-		-		-		901,771,416	
Administration Fee		5,694		-		-		-	
Total Deductions		14,610,344		34,959,964		162,773		903,167,165	
Net increase (decrease) in fiduciary net position		13,140,767		12,146,654		12,602		(21,798,167)	
Net Position - Beginning		87,769,678		10,095,696		102,594		35,646,939	
Net Position - Ending	\$	100,910,445	\$	22,242,350	\$	115,196	\$	13,848,772	

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#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Ramsey County, Minnesota, was created by the Legislative Assembly of the Territory of Minnesota in 1849. The County operated under a County Board-Executive Director form of government until 1992. On November 6, 1992, Ramsey County became the first County in the State to be governed by a home-rule charter. The Charter defines the powers and structure of the County. The seven members of the Board of County Commissioners are elected by district for four years. The County Manager is appointed by the Board on an indefinite basis.

As required by generally accepted accounting principles, these financial statements present Ramsey County and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operations or financial relationships with the County.

#### **Blended Component Units:**

The Ramsey County Regional Railroad Authority was created, in 1987, by the Ramsey County Board pursuant to State Statute. The seven-member Regional Railroad Authority Board is appointed by the Ramsey County Board of Commissioners. Currently, the Regional Railroad Authority Board consists of the seven Ramsey County Commissioners. The Authority's financial activities are presented in the Regional Railroad Authority Special Revenue Fund and the Regional Railroad Authority Capital Projects Fund. The Authority has the power to levy taxes, issue bonds and enter into contracts and agreements. The Authority is solely liable for its obligations. Management of Ramsey County has operational responsibility for the Authority. Separate financial statements are not available.

The Ramsey County Housing and Redevelopment Authority was created in 1993 by the Ramsey County Board pursuant to State Statute. The seven-member Housing and Redevelopment Authority Board is appointed by the Ramsey County Board of Commissioners. Currently, the Housing and Redevelopment Authority consists of the seven members from the Ramsey County Board. The Authority's financial activities are presented in the Housing and Redevelopment Authority Special Revenue Fund. The Authority is fiscally dependent on Ramsey County and there is a potential financial benefit or burden relationship. Separate financial statements are not available.

#### Joint Ventures and Jointly Governed Organizations:

Details of joint ventures can be found in Note V. D. Other jointly governed organizations can be found in Note V. E.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the nonfiduciary activities of the primary government. As a rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments for direct interfund services provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which significantly rely on fees and charges for support. In the government-wide statement of net position, the County's net position is reported in three parts: (1) net investment in capital assets; (2) restricted net position; and (3) unrestricted net position.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been included as part of the program expenses reported for the various functional activities. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *full accrual basis of accounting*. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Shared revenues are generally recognized in the period the appropriation goes into effect. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Ramsey County considers all revenues to be *available* if they are collected within 60 days after the end of the current period. Property and other taxes, shared revenues, licenses, and interest are all considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are measurable and available only when cash is received by the government.

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component units. Separate statements for each fund category, governmental, proprietary, and fiduciary, are presented. The emphasis of governmental and proprietary fund financial statements is on the major individual governmental and enterprise funds, with each displayed as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The *Transit and Transportation Improvement Special Revenue Fund* accounts for revenues collected from the ½ percent sales and use tax and expenditures for transportation improvement designated by the Board of Commissioners as a special revenue fund.

The *Debt Service Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The *Capital Projects Fund* accounts for financial resources to be used for the acquisition or construction of major capital facilities and infrastructure (other than those financed by proprietary funds).

The County reports the following proprietary funds:

Enterprise Funds are used to account for business-type activities which sell goods or provide services to the public:

The *Lake Owasso Residence Fund* provides residential treatment services to 64 people who are developmentally delayed or have related conditions ages 16 through adult.

The Ramsey County Care Center Fund provides both long-term and transitional care services.

The Law Enforcement Services Fund provides law enforcement services to cities which do not have their own independent police department. These services are provided by the Ramsey County Sheriff's office through contract agreements for the cost incurred.

Internal service funds are used to account for goods or services provided by one department or agency to other

departments or agencies of the County, or other governments, on a cost-reimbursement basis.

- Information Services Fund was created by combining Data Processing and Telecommunications to provide computer and telephone services to County departments and other governmental units.
- General County Buildings Fund to account for rents received from occupants of several County buildings and to pay all expenses incurred in operating and maintaining the building.
- Firearms Range Fund to provide a firearms range to law enforcement personnel of the County and other local governments.
- Fleet Services Fund to account for revenues received and expenses incurred in operating and maintaining a centralized fleet program.
- Retiree Insurance Fund to provide resources for the other post-employment benefits (OPEB) liability.
- Employee Health Insurance Fund to provide resources for health insurance for employees.

Additionally, the government reports the following fund types:

The other post-employment benefits trust fund is an irrevocable trust account for employee post-employment benefits.

The *investment custodial pool fund* is a fund held by the county for another governmental entity for investment purposes only.

The *private-purpose trust funds* are used to account for client resources held in trust to pay expenses on their behalf.

The custodial funds are accounted for by using the full accrual basis of accounting. These funds are used to account for assets that the County holds for fiduciary activities, including pass-through funds that are equivalent to pure cash conduits; inmate and other governmental agency funds held in the custody of the County; and revenues collected on behalf of other governmental units related to property taxes.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions, as well as any related interest earnings; and (3) capital grants and contributions, as well as any related interest earnings. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Lake Owasso Residence, Ramsey County Care Center, and Law Enforcement Services enterprise funds, and of the government's internal service funds are charges for services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

#### 1. Cash and Cash Equivalents

Ramsey County has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Additionally, each fund's equity in the County's investment pool is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

#### 2. Deposits and Investments

The cash balances of substantially all funds are pooled and invested for increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2020, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments of governmental

funds are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2020 were \$4,705,979.

#### 3. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

All trade and property tax receivables are shown net of an allowance for uncollectible. Trade accounts more than 120 days comprise the trade accounts receivable allowance for uncollectible for the proprietary funds.

Property taxes are levied as of January 1<sup>st</sup> on property values assessed as of the same date. The tax levy is divided into two billings: the first billing (due from property owners on May 15<sup>th</sup>) and the second billing (due from property owners on October 15<sup>th</sup> or November 15<sup>th</sup>). Taxes, which remain unpaid by property owners at December 31, are considered delinquent.

#### 4. Inventories and Prepaid Items

Inventory is valued at cost using the first-in/first-out (FIFO) method. Inventory consists of expendable supplies held for consumption. The cost is recorded as an expenditure at the time of purchase on the fund financial statements and converted to the consumption method for the government-wide statements.

Certain payments to vendors reflect cost applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 5. Capital Assets

Capital assets, including property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and proprietary fund types in the fund financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 to more than \$100,000, depending on asset category, and an estimated useful life more than one year. The County, effective October 1, 2014, no longer capitalizes items that were considered high risk that no longer meets the dollar threshold. Those assets that do not meet the current policy and have not been fully depreciated will remain in the capital asset system to be retired as appropriate. Such assets are recorded at historical cost or estimated cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

General infrastructure assets acquired prior to January 1, 2002 consist of the road network assets that were acquired or that received substantial improvements after July 1, 1980 and are reported at actual historical cost. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the assets constructed. During the current year, the County did not have any capitalized interest.

Property, plant, and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	10-50
Building Improvements	5-20
Infrastructure	20-75
Improvements Other Than Buildings	10-20
Machinery and Equipment	2-20
Computer Software	5-10

#### 6. Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Under the County's personnel policies and union contracts, County employees are granted vacation and sick leave in varying amounts based on length of service. Certain County employees are also granted compensatory time. Unused accumulated vacation leave, compensatory time, and vested sick leave if matured are paid to employees upon termination. Unvested sick leave is available to employees in the event of illness-related absences and is not paid to employees upon termination. Each permanent employee earns up to 25 days of vacation leave and 15 days of sick leave per year. Compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Vacation and compensatory time payable are the current portion at year end, while the compensated absence payable is the long-term portion.

#### 7. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs are typically withheld from the actual debt proceeds received and are reported as debt service expenditures.

#### 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until then. The County has two items that qualify for reporting in this category: deferred pension and deferred OPEB outflows, reported in the government-wide statement of net position. These outflows arise only under the full accrual basis of accounting and consist of plan contributions paid subsequent to the measurement date, differences between expected and actual plan economic experience, changes in actuarial assumptions, the differences between projected and actual earnings on plan investments, and also plan changes in proportionate share. In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources until that time. The County has three types of items. The first, unavailable revenue, arises only under the modified accrual basis of accounting, and is reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available. The other inflows include pension and OPEB which are related to obligations and arise only under the full accrual basis of accounting and consists of differences between expected and actual plan economic experience, changes in actuarial assumptions, and plan changes in proportionate share.

#### 9. Unearned Revenue

Governmental funds and government-wide financial statements report unearned revenue in connection with resources that have been received but not yet earned.

#### 10. Pension Plan

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Plan investments are reported at fair value. The net pension liability is liquidated primarily by the General Fund and other funds that have personnel eligible to receive benefits.

# 11. Other Post-Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position have been determined through an actuarial valuation completed for the fiscal year ending December 31, 2020. The net OPEB liability is liquidated primarily by the General Fund and other funds that have personnel eligible to receive benefits.

#### 12. Restricted Net Position/Fund Equity

Certain funds of the County are classified as restricted on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations. These legal restrictions include:

Debt Service	\$ 99,531,002
Capital Projects	31,399,787
Environmental Response Fund	2,379,553
Criminal Forfeitures	1,594,482
Sanitation	36,885,434
Library	3,395,000
Parks and Recreation	803,882
Aggregate Pit Restoration	233,872
Technology	1,491,436
Affordable Housing	167,301
Donations for Various Purposes	604,237
Child Protection	7,494,692
Transportation	115,419,693
COVID Related	21,116,352
Other	13,799,444
Total	\$ 336,316,167

In the fund financial statements, governmental funds report restrictions of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

#### 13. Estimates in Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

The governmental fund balance sheet includes reconciliation between *fund balance* – *total governmental funds* and *net position* – *governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$(467,403,283) difference are as follows:

Bonds and Notes Payable	\$ (200,682,000)
Accrued Interest Payable	(2,494,514)
Unamortized Premium on Bonds	(11,511,931)
Estimated Payable for Outstanding Claims	(7,743,752)
Compensated Absences Payable, Vacation, & Comp Time	(40,030,007)
Net Pension Liability	(204,941,079)
Net Adjustment to Reduce Fund Balance - Total	
Funds to Arrive at Net Position – Governmental Activities	\$ (467,403,283)

# B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between *net changes in fund balances* – *total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$9,937,327 difference are as follows:

Capital Outlay	\$ 36,864,907
Depreciation Expense	 (26,927,580)
Net Adjustment to Increase Net Changes in Fund Balances – Total Governmental	
Funds to Arrive at Changes in Net Position of Governmental Activities	\$ 9,937,327

Another element of that reconciliation states that "the issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this (\$ 28,879,714) difference are as follows:

Deht Issued or Incurred:

Debt 133 ded of friculted.	
Issuance of General Obligation Bonds	\$ (45,415,000)
Unamortized Premium on Sale of Bonds	(2,374,714)
Principal Repayments:	
General Obligation Debt	18,910,000
Net Adjustment to Increase Net Changes in Fund Balances – Total Governmental	
Funds to Arrive at Changes in Net Position of Governmental Activities	\$ (28,879,714)

Finally, the reconciliation states, "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this \$19,162,958 difference are as follows:

Compensated Absences	\$ (6,415,743)
Claims and Judgments	(2,805,683)
Accrued Interest	347,730
Amortization of Bond Premium	2,103,733
Offset Operating Transfers from Internal Service Funds	8,590,124
Inventory (Change From Consumption to Purchase Method)	(71,411)
Deferred Outflows of Pensions	(8,408,317)
Net Pension Liability	(25,656,912)
Deferred Inflows of Pension	 51,479,437
Net Adjustment to Increase Net Changes in Fund Balances - Total Governmental	
Funds to Arrive at Changes in Net Position of Governmental Activities	\$ 19,162,958

#### III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Deficit Fund Equity

Lake Owasso Residence Proprietary Fund had a positive change in net position of \$1,087,353 for the year due to a transfer of revenue relating to COVID-19, resulting in a deficit net position of \$6,891,922.

Ramsey County Care Center Proprietary Fund had a positive change in net position of \$121,475 for the year because the increase in intergovernmental revenue due to COVID-19, resulting in a deficit net position of \$14,409,262.

The Information Services Internal Service Fund had a negative change in fund balances of \$695,741 for the year because of the ongoing effect of the pension and OPEB changes are not reflected in the charge to each department, resulting in a deficit net position balance of \$2,233,910.

The Retiree Insurance Internal Service Fund had a positive change in net position of \$25,897,185 for the year because of the reduction in OPEB expense, resulting in a deficit net position of \$161,018,543.

#### B. Budgetary Information

The County Board adopts an annual budget for the General Fund and certain Special Revenue Funds (Transit and Transportation Improvement, County Library, Solid Waste/Recycling Service Fee, Emergency Communications, Regional Railroad Authority, 4R Program, and Forfeited Property Management), and the Debt Service Fund. These budgets are prepared on the modified accrual basis of accounting.

Annual budgets are not adopted for the Capital Projects Fund, the Regional Railroad Authority Capital Projects Fund, and certain special revenue funds. The budgets for these funds are approved at the time the project or budget is initially authorized and overlap fiscal years. The following Special Revenue Funds either have budgets that overlap the County's fiscal year or are not budgeted: Housing and Redevelopment Authority, Workforce Solutions, State Funding for Courts, State Public Defender, Gifts and Donations, Sheriff, Corrections, Property Records, County Attorney, Health Promotion/Health Improvement, Parks and Recreation, Care Center Patients' Activity, and Law Library. The Capital Projects Fund, Regional Railroad Authority Capital Projects Fund, and those Special Revenue Funds, whose budgets overlap fiscal years, are not consistent with the County's method of financial reporting; therefore, comparisons between the results of operations and budgets in these funds are not relevant and are not presented.

Based on a process established by the County Manager and staff, all departments of the government submit requests for appropriations to the County Manager every two years. After review, analysis and discussions with the departments, the County Manager's proposed budget is presented to the County Board for review. The Board holds public hearings and a final budget must be prepared and adopted no later than December 31. The appropriated budget is prepared by fund, function, and department. Budgets may be amended during the year with the approval of the County Manager or County Board as required by the County's Administrative Code. The County Manager is authorized to transfer budgeted amounts within service teams and across service teams. Supplemental appropriations are reviewed by the County Manager's office and submitted to the County Board for their approval. If approved, the adjustments are implemented by the Finance Department by budget revision. Supplemental appropriations required during the year were immaterial. Expenditures may not legally exceed budgeted appropriations at the department level. All appropriations, except the Capital Project Fund and Regional Railroad

Authority Capital Project Fund, which are not expended or encumbered, as described above, lapse at year end.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts, capital reserves, and other commitments for the expenditure of monies) outstanding at year end do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

#### C. Tax Abatement

The County entered into a property tax abatement agreement with the developer, Land O' Lakes, Inc., on April 12, 2016, under Minnesota Statute Sections 469.1812 through 469.1815, as amended. Under the statute a political subdivision may grant a current or prospective abatement of property taxes if it expects the benefits to the political subdivision of the proposed abatement agreement to at least equal the costs to the political subdivision of the proposed agreement and it will provide benefits such as increasing or preserving the tax base or providing employment opportunities in the county. The tax abatement will be for a period of 15 years effective in the years 2020 to 2034. The abatement will equal the property tax calculated on increased annual net tax capacity above the base value established January 2, 2016, less the fiscal disparity taxes, to the extent received by the County as its share of property taxes. The projected amount of the abatement is \$1,376,099 over the 15-year period. The total abatement amount cannot exceed \$1,500,000. The developer agrees to construct and equip a 145,000 square foot expansion to its corporate headquarters on the development property and create at least 200 new full-time jobs paying wages no less than \$18.00 per hour exclusive of benefits.

#### Tax Abatements – Pay-As-You-Go Tax Increment

The County is subject to tax abatements granted by Cities within the County pursuant to Minnesota Statute Sections 469.174 to 469.179 (Tax Increment Financing) through a pay-as-you-go note program. Tax Increment Financing (TIF) can be used to encourage private development, redevelopment, renovation and renewal, growth in low-to moderate-income housing, and economic development within a City. TIF captures the increase in tax capacity and property taxes (of all taxing jurisdictions, including the County) from development or redevelopment to provide funding for the related project.

The pay-as-you-go note provides for payment to the developer of the percentage of all tax increment received in the prior six months. The payments reimburse the developer for certain public improvements. During 2020, there were 69 pay-as-you-go notes within the County. The tax increment collections during 2020 associated with these notes totaled \$19,996,072. The County's portion of the captured tax capacity and related property taxes was approximately 36% or \$7,198,588.

In the case of the County, TIF agreements of other local governments have resulted in reductions of the County property tax revenues for the year ended December 31, 2020 as shown below:

	Number of Pay-As-You-				npact to Ramsey	
Tax Abatement Program	Go TIF	Tax	es Abated		County	_
Tax Increment Financing						
City of:						
Arden Hills	2	\$	226,677	\$	81,604	
Falcon Heights	2		262,291		94,425	
Little Canada	1		161,732		58,224	
Maplewood	5		6,693,572	2	2,409,686	
Mounds View	1		1,647,332		593,040	
North St Paul	3		295,734		106,464	*
Roseville	2		935,668		336,840	*
Shoreview	5		940,639		338,630	
St Anthony	3		675,788		243,284	*
St Paul	33		7,616,239	2	2,741,846	*
St. Paul Port Authority	7		250,335		90,121	*
White Bear Lake	1		42,555		15,320	
White Bear Township	4		247,510		89,104	
Total	69	\$ 1	19,996,072	\$ 7	7,198,588	_

<sup>\*</sup> Information reported is 2019 data, information for 2020 not available.

#### IV. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

Reconciliation of County's total cash and investments to the basic financial statements follows:

Government-Wide		
Governmental Activities		
Cash and Pooled Investments	\$	671,378,931
Investments with Fiscal Agent		19,456,112
Restricted Cash and Cash Equivalents		16,000
Petty Cash and Change Funds		23,055
Business-Type Activities		
Cash and Pooled Investments		2,144,890
Petty Cash and Change Funds		825
Cooperative Investment		65,664
Fiduciary Funds		
OPEB Trust Fund		100,910,445
Investment Custodial Pool		22,242,350
Private Purpose Trust Funds		113,716
Custodial Funds		34,239,061
Cash and Investments	\$	850,591,049
Deposits	Ś	105,417,682
Investments	Ţ	624,717,266
OPEB Trust Fund Investments with Trustee		100,910,445
Cash with Fiscal Agent		19,456,112
Cooperative Investment		65,664
Petty Cash and Change Funds		23,880
,		
Total Cash and Investments	\$	850,591,049

#### 1. Deposits

Minnesota Statute Sections 118A.02 and 118A.04 authorize the County to designate a depository for public funds and to invest in certificates of deposit. Minnesota Statute Section 118A.03 requires that all County deposits be collateralized by insurance, surety bond, pledged securities, or a Federal Home Loan Bank (FHLB) Letter of Credit. The market value of collateral pledged shall be at least ten percent more than the amount deposits exceed FDIC insurance at the close of the financial institution's banking day. If the collateral is an irrevocable standby letter of

credit issued by a FHLB, the amount of collateral shall be at least equal to the amount deposits exceed FDIC insurance at the close of the financial institution's banking day. Collateral must be held in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

Authorized collateral includes, U.S. Treasury bills, notes and bonds; issues of U.S. government agencies; general obligation municipal securities rated "A" or better; revenue obligation municipal securities rated "AA" or better; irrevocable standby letters of credit issued by a FHLB; and insured certificates of deposit.

Custodial Credit Risk - Deposits. Custodial credit risk for deposits is the risk that, in the event of a financial institution failure, the County's deposits may not be returned to it. County policy requires all deposits be collateralized per statute. Depository balances are monitored to ensure deposit protection meets or exceeds the statutory requirements of Minnesota Statute Section 118A.03. On December 31, 2020, the County's bank deposit balance was \$110,010,477. All bank deposit balances were collateralized by either federal deposit insurance, an irrevocable stand-by letter of credit from a FHLB bank, or pledged securities held by an agent in the County's name. The County's deposits were not exposed to custodial credit risk.

#### 2. Investments

The County invests pooled cash in compliance with Minnesota Statutes and in accordance with the County's Investment Policy. The County's investments were in full compliance with Minnesota Statutes and the Investment Policy in 2020.

Minnesota Statute Sections 118A.04 and 118A.05 generally authorize the following types of investments as available to the County:

- (a) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, or instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minnesota Statute Section 118A.04, Subd. 6. The securities are rated AA+/Aaa by Standard & Poor's and Moody's respectfully;
- (b) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (c) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service. The securities need to be rated A or better by a national bond rating agency;
- (d) insured certificates of deposit and bankers' acceptances of United States banks;
- (e) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (f) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

The County's investment policy addresses the following risks:

Interest Rate Risk. In accordance with its investment policy, the County manages exposure to fair value losses that might be caused by increasing interest rates by limiting the average life of the portfolio to five years. The County manages investment maturities to provide the liquidity and cash flow needed and avoid selling securities prior to maturity. It is the County's general practice to hold investments to maturity. Excluding the OPEB trust and short-term deposits, on December 31, 2020, the remaining investment portfolio had an average market yield of .72%, an average life of 6 years, and an effective duration of 1.3 years.

Ramsey County has adopted a simulation model of reporting its investments and their sensitivity to fluctuations in interest rates to comply with GASB Statement No. 40, *Deposit and Investment Risk Disclosures*. As presented in the table below, assumptions are made that interest rate changes of 50, 100, 150, and 200 basis points occur on December 31, 2020.

Ramsey County:	+50 Basis Pts	+100 Basis Pts	+150 Basis Pts	+200 Basis Pts
U.S. Treasury Notes	\$ 74,303,148	\$ 73,827,276	\$ 73,355,882	\$ 72,890,054
U.S. Treasury Bills	19,995,660	19,991,760	19,987,960	19,984,060
U.S. Agency Securities:				
Federal Home Loan Bank	29,531,183	29,034,546	28,534,715	28,040,178
Federal Home Loan Mtg. Corp.	79,187,674	77,921,759	76,641,900	75,374,156
Federal National Mtg. Assn.	48,347,267	47,461,760	46,562,748	45,671,096
Federal Farm Credit	64,265,030	63,250,921	62,231,115	61,222,500
Certificates of Deposit	7,124,661	7,091,900	7,059,438	7,027,246
Municipal Bonds	23,040,378	22,877,189	22,716,684	22,558,528
Money Market Fund	277,181,942	277,181,942	277,181,942	277,181,942
Total Investments	\$622,976,943	\$ 618,639,053	\$ 614,272,384	\$ 609,949,760

Credit Risk. Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. It is the County's policy to invest only in security types that are allowed by State Statute and which meet the ratings requirements set forth in State Statute. Credit risk is measured by the assignment of a rating by a nationally recognized statistical rating organization. In compliance with State Statute and the County's Investment Policy, the County held the following security types and ratings on December 31, 2020: U.S government and agency securities rated AA+ by Standard and Poor's and Aaa by Moody's, state and local government general obligation bonds rated "A" or better, FDIC insured certificates of deposit, and money market funds rated AAA by S&P and Aaa by Moody's.

Concentration of Credit Risk. The County's Investment Policy requires a well-diversified portfolio to minimize the risk of losses due to an over-concentration of assets in any type of security, specific issuer, or specific maturity. Policy allows U.S. Treasury securities to be held without limit and places limits on holdings of non-Treasury issuers as follows: U.S. government agency bonds up to 60%, structured agency notes up to 30% with no inverses, agency mortgage pass-thru's up to 30%, agency chief marketing officer up to 30%, municipal bonds up to 30%, and bankers acceptances up to 50%. County policy regarding agency discount notes, commercial paper, certificates of deposits, repurchase agreements, and guaranteed investment contracts is consistent with Minnesota Statute Section 118A. County policy does not allow the use of reverse repurchase agreements, options, or futures contracts. As of December 31, 2020, the County did not hold more than 5 percent of its portfolio in any one issuer, excluding investment pools and securities issued by the federal government or federal government agencies.

Custodial Credit Risk - Investments. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Ramsey County's Investment Policy states all securities purchased by the County shall be held in the County's name by a third-party safekeeping agent appointed as custodian, consistent with Minnesota Statute Section 118A.06. All security transactions entered into by the County, with the exception of money market mutual funds, fixed income mutual funds, and repurchase agreements, are conducted on a delivery versus payment basis. As of December 31, 2020, the County's investment securities were not exposed to custodial credit risk.

The County's exposure to credit risk, concentration of credit risk, and custodial credit risk as of December 31, 2020, is as follows:

			Custody			% of Total Fair Value
Securities by Type:	Rating Agency	Credit Risk	Credit Risk	Par	Fair Value	Portfolio
U.S. Treasury Securities:			- •			
Treasury Notes			Custody (a)	\$ 72,000,000	\$ 73,375,080	10.11%
Treasury Bills			Custody (a)	20,000,000	19,999,800	2.75%
U.S. Government Agency Securities:						
Federal Home Loan Bank			Custody (a)	30,000,000	29,970,900	4.13%
Federal Home Loan Mtg. Corp.			Custody (a)	80,000,000	80,125,400	11.04%
Federal National Mtg. Assn.			Custody (a)	49,000,000	49,014,620	6.75%
Federal Farm Credit			Custody (a)	65,000,000	65,067,000	8.97%
Certificates of Deposit	N/A	Not Rated	N/A	6,860,000	7,006,792	0.97%
OPEB Trust Investments	N/A	Not Rated	Custody (b)	49,484,331	100,910,445	13.91%
Municipal Bonds	S&P / Moody's	A or better	Custody (a)	22,750,000	22,975,732	3.17%
Money Market Fund	S&P / Moody's	AAA/Aaa	N/A	277,181,942	277,181,942	38.20%
Total Investments				\$ 672,276,273	\$ 725,627,711	100.00%

- (a) Securities held in custody are in Ramsey County's name.
- (b) Pooled investments managed and held in custody by the Minnesota State Board of Investments.

The County measures and categorizes its investments using fair value guidelines as established by generally accepted accounting principles. A fair value hierarchy is used to place investments into one of three categories based upon the method used to determine the fair value of the investment. The guidelines recognize a three-tiered hierarchy as follows; Level 1 - Fair value determined by using prices quoted for identical securities in active markets; Level 2 - Fair value determined by using significant other observable inputs, this might include quoted prices for similar securities in active markets; and Level 3 - Fair value determined using significant unobservable inputs, this primarily includes securities that do not have active markets.

For the County's investments, the U.S. Treasury securities classified in Level 1 are valued using a market approach with prices quoted in active markets for those securities. U.S. government agencies, municipal bonds, and certificates of deposit classified as Level 2 are valued using a market approach with prices quoted for similar securities in active markets.

County investments not subject to the fair value hierarchy according to guidelines include money market funds measured at Net Asset Value (NAV), collateralized bank deposits measured at amortized cost, and external investment pools measured at fair value per share of the underlying portfolio. The County invests in money market funds measured at NAV and which seek a constant value of \$1.00 per share. The money market funds used by the County offer daily liquidity allowing the County to invest or withdraw funds daily. Money market funds are used to invest short-term and manage cash flows for daily operating activities. The County also invests in three external investment pools managed by the Minnesota State Board of Investments (SBI). The fair value of these investment pools is the fair value per share of the underlying portfolio. As of December 31, 2020, the investment pools held included \$18,538,525 in the Fixed Income Pool, \$7,155,920 in the Cash Pool, and \$75,216,000 in the Equity Pool. These investments are funds in an irrevocable trust, established under Minnesota Statute Section 471.6175, to pay for future other post-employment benefits (OPEB). These pools require a five-day notice for withdrawals. The County can invest in these external pools managed by SBI due to the additional investment authority authorized under Minnesota Statute Section 471.6175 and does so to potentially participate in the higher historical returns and to benefit OPEB liability reporting on financial statements.

As of December 31, 2020, the County investments had the following recurring fair value measurements and hierarchy levels:

			Fair Value Measurement Using						
Investment Type		12/31/2020		Level 1		Level 2		Level 3	
Investments by Fair Value Level:		_							
Debt securities									
U.S. Treasury Notes	\$	73,375,080	\$	73,375,080	\$	-	\$	-	
U.S. Treasury Bills		19,999,800		19,999,800		-		-	
Federal Home Loan Bank		29,970,900		-		29,970,900		-	
Federal Farm Credit		65,067,000		-		65,067,000		-	
Federal National Mortgage Association		49,014,620		-		49,014,620		-	
Federal Home Loan Mortgage Corporation		80,125,400		-		80,125,400		-	
Municipal Bonds		22,975,732		-		22,975,732		-	
Certificates of Deposit		7,006,792		-		7,006,792		-	
Total investments measured at Fair Value	\$	347,535,324	\$	93,374,880	\$	254,160,444	\$	-	
Investments Measured at Net Asset Value (NAV) or	Amortiz	ed Cost:							
Money Market Fund		277,181,942							
State Board of Investment External Pools		100 910 445							

\$ 725,627,711

#### **B.** Receivables

**Total Investments** 

The receivables are expected to be collected within one year, except for the loans receivable and notes receivable. Business-type activities receivables reflect an allowance for doubtful accounts in the amount of \$445,272.

#### **Direct Financing Leases:**

#### PEDESTRIAN CONNECTION

Total investments measured at Net Asset Value (NAV)

Using loan funds obtained through an agreement with the Minnesota Public Facilities Authority, the County built a pedestrian connection from the RiverCentre complex to the core downtown St. Paul area. Under an agreement with the City of St. Paul, the City is required to make lease payments to the County in an amount equal to 105% of the loan payments due from the County to the Minnesota Public Facilities Authority.

The City is responsible for the operation and maintenance of the pedestrian connection. At the expiration of the term of the lease in the year 2030, the connection will become the sole property of the City. As a result, the pedestrian connection is not included in the County's capital assets.

Terms of the lease are as follows:

Year Ended December 31	Lease Receivable
2021	\$ 390,849
2022	390,977
2023	390,745
2024	390,155
2025	389,205
2026 - 2030	1,944,963
	3,896,894
Less Interest	(669,894)
Present Value of Lease Receivable	\$ 3,227,000

#### **REGIONS HOSPITAL**

The lease agreement granted Regions Hospital use of the property through December, 2046 under the condition that it (i) provide care to the indigent of Ramsey County throughout the lease term; (ii) pay all taxes, utilities, maintenance, and insurance costs with respect to the property; (iii) use its best efforts to continue providing, and consult with the Ramsey County Board of Commissioners before discontinuing, its major or unique services, including but not limited to the trauma center, burn unit, graduate medical education, and research services; and (iv) not assign the lease to a for-profit corporation.

The property leased is classified as a capital lease and is not included in the County's capital assets. The lease requires that a minimum dollar amount of indigent care be provided to Ramsey County residents. In the event the value of charity care does not meet the lease requirement, the Hospital can fulfill the obligation by making capital improvements to the hospital property. The value of charity care is reduced by Ramsey County's direct cash support, if any.

# C. Capital Assets

Capital asset activity for the year ended December 31, 2020, was as follows:

	Beginning Balance	Adjustments	Increases	Decreases	Ending Balance
Governmental Activities:					
Capital Assets not Being Depreciated:					
Land	\$ 154,086,069	\$ -	1,746,705	\$ -	\$ 155,832,774
Construction in Progress	57,211,165	-	32,299,952	(16,570,204)	72,940,913
Total Capital Assets, not Being Depreciated	211,297,234		34,046,657	(16,570,204)	228,773,687
Capital Assets, Being Depreciated:					
Buildings	485,163,840	-	7,761,926	-	492,925,766
Building Improvements	51,547,239	-	8,036,273	-	59,583,512
Improvements Other Than Buildings	60,249,948	-	5,014,855	-	65,264,803
Machinery and Equipment	76,453,699	-	4,201,756	(3,841,511)	76,813,944
Computer Software	13,507,930	-	344,355	-	13,852,285
Infrastructure	513,628,327		849,052	<del>-</del>	514,477,379
Total Capital Assets Being Depreciated	1,200,550,983		26,208,217	(3,841,511)	1,222,917,689
Less Accumulated Depreciation for:					
Buildings	(147,604,866)	-	(9,900,056)	-	(157,504,922)
Building Improvements	(34,871,435)	-	(3,266,069)	-	(38,137,504)
Improvements Other Than Buildings	(41,648,458)	-	(2,081,941)	-	(43,730,399)
Machinery and Equipment	(53,075,737)	-	(6,650,396)	3,669,380	(56,056,753)
Computer Software	(11,193,368)	-	(827,999)	-	(12,021,367)
Infrastructure	(278,216,764)		(11,397,108)		(289,613,872)
Total Accumulated Depreciation	(566,610,628)		(34,123,569)	3,669,380	(597,064,817)
Total Capital Assets Being Depreciated, Net	633,940,355	-	(7,915,352)	(172,131)	625,852,872
• • • • • • • • • • • • • • • • • • • •	<u> </u>				
Governmental Activities Capital Assets, Net	\$ 845,237,589	\$ -	\$ 26,131,305	\$(16,742,335)	\$ 854,626,559
Business-type activities:					
Land	\$ 107,073	_	\$ -	\$ -	\$ 107,073
24.14	ψ 107,073		<u> </u>		ψ 107,073
Capital Assets, Being Depreciated:					
Buildings	8,440,708	-	-	-	8,440,708
Buildings Improvements	3,696,531	-	-	-	3,696,531
Improvements Other Than Buildings	1,537,677	-	-	-	1,537,677
Machinery and Equipment	2,845,327	17,248	487,073	(148,287)	3,201,361
Total Capital Assets Being Depreciated	16,520,243	17,248	487,073	(148,287)	16,876,277
Less Accumulated Depreciation for:					
Buildings	(6,433,909)	_	(140,277)	_	(6,574,186)
Buildings Improvements	(2,625,680)	_	(126,630)	_	(2,752,310)
Improvements Other Than Buildings	(1,202,641)	_	(61,372)	_	(1,264,013)
Machinery and Equipment	(1,987,408)	(13,248)	(362,321)	148,287	(2,214,690)
Total Accumulated Depreciation	(12,249,638)	(13,248)	(690,600)	148,287	(12,805,199)
- 2 tal / localitation popi condition	(12,2 73,030)	(20,240)	(050,000)	1.0,201	(=2,000,100)
Total Capital Assets Being Depreciated, Net	4,270,605	4,000	(203,527)		4,071,078
Business-Type Activities Capital Assets, Net	\$ 4,377,678	\$ 4,000	\$ (203,527)	\$ -	\$ 4,178,151

Depreciation expense was charged to functions / programs as follows:

GOVE	rnme	ntal	<b>Activ</b>	/ities:
GOVE		ııtaı	ALLIN	/ILIES.

,	00,522 10,706 59,158 86,646
Transportation, including depreciation of infrastructure assets 15,53	59,158
	•
Health	86 646
Sanitation	50,040
Human Services 16	62,419
Culture and Recreation 5,95	50,123
Conservation of Natural Resources	6,821
Economic Development and Assistance	1,192
Capital assets held by the County's Internal Service funds are	
charged to the various functions based on their usage of the assets4,54	42,741
Total Depreciation Expense - Governmental Activities \$34,12	23,569
Business-Type Activities:	
Lake Owasso Residence 17	70,712
Ramsey County Care Center 20	03,758
Law Enforcement Services 33	16,130
Total Depreciation Expense - Business-Type Activities \$ 69	90,600

#### **Construction and Other Significant Commitments**

The government has active construction projects as of December 31, 2020. The projects include widening and construction of existing streets and bridges, the development of the TCAAP property held for resale, and the engineering phase of the Gold Line BRT. At year- end the government's commitments with contractors are as follows:

		Remaining
Project	Spent-to-date	Commitment
Road and Bridge Construction	\$ 62,906,243	\$ 6,629,330
Twin Cities Army Ammunition Plant (TCAAP)	43,787,782	-
Gold Line BRT Engineering	_	37.500.000

The remaining commitment amount for the Road and Bridge Construction was encumbered at fiscal year-end.

*Encumbrances.* As discussed in Note III. B., encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year-end, the number of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General Fund	\$ 3,738,812
Capital Projects Fund	22,466,863
Nonmajor Governmental Funds	 2,494,184
Total	\$ 28,699,859

# D. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2020, is as follows:

Due to/from other funds:

Receivable Fund	Payable Fund	Amount
General Fund	Nonmajor Governmental Funds	\$ 644,209
Internal Service Funds	General Fund	23,335
Nonmajor Governmental Funds	Nonmajor Governmental Funds	278,304
	General Fund	 14,982
Total		\$ 960,830

The outstanding balances between funds result mainly from time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Advances are usually loans that are outstanding more than one year.

Advances to/from other funds:

Receivable Fund	Payable Fund	 Amount
General Fund	Capital Projects Fund	\$ 22,926,276
	Nonmajor Governmental Funds	4,500,000
Debt Service Fund	Ramsey County Care Center	595,943
Capital Projects Fund	General Fund	7,190,000
Total		\$ 35,212,219

These balances are primarily working capital loans made to other funds and are not scheduled to be paid back in the subsequent year.

Interfund transfers:

_	•	
Iran	sfers	OUIT

	General	Capital Projects		Lake Owasso Residence Enterprise		Ramsey County Care Center Enterprise		Nonmajor Governmental	Internal Service	Total
Transfers in										
General Fund	\$ -	\$	-	\$	3,012,779	\$1,579,11	15	\$ 15,238,687	\$8,590,124	\$ 28,420,705
Debt Service	-	5,0	00,000		-	-		-	-	5,000,000
Capital Projects Fund	3,527,323		-		-	-		-	-	3,527,323
Nonmajor Governmental	 5,582,792	8	84,399		-			300,000		6,767,191
Total transfers in	\$ 9,110,115	\$ 5,8	84,399	\$	3,012,779	\$1,579,11	15	\$ 15,538,687	\$8,590,124	\$43,715,219

Transfers are used to move revenues from one fund to another fund to finance various programs accounted for in another fund.

#### E. Leases Payable

## **Operating Leases**

The County leases real estate and equipment under leases expiring at various dates through 2030. Total costs for such leases were \$3,646,700 for year ended December 31, 2020. The future minimum lease payments for these leases are as follows:

Year Ended December 31	Lease Payable		
2021	\$	4,272,461	
2022		2,779,018	
2023		1,568,518	
2024		1,060,474	
2025		602,317	
2026 - 2030		1,942,329	
	\$	12,225,117	

#### F. Sick Leave, Vacation, and Compensatory Time

Under the County's personnel policies and union contracts, County employees are granted vacation and sick leave in varying amounts based on length of service. Certain employees are also granted compensatory time. Unused accumulated vacation, vested sick leave, and compensatory time are paid to employees upon termination. Each permanent employee earns up to 25 days of vacation leave and 15 days of sick leave per year.

#### G. Unearned Revenue / Deferred Inflows of Resources

Governmental funds report *unearned revenue* and *deferred inflows* of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unearned revenue* and *deferred inflows* of resources reported in the governmental funds were as follows:

	Unavailable	Unearned
Delinquent Property Taxes Receivable	\$ 4,440,976	\$ -
Receivables that do not Provide Current		
Financial Resources	26,720,050	
Loans Receivable	14,966,444	-
Forfeited Tax Sale Accounts Receivable	2,706,937	-
Notes Receivable	12,126,613	-
Grant Drawdowns Prior to Meeting Eligibility		
Requirements		1,657,547
Total	\$ 60,961,020	\$ 1,657,547

#### H. Long-term Obligations

#### **General Obligation Bonds and Notes**

The County typically issues general obligation bonds and notes to provide funding of major capital projects. Bonds and notes have been issued for both governmental and business-type activities. As of December 31, 2020, the outstanding amount of general obligation bonds and notes issued in years prior to 2020 was \$156,172,000.

In December 2020, the County issued General Obligation Capital Improvement Plan Refunding Bonds, Series 2020A, in the amount of \$17,650,000. The proceeds will be used to refund the callable maturities of the County's General Obligation Capital Improvement Plan Bonds, Series 2011A, the callable maturities of the County's General Obligation Capital Improvement Plan Bonds, Series 2013A, and pay the costs associated with the issuance of the Series 2020A bonds. The Series 2011 Refunded Maturities and the Series 2013A Refunded Maturities will be redeemed at a price of par plus accrued interest, if any, on February 1, 2021. The projected interest savings are \$2,400,000 over the remaining life of the debt. The net present value benefit is \$2,432,821 over the remaining life of the debt. The Series 2020A bonds are general obligations of the County for which the County pledges its full faith and credit and power to levy direct general ad valorem taxes.

In December 2020, the County issued Taxable General Obligation Refunding Bonds, Series 2020B, in the amount of \$27,765,000. The proceeds will be used to advance refund the callable maturities of the County's General Obligation Capital Improvement Plan Bonds, Series 2012A, the current refund the callable maturities of the County's Taxable General Obligation Capital Improvement Plan Bonds, Series 2013B, advance refund the callable maturities of the County's Taxable General Obligation Capital Improvement Plan Bonds, Series 2014B (TCAAP), advance refund the callable maturities of the County's General Obligation Library Bonds, Series 2014C, and pay the costs associated with the issuance of the Series 2020B bonds. The Series 2013B Refunded Maturities will be redeemed at a price of par plus accrued interest, if any, on February 1, 2021. The 2012A Refunding Portion, the Series 2014B Refunding Portion and the Series 2014C Refunding Portion have been structured as a partial advance refunding. The Series 2012A Refunded Maturities, Series 2014B Refunded Maturities, and Series 2014C Refunded Maturities have an anticipated call date of February 1, 2022. The projected interest savings are \$2,900,000 over the remaining life of the debt. The net present value benefit is \$2,931,676 over the remaining life of the debt. The Series 2020B bonds are general obligations of the County for which the County pledges its full faith and credit and power to levy direct general advalorem taxes.

The County's outstanding long-term debt includes one direct placement note related to governmental activities in the amount of \$3,227,000. In 2001, the County entered into a Transportation Revolving Loan Fund Agreement with the Minnesota Public Facilities Authority, evidenced by the directly placed note, to finance a portion of the costs of an underground pedestrian connection between the RiverCentre complex and the existing skyway system in Landmark Towers in the City of Saint Paul. The note is a general obligation of the County but is payable primarily from rental payments made by the City of Saint Paul to the County pursuant to a facility lease.

The County has no other outstanding directly placed debt or direct bank loans. None of the County's outstanding debt issues contain terms related to significant (1) events of default with finance-related consequences, (2) termination events with finance-related consequences, or (3) subjective acceleration clauses. The County does not have any open or outstanding lines of credit and does not have any assets pledged as collateral for any debt obligation.

The following is a list of the long-term debt transactions of the County for the year ended December 31, 2020:

		Payable anuary 1	A	Additions	De	eductions	De	Payable cember 31		ue Within One Year	
GOVERNMENTAL ACTIVITIES:											
General Obligation Bonds	\$ 1	70,685,000	\$4	5,415,000	\$1	8,645,000	\$1	97,455,000	\$ 4	15,930,000	
General Obligation Direct Placement Note	•	3,492,000		-		265,000		3,227,000	-	275,000	
Premium/Discount		11,240,950		2,374,714	:	2,103,733		11,511,931		2,232,461	
Total General Obligation Bonds and											
Notes Payable	1	85,417,950	4	7,789,714	2:	1,013,733	2	12,193,931		18,437,461	
Claims and Judgments Payable											
Governmental Funds		5,130,299		5,606,873		2,913,963		7,823,209		2,608,753	
Compensated Absences:						<del>, , , , , , , , , , , , , , , , , , , </del>		· · · · ·			
Governmental Funds		33,614,265	2	3,464,611	1	7,048,869		40,030,007		25,661,700	
Internal Service Funds:		33,014,203		3,404,011	_	7,040,003		40,030,007	•	23,001,700	
Information Services		986,497		618,826		448,601		1,156,722		725,002	
General County Buildings		939,243		507,238		378,587		1,067,894		552,540	
Fleet Services		313,047		200,559		160,807		352,799		219,326	
Total Compensated Absences		35,853,052	2	4,791,234	1	8,036,864				27,158,568	
Governmental Activities Long-term Liabilities	\$ 2	26,401,301	\$7	8,187,821	\$4:	\$41,964,560 \$262,624,562		64,560 \$ 262,624,562		78,204,782	
BUSINESS-TYPE ACTIVITIES:											
General Obligation Bonds:											
Enterprise Funds:											
Lake Owasso Residence	\$	285,000	\$	-	\$	285,000	\$	-	\$	-	
Ramsey Care Center	·	1,015,000	•	-	Ċ	110,000	·	905,000	·	115,000	
Premium/Discount		131,535		-		19,979		111,556		18,338	
Total General Obligation Bonds		1,431,535		-		414,979		1,016,556		133,338	
Compensated Absences:											
Enterprise Funds:											
Lake Owasso Residence		798,936		433,700		336,999		895,637		661,521	
Ramsey Care Center		1,068,198		634,369		511,011		1,191,556		705,176	
Law Enforcement Services		568,969		413,588		330,853		651,704		651,704	
Total Compensated Absences		2,436,103		1,481,657		1,178,863		2,738,897		2,018,401	
Business-Type Activities Long-term Liabilities	\$	3,867,638	\$	1,481,657	\$	1,593,842	\$	3,755,453	\$	2,151,739	

Internal Service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. Also, for the governmental activities, claims and judgments and compensated absences are generally liquidated by the General Fund, and bonds and notes are liquidated by the Debt Service Fund.

Long-term debt payable at December 31, 2020, comprises the following individual issues:

COUNTY GENERAL OBLIGATION DEBT	
\$6,950,000 General Obligation Capital Improvement Plan Refunding Bonds, Series 2010A, due in annual installments of \$510,000 to \$955,000 through February 1, 2021 - interest rate at 2.37%	\$ 525,000
\$18,500,000 General Obligation Capital Improvement Plan Bonds, Series 2011A, due in annual installments of \$390,000 to \$1,195,000 through February 1, 2031 - interest rate at 3.41%	11,045,000
\$37,765,000 General Obligation Capital Improvement Plan Refunding bonds, Series 2011B, due in annual installments of \$2,985,000 to \$6,285,000 through February 1, 2022 - interest at 1.32%	6,235,000
18,500,000 General Obligation Capital Improvement Plan Bonds, Series 2012A, due in annual installments of $195,000$ to $1,205,000$ through February 1, 2032 - interest rate at 2.72%	11,860,000
\$13,185,000 General Obligation Capital Improvement Plan Refunding Bonds, Series 2012B, due in annual installments of \$225,000 to \$1,635,000 through February 1, 2023 - interest at 1.30%	4,305,000
\$3,155,000 General Obligation State Aid Street Refunding Bonds, Series 2012C, due in annual installments of \$165,000 to \$240,000 through February 1, 2028 - interest at 1.98%	1,805,000
\$22,700,000 General Obligation Capital Improvement Plan Bonds, Series 2013A, due in annual installments of $$365,000$ to $$2,815,000$ through February 1, 2033 - interest rate at 2.41%	12,590,000
\$12,000,000 Taxable General Obligation Capital Improvement Plan Bonds, Series 2013B, due in annual installments of \$510,000 to \$810,000 through February 1, 2033 - interest rate at 3.23%	8,745,000
\$5,680,000 General Obligation Library Refunding Bonds, Series 2014A, due in annual installments of \$445,000 to \$685,000 through February 1, 2024 - interest rate at 1.84%	2,575,000
\$9,500,000 Taxable General Obligation Capital Improvement Plan Bonds, Series 2014B, due in annual installments of \$370,000 to \$630,000 through February 1, 2034 - interest rate at 3.52%	7,035,000
\$3,300,000 General Obligation Library Bonds, Series 2014C, due in annualinstallments of \$30,000 to \$245,000 through February 1, 2034 - interest rate at 3.05%	2,705,000
\$6,870,000 General Obligation Capital Improvement Plan Refunding Bonds, Series 2014D, due in annual installments of \$555,000 to \$800,000 through February 1, 2024 - interest rate at 1.82%	3,040,000
\$3,500,000 General Obligation Capital Improvement Plan Bonds, Series 2015A, due in annual installments of \$255,000 to \$835,000 through February 1, 2025 - interest rate at 1.69%	1,595,000
14,445,000 General Obligation Library Bonds, Series 2015B, due in annual installments of $1,025,000$ through February 1, 2035 - interest rate at $2.78%$	12,270,000
\$17,900,000 General Obligation Solid Waste Facility Revenue Bonds, Series 2016A, due in annual installments of \$505,000 to \$1,000,000 through February 1, 2041 - interest rate at 2.92%	15,815,000
\$5,435,000 General Obligation Capital Improvement Plan Bonds, Series 2016B, due in annual installments of \$200,000 to \$715,000 through February 1, 2026 - interest rate at 1.38%	3,870,000
15,825,000 General Obligation Capital Improvement Plan Refunding Bonds, Series 2016C, due in annual installments of $1,075,000$ to $2,030,000$ through February 1, 2027 - interest rate at 1.38%	8,930,000
11,200,000 General Obligation Capital Improvement Plan Bonds, Series 2018A, due in annual installments of $365,000$ to $40,000$ through February 1, $2038$ - interest rate at $2.92%$	10,010,000
\$8,750,000 General Obligation Capital Improvement Plan Library Refunding Bonds, Series 2018B, due in annual installments of $$405,000$ to $$975,000$ through February 1, 2029 - interest rate at 2.49%	7,635,000
11,280,000 General Obligation Capital Improvement Plan Refunding Bonds, Series 2018C, due in annual installments of $270,000$ to $1,430,000$ through February 1, 2030 - interest rate at $2.57%$	10,705,000
10,600,000 General Obligation Capital Improvement Plan Bonds, Series 2019A, due in annual installments of $320,000$ to $950,000$ through February 1, $2039$ - interest rate at $3.00%$	9,650,000
\$17,650,000 General Obligation Capital Improvement Plan Refunding Bonds, Series 2020A, due in annual installments of \$450,000 to \$3,100,000 through February 1, 2033 - interest rate at 2.50%	17,650,000
\$27,765,000 General Obligation Capital Improvement Plan Refunding Bonds, Series 2020B, due in annual installments of \$120,000 to \$2,620,000 through February 1, 2034 - interest rate at 2.50%	27,765,000
Total General Obligation Bonds	198,360,000
<u>Direct Placement Note:</u> \$6,872,000 General Obligation Note Pedestrian Connection, Series 2001, due in annual installments of \$150,000 to \$372,000 through August 20, 2030 - interest rate at 3.59%	3,227,000
Total General Obligation Debt	\$ 201,587,000

#### Annual Requirement to Amortize Long-Term Debt

The annual requirements to amortize all long-term debt outstanding as of December 31, 2020, carrying interest rates of 1.30% to 3.59% are:

	Governmental Activities						Business-type Activities						
		General Obli	igatio	n Bonds		Direct Place	Direct Placement Note			General Obligation Bonds			
Years Ending December 31		Principal		Interest		Principal		Interest	Principal		Interest		
2021	\$	45,930,000	\$	5,558,366	\$	275,000	\$	115,849	\$	115,000	\$	33,975	
2022		35,745,000		4,322,619		285,000		105,977		120,000		28,100	
2023		15,335,000		3,299,688		295,000		95,745		125,000		21,975	
2024		11,915,000		2,788,256		305,000		85,155		130,000		15,600	
2025		10,845,000		2,376,051		315,000		74,205		135,000		8,975	
2026-2030		46,560,000		7,081,576		1,752,000		192,961		280,000		5,600	
2031-2035		22,525,000		2,602,374		-		-		-		-	
2036-2040		7,600,000		693,447		-		-		-		-	
2041		1,000,000		15,750		<u> </u>				-		-	
Total	\$	197,455,000	\$	28,738,127	\$	3,227,000	\$	669,892	\$	905,000	\$	114,225	

The County is subject to Minnesota Statute Section 475.53, Subd. 1, which limits the amount of bonded debt (exclusive of revenue bonds) that the County may have outstanding to 3% of the estimated market value of property within the County. At December 31, 2020, the statutory limit for the County was \$1,710,675,369. The County's outstanding debt applicable to this limit was \$124,136,210, providing a debt margin of \$1,586,539,159.

There is \$99,531,002 available in the Debt Service Fund to service the general obligation bonds and notes payable. There may be limitations and restrictions contained in the various bond indentures. The County is in compliance with all significant limitations and restrictions.

The County's proportionate share of debt at December 31, 2020, of all local governmental units which provide services within the County's boundaries, and which must be borne by properties in the County, is summarized below:

		Outstanding	Percentage Applicable to the County	Co	unty's Share of Debt
Direct Debt					
Ramsey County	\$	212,193,931	100.0%	\$	212,193,931
Overlapping Debt					
Cities		19,598,616	22.6%		4,441,111
School Districts		720,410,000	62.8%		454,422,055
Other		245,380,000	14.5%		36,070,860
Cities and Towns		196,736,126	100.0%		196,736,126
School Districts		941,335,000	100.0%		941,335,000
Other		53,120,000	100.0%		53,120,000
TOTAL	\$ 2	2,388,773,673		\$ :	1,898,319,083

#### I. Net Position

Net position in the government-wide and proprietary fund financial statements is classified in the following categories:

<u>Net investment in capital assets</u> is the amount of net position representing capital assets net of accumulated depreciation and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted net position</u> is the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments, and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> is the amount of net position that does not meet the definition of restricted or net investment in capital assets.

#### J. Fund Balances

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources reported in governmental funds. These classifications are as follows:

<u>Nonspendable</u> is the amount of fund balance that cannot be spent because it is either not in spendable form or is legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted directly into cash and includes items such as inventory and advances.

<u>Restricted</u> is the amount of fund balance subject to external constraints imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments or constraints imposed by law through constitutional provisions and enabling legislation.

<u>Committed</u> is the amount of fund balance that can be only used for the specific purposes imposed by formal action (resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

<u>Assigned</u> is the amount of fund balance the County intends to use for specific purposes but does not meet the criteria to be classified as "restricted" or "committed." In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Board. The County Board has also adopted a fund balance policy that delegates authority to assign fund balance to the County Manager.

<u>Unassigned</u> is the residual classification for the General Fund and includes all spendable amounts not contained in the other fund balance classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts have been restricted, committed, or assigned.

#### Minimum Fund Balance Policy

The Minnesota State Auditor's Office recommends that local governments determine, establish and maintain a desired minimum level of unrestricted fund balance of their governmental funds that is enough to provide cash flow until the first tax collections are received, to support self-insurance activities, and fund legal obligations that will be paid out of cash at a later date. Also, local governments need to maintain a prudent level of financial resources to protect against a forced service level reduction or having to raise taxes or fees because of unpredicted one-time expenditures. Ramsey County's policy follows the State Auditor's recommendation as stated above. Accordingly, Ramsey County policy requires 1) maintain an unrestricted General Fund fund balance of no more than 50% of current year revenues, current year expenditures, or the subsequent year's operating budget; 2) maintain an unassigned General Fund fund balance of no less than two months of the subsequent year's budget; 3) commit and transfer any unrestricted General Fund fund balance more than the 50% threshold to the Capital Projects Fund.

#### Policy on Unassigned Fund Balance Process

The County's unassigned General Fund fund balance will be maintained to provide the County with sufficient working capital and a margin of safety to address local and regional emergencies without borrowing.

#### Policy on Assigned Fund Balance Process

Ramsey County's assigned fund balance consists of internally imposed constraints established by the Ramsey County Commissioners and/or management that reflect the specific purpose for which it is Ramsey County's intended use. Pursuant to Ramsey County Resolution 2010-412, the County Manager is authorized to establish assignments of fund balance. Examples include capital expenditures and self-insurance.

#### Policy on Committed Fund Balance Process

Fund balance of the County for a specific source may be committed by formal action of the Ramsey County Board. Formal action consists of internally imposed constraints established by Resolution of the Ramsey County Board. Amendments or modifications of the committed fund balance must also be approved by formal action of the Ramsey County Board. Examples include encumbrances, budget carryovers for a specific item or purpose and an appropriation of existing fund balance for a specific use.

#### Policy on Priority of Fund Balance Used

For eligible expenditures for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows:

When both restricted and unrestricted resources are available for use, it is Ramsey County's policy to first use restricted resources, and then use unrestricted resources as they are needed.

When committed, assigned or unassigned resources are available for use, it is Ramsey County's policy to use resources in the following order: 1) committed, 2) assigned and 3) unassigned.

#### **Fund Balance Classifications:**

The fund balance of \$115,419,693 of the Transit and Transportation Improvement Special Revenue Fund is restricted for transportation projects or improvements. The fund balance of \$99,531,002 of the Debt Service Fund is restricted for debt service expenditures. The fund balance of the Capital Projects Fund has \$31,399,787 of unspent bond proceeds classified as restricted and \$9,905,546 committed for purchase and upgrade of facilities. The remaining detail of Ramsey County's fund balance classification is as follows:

Fund Balance Classification	General Fund	Go	Other overnmental Funds
Nonspendable:			
Inventory	\$ 1,334,134	\$	-
Missing Heirs	578,910		-
Advances	27,769,648		
Total Nonspendable	\$ 29,682,692	\$	
Restricted			
Aggregate Pit Restoration	\$ 233,872	\$	-
Child Protection	7,494,692		-
Donations for various purposes	-		604,237
Criminal Forfeitures	-		1,594,482
Technology	-		1,491,436
Environmental Response Fund	-		2,379,553
Library	-		3,395,000
Sanitation	-		36,885,434
Affordable Housing	-		167,301
Parks and Recreation	-		803,882
COVID Related	18,866,509		2,249,843
Other	11,924,445		1,874,999
Total Restricted	\$ 38,519,518	\$	51,446,167
Committed			
Supporting Housing Priorities	\$ 14,231,110	\$	123,069
Corrections	-		258,187
Emergency Communications	<del>-</del>		5,391,297
Total Committed	\$ 14,231,110	\$	5,772,553
Assigned			
Capital Expenditures	\$ 562,702	\$	-
Self-Insurance	12,678,372		-
Employee Training	3,839,396		-
Projects	23,135,675		-
General Government	1,151,577		-
Public Safety	24,324		340,466
Highways and Streets	41,438		-
Health	136,757		-
Culture and Recreation	125,535		-
Workforce Solutions	-		1,476,631
Emergency Communications	-		7,324,645
Regional Railroad Authority	-		61,426,047
Corrections			425,117
Total Assigned	\$ 41,695,776	\$	70,992,906

# K. Investment Earnings:

Generally accepted accounting principles require the County to record the difference between the market value and cost of investments. This difference is included as a gain or loss in investment earnings. In 2020, the investment earnings for the General Fund, including unrealized gains (losses) on investments, are as follows:

Interest on Investments	\$ 3,286,571
Unrealized Gain on Investments	1,419,408
	\$ 4,705,979

#### V. OTHER INFORMATION

#### A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The County currently reports all its risk management activities in its General Fund except for Solid Waste risk management activities which are reported in the Solid Waste/Recycling Service Fee Special Revenue Fund and the Ramsey County Care Center risk management activities which are reported in the Ramsey County Care Center Enterprise Fund. Premiums are paid into the General Fund by the other funds and are available to pay claims, claim reserves, and administrative costs of the program.

Liabilities of the fund are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example from salvage or subrogation, are another component of the claims liability estimate. Changes in the balances of claims liabilities during the past two years are as follows:

	Year Ended		Y	ear Ended
	De	cember 31,	De	cember 31,
		2019		2020
Unpaid claims, beginning of fiscal year	\$	6,683,519	\$	5,130,299
Incurred claims (including IBNRs)		2,348,494		5,606,873
Claim payments		(3,901,714)		(2,913,963)
Unpaid claims, end of fiscal year	\$	5,130,299	\$	7,823,209
Due within one year	\$	4,475,722	\$	2,608,753

The County carries commercial insurance for:

- 1) Ramsey County Care Center (self-insured for workers compensation),
- 2) Lake Owasso Residence,
- 3) Law Enforcement Service, and
- 4) Job Training Partnership Act (Administration of program only)

The County also participates in the Workers Compensation Reinsurance Association (WCRA) as required by State law. Ramsey County is responsible for costs up to \$2,000,000 for any claim. The WCRA becomes responsible for the amount in excess of \$2,000,000. The limit could change each year. A premium is paid by the County to the association based on the County's total salary costs.

There were no significant reductions in insurance or increases in expenditures from the County's self-insurance accounts from the previous year or settlements in excess of insurance coverage or self-insurance balances for any of the past three fiscal years.

#### **B.** Subsequent Events

\$32,720,00 of General Obligation Solid Waste Facility Revenue Bonds, Series 2021A (Green Bonds), financing improvements to the Solid Waste Facility were awarded on March 2, 2021.

\$14,500,000 of General Obligation Capital Improvement Bonds, Series 2021B, financing various capital improvement projects were awarded on March 2, 2021.

\$5,200,000 of Taxable General Obligation Capital Improvement Plan Bonds, Series 2021C, financing various capital improvement projects were awarded on March 2, 2021.

During 2021, Ramsey County was allocated \$106.9 million from the American Rescue Plan Act. In May 2021, the County received \$53.4 million of the \$106.9 million. The balance of the funds will be distributed in 2022.

On March 1, 2021, Ramsey County initiated a loan with the Ramsey/Washington Recycling and Energy Board (R&E) for \$24,820,000, the proceeds of which will be used for an expansion of the R&E Center starting in 2021.

#### C. Contingent Liabilities

#### **GRANTS**

The County receives significant financial assistance from numerous federal, state, and local governmental agencies in the form of grants and entitlements. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements. The financial assistance received may be subject to an audit pursuant to Uniform Guidance or audits by the grantor agency.

#### D. Joint Ventures

#### RAMSEY/WASHINGTON RECYCLING AND ENERGY BOARD

In 2012, Ramsey and Washington Counties entered into a new three-year service agreement (2013 – 2015) with the owner of the Ramsey/Washington County Resource Recovery Facility, Resource Recovery Technologies, Inc.

The Counties have a joint powers agreement to administer the service agreement with Ramsey County and other joint programs. The term of the current joint powers agreement was through 2017. An amended and restated joint powers agreement was signed in September 2015. The new agreement will continue until terminated or dissolved in accordance with Section IX. B3 of the agreement. Ramsey and Washington Counties had three previous joint powers agreements (JPA) for the Resource Recovery Project from 1982 to 1984, from 1985 to 2006, and from 2007 to 2012. The Resource Recovery Project Board has since been renamed to the Ramsey/Washington Recycling and Energy Board (R&E Board).

The R&E Board is composed of four representatives from Washington County appointed by the Washington County Board and five Ramsey County Commissioners appointed by the Ramsey County Board. All administrative decisions are made by the Recycling and Energy Board except for: budget approval, levying taxes or assessing service charges and establishing the tipping fee to be charged at the facility which requires the approval of the County Boards.

In the Fall of 2015, the Resource Recovery Project Board took a significant step toward improving the environment and achieving their common vision to increase recycling and get the most value out of trash by taking an action to recommend the purchase of the Resource Recovery Technologies, Inc. facility in Newport. The Counties funded the purchase of the processing facility by the Ramsey/Washington Recycling and Energy Board (R&E Board) from its previous private owners in December 2015, after more than two years of studying how it could be used along with new technologies to modernize the East Metro's trash handling system.

Ramsey County issued bonds in the amount of \$17,900,000 for its share of the purchase of the facility. These funds were in turn loaned to the R&E Board to fund the purchase. The joint powers agreement designates Ramsey County to serve as the administrative entity for the R&E Board. In 2016, Ramsey County advanced an additional \$2,993,000 to provide working capital funds, which will be repaid from future operations.

Ramsey County's ongoing financial interest in the project is 73% of the obligations or resources upon termination of the agreement. Summary financial information for this joint venture as of and for the year ended December 31, 2019 (the most recent information available) in the following table:

	Total Project	
Total Assets	\$	44,526,289
Deferred Outflows		2,808,948
Total Liabilities		37,892,681
Deferred Inflows		229,095
Total Net Position		9,213,461
Total Revenues		48,903,699
Total Expenses		48,019,960
Net Increase in Net Position	\$	883,739

Financial statements for the R&E Board can be obtained at 2785 White Bear Avenue, Suite 350, Maplewood, MN 55109.

#### **VERIFICATION COLLABORATIVE EXECUTIVE COMMITTEE**

Ramsey County entered into a joint powers agreement pursuant to the provisions of Minnesota Statute Section 471.59, to oversee any entity under contract to provide vendor certification services to the members of the Inclusiveness in Contracting Collaborative and to handle appeals of vendor certification status and other certification-related matters that may arise from time to time. The committee is composed of one representative of each of the members. Ramsey County joined with Hennepin County, the City of Minneapolis, the City of St. Paul, and Independent School District 625. During 2020, the County did not contribute to this entity. Currently, a fiscal agent is not needed, and no financial report is available.

#### **METROPOLITAN EMERGENCY SERVICES BOARD**

Pursuant to Minnesota Statute Section 471.59, Ramsey County entered into a joint powers agreement with Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Scott, and Washington Counties and the City of Minneapolis. The purposes of the agreement are: (a) the implementation and administration of a regional 911 system, and (b) encouraging the development of new resources and the coordination of emergency medical services.

The Board, consisting of one commissioner from Chisago and Isanti Counties, up to four commissioners from Hennepin and Ramsey Counties and two commissioners from each of the remaining counties and the City of Minneapolis, determines the amount of contribution by each participating county according to an assessment formula. During 2020, the County did not contribute to this entity. Financial statements are prepared by Washington County and audited by Redpath, and Company. Financial statements can be obtained at the 911 Board Office, 2099 University Avenue, Saint Paul, MN 55104-3431

#### E. Jointly Governed Organizations

Ramsey County, in conjunction with other local governments and various private organizations have formed the collaboratives listed below:

- Suburban Ramsey Collaborative: The collaborative was established to receive and expend grant funds on new
  prevention and early intervention children services. The Roseville School District is the fiscal agent. Ramsey
  County has no operational or financial control over the collaborative. Financial statements are available from the
  Roseville School District, 1251 West County Road B2, Roseville, MN 55113.
- Children's Mental Health Collaborative: The collaborative was established to receive and expend grant funds on new prevention and early intervention children's mental health issues.
- Saint Paul Children's Collaborative: The collaborative was established to receive and expend grant funds on new
  prevention and early intervention family services. Ramsey County is the fiscal agent. Ramsey County has no
  operational or financial control over the collaborative.

- Ramsey County LCTS Collaborative Partnership: The collaborative was established to receive and redistribute
  grant funds to other collaboratives. Ramsey County is the fiscal agent. Ramsey County has no operational or
  financial control over the collaborative.
- Inclusiveness Contracting Collaborative: The collaborative was established to create a centralized program for
  certification of businesses in the members' respective small businesses, minority-owned business, or womenowned business enterprise programs. An outside contractor, Impact Inc. is the fiscal agent. Ramsey County has
  no operational or financial control over the collaborative.
- Mental Health Crisis Alliance: A Cooperative Agreement was established with Dakota County to provide funding
  to increase mental health crisis services for adults. A Cooperative Agreement was created with a governing
  board which will be referred to as the East Metropolitan Adult Crisis Stabilization Collaborative ("EMACS").
  Ramsey County is the fiscal agent. Ramsey County has no operational or financial control over the collaborative.

#### F. Defined Benefit Pension Plans - Statewide

#### **Plan Description**

All full-time and certain part-time employees of Ramsey County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Plan, the Public Employees Police and Fire Plan, and the Local Government Correctional Service Retirement Plan (the Public Employees Correctional Plan), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minnesota Statute Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

#### 1. General Employees Retirement Plan (GERP)

General Employees Retirement Plan (accounted for in the General Employees Fund) has multiple benefit structures with members belonging to the Coordinated Plan, the Basic Plan, or the Minneapolis Employees Retirement Fund. Coordinated Plan members are covered by Social Security while Basic Plan and Minneapolis Employees Retirement Fund members are not. The Basic Plan was closed to new members in 1967. The Minneapolis Employees Retirement Fund was closed to new members during 1978 and merged into the General Employees Retirement Plan in 2015. All new members must participate in the Coordinated Plan, for which benefits vest after five years of credited service. No County employees belong to either the Basic Plan or the Minneapolis Employees Retirement Fund.

#### 2. Public Employees Police and Fire Plan (PEPFP)

Police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Plan (accounted for in the Police and Fire Fund). For members first hired after June 30, 2010, but before July 1, 2014, benefits vest on a prorated basis starting with 50% after 5 years and increasing 10% for each year of service until fully vested after 10 years. Benefits for members first hired after June 30, 2014, vest on a prorated basis from 50% after 10 years and increasing 5% for each year of service until fully vested after 20 years.

#### 3. Public Employees Correctional Plan (PECP)

Local government employees of a county-administered facility who are responsible for the direct security, custody, and control of the county correctional facility and its inmates are covered by the Public Employees Correctional Plan (accounted for in the Correctional Fund). For members hired after June 30, 2010, benefits vest on a prorated basis starting with 50% after 5 years and increasing 10% for each year of service until fully vested after 10 years.

#### **Benefits Provided**

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefit provisions are established by state statute and can be modified only by the state legislature. Benefit increases are provided to benefit recipients each January.

Beginning January 1, 2019, General Employees Plan benefit recipients will receive a post-retirement increase equal to 50 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and maximum of 1.50 percent. Recipients that have been receiving the annuity or

benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under the Rule of 90 are exempt from the delay to normal retirement.

Police and Fire Plan benefit recipients will receive a 1.00 percent post-retirement increase. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

Correctional Plan benefit recipients will receive a post-retirement increase equal to 100 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and maximum of 2.50 percent. If the Correctional Plan's funding status declines to 85 percent or below for two consecutive years or 80 percent for one year, the maximum will be lowered from 2.50 percent to 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

The benefit provisions stated in the following paragraph of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated their public service.

#### 1. GERP Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.2% of average salary for each of the first ten years and 1.7% for each remaining year. Under Method 2, the annuity accrual rate is 1.7% for Coordinated Plan members for each year of service. Only Method 2 is used for members hired after June 30, 1989. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired after June 30, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. Disability benefits are available for vested members and are based upon years of service and average high-five salary.

#### 2. PEPFP Benefits

Benefits for the PEPFP members first hired after June 30, 2010, but before July 1, 2014, vest on a prorated basis from 50% after five years up to 100% after ten years of credited service. Benefits for PEPFP members first hired after June 30, 2014, vest on a prorated basis from 50% after ten years up to 100% after twenty years of credited service. The annuity accrual rate is 3% of average salary for each year of service. For PEPFP members, normal retirement age is 55, and for members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

#### 3. PECP Benefits

Benefits for PECP members first hired after June 30, 2010, vest on a prorated basis from 50% after five years up to 100% after ten years of credited service. The annuity accrual rate is 1.9% of average salary for each year of service in that plan. For PECP members, normal retirement age is 55, and for members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

#### **Contributions**

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minnesota Statute Chapter 353. These statutes are established and amended by the state legislature.

#### 1. GERP Contributions

Coordinated Plan members were required to contribute 6.50% of their annual covered salary in calendar year 2020. The County was required to contribute 7.50% of pay for Coordinated Plan members in calendar year 2020. The County's contributions to the GERP for the year ended December 31, 2020, were \$18,679,483. The County's contributions were equal to the required contributions as set by state statute.

#### 2. PEPFP Contributions

Plan members were required to contribute 11.80% of their annual covered salary in calendar year 2020. The County was required to contribute 17.70% of pay for PEPFP members in calendar year 2020. The County's contributions to the PEPFP for the year ended December 31, 2020, were \$3,601,425. The County's contributions were equal to the required contributions as set by state statute.

#### 3. PECP Contributions

Plan members were required to contribute 5.83% of their annual covered salary in the calendar year 2020. The County was required to contribute 8.75% of pay for PECP members in calendar year 2020. The County's contributions to the PECP for the year ended December 31, 2020, were \$2,082,887. The County's contributions were equal to the required contributions as set by state statute.

#### **Pension Costs**

#### 1. GERP Pension Costs

At December 31, 2020, the County reported a liability of \$201,213,532 for its proportionate share of the General Employees Retirement Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all PERA's participating employers. At June 30, 2020, the County's proportion was 3.3561%. It was 3.2167% measured as of June 30, 2019. The County recognized a negative pension expense of \$10,988,379 for its proportionate share of the General Employees Retirement Plan's pension expense.

The County also recognized \$540,000 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's contribution to the General Employees Retirement Plan, which qualifies as a special funding situation. Legislation requires the State of Minnesota to contribute \$16 million to the General Employees Retirement annually.

The County's proportionate share of the net pension liability	\$ 201,213,532
State of Minnesota's proportionate share of the net pension	
liability associated with the County	 6,204,727
Total	\$ 207,418,259

The County reported its proportionate share of the General Employees Retirement Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows		Deferred Inflows of	
of Resources		es Resource	
\$	1,759,010	\$	761,298
	-		7,304,222
	3,568,598		-
	5,780,335		3,306,330
	9,499,616		
\$	20,607,559	\$	11,371,850
		of Resources \$ 1,759,010 - 3,568,598 5,780,335 9,499,616	of Resources \$ 1,759,010 \$ - 3,568,598 5,780,335 9,499,616

The \$9,499,616 reported as deferred outflows of resources related to pensions resulting from contributions after the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year		
Ended	Pe	nsion Expense
December 31		Amount
2021	\$	(12,308,907)
2022		1,443,702
2023		5,739,912
2024		4,861,386
	\$	(263,907)

#### 2. PEPFP Pension Costs

At December 31, 2020, the County reported a liability of \$23,837,965 for its proportionate share of the Public Employees Police and Fire Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all PERA's participating employers. At June 30, 2020, the County's proportion was 1.8085%. It was 1.8981% measured as of June 30, 2019. The County recognized a negative pension expense of \$2,928,993 for its proportionate share of the Public Employees Police and Fire Plan's pension expense. The State of Minnesota also contributed \$13.5 million to the Police and Fire Plan in the plan fiscal year ended June 30, 2020. The contribution consisted of \$4.5 million in direct state aid that meets the definition of a special funding situation and \$9.0 million in supplemental state aid that does not meet the definition of a special funding situation.

The County also recognized \$172,774 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's on-behalf contribution to the Public Employees Police and Fire Plan. Legislation requires the State of Minnesota to contribute \$9 million to the Police and Fire Plan each year, starting in fiscal year 2014, until the plan is 90% funded or until the State Patrol Plan is 90 percent funded, whichever occurs later. In addition, the state will pay direct state aid of \$4.5 million on October 1, 2018, and October 1, 2019, and \$9 million by October 1 of each subsequent year until full funding is reached or July 1, 2048, whichever is earlier.

The County's proportionate share of the net pension liability	\$ 23,837,965
State of Minnesota's proportionate share of the net pension	
associated with the County	561,578
Total	\$ 24,399,543

The County reported its proportionate share of the Public Employees Police and Fire Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows of	
	of Resources		Resources	
Differences between expected and actual economic experience	\$	1,077,697	\$	1,082,281
Changes in actuarial assumptions		7,637,425		16,004,597
Difference between projected and actual investment earnings		597,459		-
Changes in proportion		3,843,162		2,191,531
Contributions paid to PERA subsequent to the measurement date		1,768,459		
Total	\$	14,924,202	\$	19,278,409

The \$1,768,459 reported as deferred outflows of resources related to pensions resulting from contributions after the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year	Pension		
Ended		Expense	
December 31	Amount		
2021	\$	(1,762,843)	
2022		(5,984,441)	
2023		692,644	
2024		1,074,380	
2025		(142,406)	
	\$	(6,122,666)	

#### 3. PECP Pension Costs

At December 31, 2020, the County reported a liability of \$3,106,626 for its proportionate share of the Public Employees Correctional Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2020, the County's proportion was 11.4492%. It was 12.5545% measured as of June 30, 2019. The County recognized a pension expense in the amount of \$6,978,997 for its proportionate share of the Public Employees Correctional Plan's pension expense.

The County reported its proportionate share of the Public Employees Correctional Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defer	red Outflows	Defe	rred Inflows of
	of F	Resources		Resources
Differences between expected and actual economic experience	\$	31,781	\$	1,153,363
Changes in actuarial assumptions		-		6,851,568
Difference between projected and actual investment earnings		421,859		-
Changes in proportion		4,828		281,640
Contributions paid to PERA subsequent to the measurement		1,032,051		
Total	\$	1,490,519	\$	8,286,571

The \$1,032,051 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended December 31	Pen	sion Expense Amount
2021 2022 2023	\$	(8,106,752) (418,386) 136,597
2024		560,438
	\$	(7,828,103)

#### **Total Pension Expense**

The total negative pension expense for all plans recognized by the County for the year ended December 31, 2020, in the amount of \$6,938,375.

#### **Actuarial Assumptions**

The total pension liability in the June 30, 2020, actuarial valuation was determined using the individual entry-age normal actuarial cost method and the following additional actuarial assumptions:

	<u>A</u>	nnual Rates	
_	GERP	PEPFP	PECP
Inflation	2.25%	2.50%	2.50%
Active Member Payroll Grow	3.00%	3.25%	3.25%
Investment Rate of Return	7.50%	7.50%	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors and disabilitants were based on the Pub-2010 General Employee Mortality Table for the General Employees Plan and the RP-2014 mortality tables for the Police and Fire and the Correctional Plans, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1.25% per year for the General Employees Retirement Plan and 2.0% for all years for the Correctional Plan. For the Police and Fire Plan, cost of living benefit increases for retirees are 1.0% as set by state statute.

Actuarial assumptions used in the June 30, 2020 valuation were based on the results of actuarial experience studies. The experience study for the General Employees Plan was dated June 27, 2019. The experience study for the Police and Fire Plan was dated August 30, 2016. The experience study for the Correctional Plan was dated February 2012. The mortality assumption for the Correctional Plan is abased on the Police and Fire Plan experience study. Inflation and investment assumptions for all plans were reviewed in the experience study report for the General Employees Plan.

The following changes in actuarial assumptions and plan provisions occurred in 2020:

#### **General Employees Fund**

Changes in Actuarial Assumptions:

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The
  net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The
  changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The
  new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly
  higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The
  change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

#### Changes in Plan Provisions:

 Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

#### **Police and Fire Fund**

Changes in Actuarial Assumptions:

• The mortality projection scale was changed from MP-2018 to MP-2019.

#### **Correctional Fund**

Changes in Actuarial Assumptions:

The mortality projection scale was changed from MP-2018 to MP-2019.

The long-term expected rate of return on pension plan investments is 7.50 percent. The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Domestic equity	35.5 %	5.10
Private markets	25.0	5.90
Fixed income	20.0	0.75
International equity	17.5	5.30
Cash	2.0	0.00
	100 %	

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.50% in 2020, which remained consistent with 2019. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, the fiduciary net position of the General Employees Retirement Plan, the Police and Fire Plan, and the Public Employees Correction Plan were projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Pension Liability Sensitivity**

The following presents the County's proportionate share of the net pension liability calculated using the discount rate disclosed in the preceding paragraph, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1.0 percentage point lower or 1.0 percentage point higher than the current discount rate:

			Proportionate S	Share of the		
	General Emplo	yees Retirement	Public Employ	yees Police and	Publi	Employees
	P	an	Fire Plan		Correctional Plan	
	Discount Rate	Net Pension Liability	Discount Rate	Net Pension Liability	Discount Rate	Net Pension Liability (Asset)
1% Decrease	6.50%	\$ 322,475,500	6.50%	\$ 47,512,496	6.50%	\$ 19,307,358
Current	7.50%	201,213,532	7.50%	23,837,965	7.50%	3,106,626
1% Increase	8.50%	101,182,153	8.50%	4,251,440	8.50%	(9,864,516)

#### **Pension Plan Fiduciary Net Position**

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at <a href="www.mnpera.org">www.mnpera.org</a>; by writing to PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026..

#### **Defined Contribution Plan**

Three County Board members of Ramsey County are covered by the Public Employees Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The plan is established and administered in

accordance with Minnesota Statute Chapter 353D, which may be amended by the state legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minnesota Statute Section 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes 5.00% of salary, which is matched by the employer. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00% of employer contributions and 0.25% of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by Ramsey County during the year ended December 31, 2020, were:

		nployee	Employer	
Contribution amount	\$	37,432	\$	37,432
Percentage of covered payroll		5%		5%

#### **Central Pension Fund**

The County also has employees who participate in the Central Pension Fund of the International Union of Operating Engineers, Local 49.

#### G. Other Post-Employment Benefits (OPEB)

#### Plan Description

In addition to providing the pension benefits described above, the County provides post-employment health care insurance benefits (OPEB) for retired employees through a single employer defined benefit plan. The benefits, benefit levels, employee contributions, and employer contributions are governed by the Board of County Commissioners and can be amended by the County through its personnel policy manual and union contracts within the guidelines of Minnesota Statute. The County provides benefits for retirees as required by Minnesota Statute Section 471.61, Subd. 2b. The activity of the plan is reported in the County's Other Post-Employment Benefits Trust fund.

#### Membership

At December 31, 2018, membership consisted of:

Retirees and Beneficiaries Currently Receiving Benefits	2,118
Terminated Employees Entitled to Benefits but not yet Receiving them	51
Active Employees	3,836
Total	6,005
Participating Employers	1

#### **Benefits Provided**

The County provides post-employment health care insurance benefits to its retirees. To be eligible for benefits, an employee or elected official must qualify for retirement under the County's retirement plan.

All health care benefits are provided through the County's third-party health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; vision care; dental care; and prescriptions. Upon a retiree reaching age 65 years of age, Medicare becomes the primary insurer and the County's plan becomes secondary.

#### **Actuarial Methods and Assumptions**

The County's total OPEB liability of \$234,421,124 was measured as of December 31, 2020 and was determined by an actuarial valuation as of December 31, 2018. Liabilities were calculated as of the valuation date and rolled forward to the measurement date using standard actuarial roll-forward techniques. The following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate 6.50% Salary increases 3.25% Expected return on plan assets 6.50% Inflation rate 2.25%

Health care cost trend rate 6.40% for FY2019, gradually decreasing over several decades to

an ultimate rate of 4.0% in FY2075 and later years.

The investment rate of return was valued using an assumption of 6.5 percent. This has not changed since the previous valuation. The OPEB plan's fiduciary net position is projected to be sufficient to make all projected benefit payments, so therefore the discount rate used to value liabilities is the long-term expected rate of return of 6.5 percent. Cash flows into the plan equal the average contributions from Ramsey County over the last 5 years. Benefit payments were projected based on the assumptions and methods disclosed in the December 31, 2020 actuarial valuation report.

Projections of benefits for financial reporting purposes are based on the substantive plan (as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Mortality rates are based on the rates used in the PERA plan of which the employee, retiree, or beneficiary is a participant. Mortality rates for General Employees Retirement Plan were based on the RP-2014 mortality tables with projected mortality improvements based on scale MP-2018, and other adjustments. The mortality rates for Public Employees Police and Fire Plan and Public Employees Correctional Plan are based on the RP-2014 mortality tables with projected mortality improvements based on Scale MP-2018, and other adjustments.

#### **Funding Policy and Contributions**

The County negotiates the contribution percentages between the County and employees based on years of service, union contracts and personnel policy. All retirees contribute 0 - 25% of the premium to the plan and the County contributes the remainder to cover the cost of providing the benefits to the retirees via the third-party plan (pay-as-you-go). This amount fluctuates on an annual basis. For the fiscal year ending December 31, 2020, the County contributed \$14,604,650 to the plan.

The County has assets designated for OPEB in a qualified irrevocable trust. The trust was originally established as a revocable trust and the trust was converted to an irrevocable trust. The change was authorized on July 3, 2018, through Board resolution B2018-188, pursuant to Minnesota Statute Section 471.6175, to prefund a portion of the OPEB liability. PERA serves as the trust administrator for the irrevocable trust account. No additional trust contributions are expected to be made, and no benefits are currently being paid from the trust. As a result, the funding policy is considered to be the pay-as-you-go method under which contributions to the plan are generally made at the same time and in the same amount as retiree benefits and expenses become due. During 2020, Ramsey County had a year-end balance in the OPEB irrevocable trust of \$100,910,445.

#### **Total OPEB Liability**

The components of the net OPEB liability of Ramsey County at December 31, 2020, were as follows:

Total ODED Linkility

lotal OPEB Liability	\$234,421,124
Plan Fiduciary net position	100,910,445
Net OPEB liability	\$133,510,679
Plan fiduciary net position as a	
percentage of the total OPEB liability	43.0%
Covered employee payroll	\$281,345,784
Net OPEB liability as a percentage	
of covered employee payroll	47.5%

C224 424 124

#### **Investments**

The fair value of investments is determined by the Minnesota State Board of Investments. The OPEB investments are held in an irrevocable trust and invested 70% in the equity pool, 25% in the fixed income pool, and 5% in the cash pool. The County's investment policy delegates investment policy decisions to the Finance and Central Services Division Manager, including asset allocation. The policy can only be amended by the Board of County Commissioners.

#### Rate of Return

For the year ended December 31, 2020, the annual money-weighted rate of return on investments, net of investment expense, was 14.98 percent.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 6.5 percent. The projection of cash flows used to determine the discount rate assumed that the County contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Changes in the Net OPEB Liability

	Increase (Decrease)					
			Plan Fiduciary			
		Total OPEB	Net Position	Net OPEB Liability		
		Liability (a)	(b)	(c) = (a) - (b)		
Balance at January 1, 2020	\$	232,004,043	\$ 87,769,678	\$ 144,234,365		
Changes for the year:						
Service cost		2,785,811	-	2,785,811		
Interest		14,786,689	-	14,786,689		
Differences between expected and						
actual experience		(550,769)	-	(550,769)		
Changes in assumptions		-	-	-		
Employer contributions		-	14,604,650	(14,604,650)		
Net investment income		-	13,146,461	(13,146,461)		
Benefit payments		(14,604,650)	(14,604,650)	-		
Administrative expense		-	(5,694)	5,694		
Net changes		2,417,081	13,140,767	(10,723,686)		
Balance at December 31, 2020	\$	234,421,124	\$100,910,445	\$ 133,510,679		

#### Sensitivity of the Net OPEB Liability to changes in the Discount Rate

The following presents the net OPEB liability of Ramsey County as well as what the County's net OPEB liability would be if it were calculated using a discount rate that is 1.0 percentage point lower or 1.0 percentage point higher than the current discount rates.

		Current	
	1% Increase (7.5%)	Discount Rate (6.5%)	1% Decrease (5.5%)
Total OPEB Liability	\$ 212,142,208	\$ 234,421,124	\$ 261,042,042
Plan Fiduciary Net			
Position	100,910,445	100,910,445	100,910,445
Net OPEB Liability	\$ 111,231,763	\$ 133,510,679	\$ 160,131,597

#### Sensitivity of the Net OPEB Liability to changes in the Trend Rate

The following presents the net OPEB liability of Ramsey County as well as what the County's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1.0 percentage point lower or 1.0 percentage point higher than the current healthcare cost trend rates.

		Current	
	1% Increase	Discount Rate	1% Decrease
Total OPEB Liability	\$ 267,740,575	\$ 234,421,124	\$ 206,900,300
Plan Fiduciary Net			
Position	100,910,445	100,910,445	100,910,445
Net OPEB Liability	\$ 166,830,130	\$ 133,510,679	\$ 105,989,855

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2020, the County recognized OPEB negative expense of \$9,941,566. At December 31, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Ba	lance at Dece	ember 31, 2020			
		Deferred		Deferred		
	О	utflows of	Inflows of			
Source	F	Resources	Re	esources		
Difference between expected and actual liability	\$	6,988,091	\$	449,338		
Changes in actuarial assumptions		-	4	8,783,943		
Difference between projected and actual						
investment earnings			1	1,059,334		
Total	\$	6,988,091	\$6	0,292,615		

Amounts reported as deferred inflows of resources and deferred outflow of resources related to OPEB will be recognized in OPEB expense as follows:

Year	Amount				
2021	\$	(21,814,929)			
2022		(21,814,929)			
2023		(8,599,686)			
2024		(1,031,365)			
2025		(43,615)			
	\$	(53,304,524)			

#### **Changes in Actuarial Assumptions**

The following changes in actuarial assumptions occurred in:

2020

No changes

### RAMSEY COUNTY, MINNESOTA GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

	BUDGETED	AMOUNTS	ACTUAL AMOUNTS ON	VARIANCE WITH FINAL BUDGET	
DEVENUEC	ORIGINAL	FINAL	BUDGETARY BASIS	OVER (UNDER)	
REVENUES Property Taxes	\$ 227,959,730	\$ 227,959,730	\$ 284,653,923	\$ 56,694,193	
Licenses and Permits	1,151,260	1,366,260	1,256,021	(110,239)	
Intergovernmental	170,676,925	285,611,282	293,642,450	8,031,168	
Private Grants and Donations	308,000	556,298	323,663	(232,635)	
Charges for Services	51,997,298	55,873,436	46,633,103	(9,240,333)	
Fines and Forfeitures	12,000	12,000		(12,000)	
Sales	763,760	763,760	789,086	25,326	
Rental Income	-	-	885,275	885,275	
Investment Earnings	9,521,280	9,521,280	4,705,979	(4,815,301)	
Program Recoveries - Community	-,- ,	-,- ,	,,-		
Human Services	47,900,771	47,900,771	958,218	(46,942,553)	
Miscellaneous	6,826,332	6,954,476	4,284,535	(2,669,941)	
Total Revenues	517,117,356	636,519,293	638,132,253	1,612,960	
EXPENDITURES					
Current:					
General Government:		2 422 522		(== ===)	
County Board of Commissioners	2,429,589	2,429,589	2,375,882	(53,707)	
Charter Commission	849	849	51	(798)	
Courts	4,078,958	4,108,358	3,901,877	(206,481)	
County Manager	33,926,315	22,726,676	19,287,654	(3,439,022)	
RC Strategic Team	25,744,495	24,969,579	20,334,466 14,624,116	(4,635,113) (1,065,850)	
Property Tax, Records and Election Services Attorney	12,294,673 48,966,593	15,689,966 49,021,813	47,849,857	(1,171,956)	
Property Management	11,000	11,000	47,049,037	(11,000)	
Veterans Service Officer	785,356	785,356	731,413	(53,943)	
Contingency	2,000,000	1,041,381	731,413	(1,041,381)	
Computer Equipment and Software	4,883,855	12,995,948	3,734,229	(9,261,719)	
Economic Development	16,002,422	27,269,746	25,750,566	(1,519,180)	
Unallocated General Expenditures	4,157,878	3,012,878	326,708	(2,686,170)	
Total General Government	155,281,983	164,063,139	138,916,819	(25,146,320)	
Public Safety:					
Sheriff	54,162,834	56,133,307	55,491,392	(641,915)	
Community Corrections	71,910,528	68,954,620	64,814,038	(4,140,582)	
Medical Examiner	3,170,904	3,388,355	3,334,719	(53,636)	
Total Public Safety	129,244,266	128,476,282	123,640,149	(4,836,133)	
Transportation: Public Works	31,018,501	29,908,797	21,771,529	(8,137,268)	
Sanitation: Environmental Health	1,527,354	1 647 254	1 422 647	(212 707)	
	1,327,334	1,647,354	1,433,647	(213,707)	
Health:	42 757 207	44 642 266	24 740 044	(0.033.533)	
Public Health	42,757,207	44,642,366	34,719,844	(9,922,522)	
Miscellaneous Health	2,397,957	788,130	788,088	(42)	
Total Health	45,155,164	45,430,496	35,507,932	(9,922,564)	

### RAMSEY COUNTY, MINNESOTA GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

	BUDGETED	AMOUNTS FINAL	ACTUAL AMOUNTS ON BUDGETARY BASIS	VARIANCE WITH FINAL BUDGET OVER (UNDER)
EXPENDITURES (Continued)				, , , , , , , , , , , , , , , , , , ,
Current (Continued):				
Human Services:				
Administration	45,402,641	59,451,838	58,395,933	(1,055,905)
Income Maintenance	35,608,931	62,596,511	60,838,058	(1,758,453)
Social Services	112,635,009	116,136,190	109,985,415	(6,150,775)
Total Human Services	193,646,581	238,184,539	229,219,406	(8,965,133)
Culture and Recreation:				
Parks and Recreation	13,016,662	13,523,510	11,837,876	(1,685,634)
St Paul-Ramsey Historical Society	86,559	86,559	86,559	-
Landmark Center Management	919,118	919,118	919,118	-
Total Culture and Recreation	14,022,339	14,529,187	12,843,553	(1,685,634)
Conservation of Natural Resources:				
Extension Service	44,344	44,344	35,757	(8,587)
Conservation District	661,451	852,927	650,718	(202,209)
<b>Total Conservation of Natural Resources</b>	705,795	897,271	686,475	(210,796)
Total Expenditures	570,601,983	623,137,065	564,019,510	(59,117,555)
Excess (Deficiency) of Revenues	(50.404.605)	40.000.000		
over (under) Expenditures	(53,484,627)	13,382,228	74,112,743	60,730,515
OTHER FINANCING SOURCES (USES)				
Transfers In	12,996,983	60,439,667	9,110,115	(51,329,552)
Transfers Out	(1,550,205)	(82,818,792)	(28,420,705)	54,398,087
Total Other Financing Sources (Uses)	11,446,778	(22,379,125)	(19,310,590)	3,068,535
Net Change in Fund Balance	(42,037,849)	(8,996,897)	54,802,153	63,799,050
Adjustment	(15,089,085)	(15,089,085)	(15,089,085)	-
Fund Balance - Beginning	263,613,465	263,613,465	263,613,465	-
Increase (Decrease) in Inventories			(71,411)	(71,411)
Fund Balance - Ending	\$ 206,486,531	\$ 239,527,483	\$ 303,255,122	\$ 63,727,639

# RAMSEY COUNTY, MINNESOTA TRANSIT AND TRANSPORTATION IMPROVEMENT SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

	BUDGETED AMOUNTS					ACTUAL MOUNTS ON A BUDGETARY	II	ARIANCE WITH INAL BUDGET OVER
		ORIGINAL		FINAL		BASIS		(UNDER)
REVENUES		_		·				
Taxes	\$	41,000,000	\$	41,000,000	\$	42,128,036	\$	1,128,036
Intergovernmental		-		-		406,532		406,532
Investment Earnings		-		-		302,499		302,499
Miscellaneous		-		-		614,696		614,696
Total Revenues		41,000,000		41,000,000		43,451,763		2,451,763
EXPENDITURES Current: Transportation		41,000,000		41,000,000		14,625,180		(26,374,820)
Total Expenditures		41,000,000		41,000,000		14,625,180		(26,374,820)
Net Change in Fund Balance		-		-		28,826,583		28,826,583
Adjustment		2,065,580		2,065,580		2,065,580		-
Fund Balance - Beginning Fund Balance - Ending	\$	84,527,530 86,593,110	\$	84,527,530 86,593,110	\$	84,527,530 115,419,693	\$	- 28,826,583

## RAMSEY COUNTY, MINNESOTA SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS OTHER POST-EMPLOYMENT BENEFITS PLAN DECEMBER 31, 2020

	 2020	 2019	 2018
Total OPEB Liability Service cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments	\$ 2,785,811 14,786,689 (550,769) - (14,604,650)	\$ 2,942,009 14,124,825 11,062,781 (4,011,429) (12,954,265)	\$ 6,324,679 10,718,073 - (106,839,567) (13,694,457)
Net change in total OPEB liability	\$ 2,417,081	\$ 11,163,921	\$ (103,491,272)
Total OPEB Liability - Beginning	 232,004,043	 220,840,122	 324,331,394
Total OPEB Liability - Ending (a)	\$ 234,421,124	\$ 232,004,043	\$ 220,840,122
Plan Fiduciary Net Position Contributions - employer Net investment income Administrative expense Benefit payments	\$ 14,604,650 13,146,461 (5,694) (14,604,650)	\$ 12,954,265 16,866,535 (5,093) (12,954,265)	\$ 87,836,753 (3,231,657) (2,403) (13,694,457)
Net change in plan fiduciary net position	\$ 13,140,767	\$ 16,861,442	\$ 70,908,236
Total Plan Fiduciary Net Position - Beginning	 87,769,678	 70,908,236	 -
Total Plan Fiduciary Net Position - Ending (b)	\$ 100,910,445	\$ 87,769,678	\$ 70,908,236
Net OPEB Liability (Asset) - Ending (a) - (b)	\$ 133,510,679	\$ 144,234,365	\$ 149,931,886
Plan fiduciary net position as a percentage of the total OPEB liability	43.0%	37.8%	32.1%
Covered-employee payroll for the fiscal year *	\$ 281,345,784	\$ 270,055,272	\$ 256,509,636
Net OPEB liability (asset) as a percentage of covered-employee payroll	47.5%	53.4%	58.5%

<sup>\*</sup> Funding policy and contributions - the County negotiates the contribution percentagtes between the County and employees based on years of service, union contracts and personnel policy.

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

The notes to the required supplementary information are an integral part of this schedule.

#### **SCHEDULE 4**

#### RAMSEY COUNTY, MINNESOTA SCHEDULE OF INVESTMENT RETURNS OTHER POST-EMPLOYMENT BENEFITS PLAN DECEMBER 31, 2020

	Annual money	v-weighted	rate of return	, net of investme	ent expenses
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2018	( 8.79%)
2019	23.79%
2020	14.98%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

The notes to the required supplementary information are an integral part of this schedule.

## RAMSEY COUNTY, MINNESOTA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY PERA GENERAL EMPLOYEES RETIREMENT PLAN DECEMBER 31, 2020

Measurement Date	Employer's Proportion (Percentage) of the Net Pension Liability (Asset)	P Sha th	Employer's roportionate re (Amount) of e Net Pension oility (Asset) (a)	Sha Pen Ass	State's opportionate re of the Net ision Liability ociated with msey County (b)	Pr Sha Pe ar Rei the	Employer's Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a+b) (c)		Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	
2020	3.3561%	\$	201,213,532	\$	6,204,727	\$	207,418,259	\$	239,674,787	83.95%	79.06%
2019	3.2167%		177,844,138		5,527,593		183,371,731		218,740,387	81.30%	80.23%
2018	3.2466%		180,108,057		5,907,700		186,015,757		218,182,960	82.55%	79.53%
2017	3.4018%		217,168,667		2,730,724		219,899,391		219,149,560	99.10%	75.90%
2016	3.2633%		264,963,774		3,460,610		268,424,384		202,503,293	130.84%	68.90%
2015	3.3476%		173,490,006		N/A		173,490,006		196,742,135	88.18%	78.20%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

**SCHEDULE 6** 

#### RAMSEY COUNTY, MINNESOTA SCHEDULE OF CONTRIBUTIONS PERA GENERAL EMPLOYEES RETIREMENT PLAN DECEMBER 31, 2020

Year Ending	Statutorily Required tributions (a)	Re	Actual ntributions in elation to the Statutorily Required ontributions (b)	Contribution (Deficiency) Excess (b-a)			overed Payroll (c)	Actual Contribution as a Percentage of Covered Payroll (b/c)
2020	\$ 18,679,483	\$	18,679,483	\$	-	\$	249,059,773	7.50%
2019	17,494,915		17,494,915		-		233,265,533	7.50%
2018	16,636,812		16,636,812		-		221,824,161	7.50%
2017	16,140,658		16,140,658		-		215,208,773	7.50%
2016	15,536,717		15,536,717		-		207,156,227	7.50%
2015	15,484,241		15,484,241		-		206,456,551	7.50%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The County's year-end is December 31

#### **SCHEDULE 7**

### RAMSEY COUNTY, MINNESOTA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY PERA PUBLIC EMPLOYEES POLICE AND FIRE RETIREMENT PLAN DECEMBER 31, 2020

Measurement Date	Employer's Proportion (Percentage) of the Net Pension Liability (Asset)	Prop (Amo Per	Employer's ortionate Share ount) of the Net nsion Liability (Asset) (a)	Sha Pen Ass	State's Proportionate Share of the Net Pension Liability Associated with Ramsey County (b)		Employer's Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a+b)		vered Payroll (c)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2020	1.8085%	\$	23,837,965	\$	561,578	\$	24,399,543	\$	20,347,034	117.16%	87.19%
2019	1.8981%		20,207,192		N/A		20,207,192		18,925,089	106.77%	89.26%
2018	1.7846%		19,021,998		N/A		19,021,998		18,808,728	101.13%	88.84%
2017	1.9560%		26,408,328		N/A		26,408,328		20,073,185	131.56%	85.43%
2016	1.7290%		69,387,778		N/A		69,387,778		16,609,611	417.76%	63.88%
2015	1.8550%		21,077,141		N/A		21,077,141		16,979,853	124.13%	86.60%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

#### SCHEDULE 8

#### RAMSEY COUNTY, MINNESOTA SCHEDULE OF CONTRIBUTIONS PERA PUBLIC EMPLOYEES POLICE AND FIRE RETIREMENT PLAN DECEMBER 31, 2020

Year Ending	itatutorily Required ributions (a)	in R	l Contributions elation to the torily Required cributions (b)	 ntribution ency (Excess) (a-b)	Co	vered Payroll (c)	Actual Contribution as a Percentage of Covered Payroll (b/c)
2020	\$ 3,601,425	\$	3,601,425	\$ -	\$	20,347,445	17.70%
2019	3,386,285		3,386,285	-		19,978,083	16.95%
2018	3,154,940		3,154,940	-		19,474,938	16.20%
2017	3,022,167		3,022,167	-		18,655,352	16.20%
2016	2,983,284		2,983,284	-		18,415,333	16.20%
2015	2,784,472		2,784,472	-		17,188,096	16.20%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The County's year-end is December 31.

The notes to the required supplementary information are an integral part of this schedule. \\

## RAMSEY COUNTY, MINNESOTA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY PERA PUBLIC EMPLOYEES CORRECTIONAL PLAN DECEMBER 31, 2020

Measurement Date	Employer's Proportion (Percentage) of the Net Pension Liability (Asset)	Propo (Amo Per	Employer's Proportionate Share (Amount) of the Net Pension Liability (Asset) (a)		vered Payroll (b)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	
2020	11.4492%	\$	3,106,626	\$	23,604,400	13.16%	96.67%	
2019	12.5545%		1,738,171		25,755,211	6.75%	98.17%	
2018	12.4958%		2,055,184		25,521,029	8.05%	97.64%	
2017	12.7300%		36,280,627		25,451,211	142.55%	67.89%	
2016	13.0000%		47,490,820		24,477,703	194.02%	58.16%	
2015	12.7500%		1,971,150		22,909,243	8.60%	96.90%	

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

**SCHEDULE 10** 

## RAMSEY COUNTY, MINNESOTA SCHEDULE OF CONTRIBUTIONS PERA PUBLIC EMPLOYEES CORRECTIONAL PLAN DECEMBER 31, 2020

Year Ending	itatutorily Required ributions (a)	in R Statu	Il Contributions elation to the torily Required entributions (b)	 tribution ncy (Excess) (a-b)	Co	vered Payroll (c)	Actual Contribution as a Percentage of Covered Payroll (b/c)	
2020	\$ 2,082,887	\$	2,082,887	\$ -	\$	23,804,423	8.75%	
2019	2,266,450		2,266,450	-		25,902,286	8.75%	
2018	2,311,734		2,311,734	-		26,419,815	8.75%	
2017	2,196,141		2,196,141	-		25,098,754	8.75%	
2016	2,133,666		2,133,666	-		24,384,754	8.75%	
2015	2,141,634		2,141,634	-		24,475,819	8.75%	

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The County's year-end is December 31.

The notes to the required supplementary information are an integral part of this schedule.

#### **Budgetary Information**

The County Board adopts an annual budget for the General Fund and the Transit and Transportation Improvement Special Revenue Fund. The annual budget for the General Fund does not include budgeted amounts for self-insurance or fiduciary activities. These activities are not included due to the nature of the activities.

The Statement of Revenues, Expenditures and Changes in Fund Balances for Governmental Funds is prepared on a GAAP basis. Results of operations included in the Schedules of Revenues, Expenditures, and Changes in Fund Balance Budgetary Comparisons is presented on a non-GAAP budgetary basis. The primary difference between the two bases of accounting is that the "actual amounts on budgetary basis" column includes encumbrances and does not include expenditures from prior year budget reserves.

Adjustments necessary to convert actual expenditures reported on the budgetary basis in the Schedules of Revenues, Expenditures, and Changes in Fund Balance – Budgetary Comparisons to the GAAP basis as reported in the Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds are:

	General	Tra	ransit and insportation iprovement
Actual Expenditures – Budgetary Basis	\$ 564,019,510	\$	14,625,180
Decrease:			
Encumbrances	(8,520,175)		-
Increase:			
Expenditures in 2020 from December 31, 2019	224,370,940		(2,065,580)
Expenditures – GAAP Basis	\$ 779,870,275	\$	12,559,600
Unbudgeted Revenue	\$ (200,761,680)	\$	-
Encumbrances	(8,520,175)		-
Expenditures in 2020 from December 31, 2019 Reserves			
for Encumbrances	224,370,940		(2,065,580)
Adjustment to Reconcile Schedules of Revenues,			
Expenditures, and Changes in Fund Balance - Budgetary			
Comparisons to Statement of Revenues, Expenditures,			
and Changes in Fund Balance	\$ 15,089,085	\$	(2,065,580)

Based on a process established by the County Manager and staff, all departments of the government submit requests for appropriations to the County Manager every two years. After review, analysis and discussions with the departments, the County Manager's proposed budget is presented to the County Board for review. The Board holds public hearings and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. Budgets may be amended during the year with the approval of the County Manager or County Board as required by the County's Administrative Code. The County Manager is authorized to transfer budgeted amounts within departments or appropriate certain revenues received in excess of the original budget estimate. Transfers of appropriations between service teams and other transfers of appropriations require County Board approval. Supplemental appropriations are reviewed by the County Manager's office and submitted to the County Board for their approval. If approved, the adjustments are implemented by the Finance Department by budget revision. Supplemental appropriations required during the year were immaterial. Expenditures may not legally exceed budgeted appropriations at the department level. All appropriations, which are not expended, or encumbered, lapse at year end.

The unbudgeted revenue includes items which are received by the County and then disbursed immediately to other entities. For example, payroll taxes are reported as revenue and immediately distributed to the appropriate entity. Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts, capital reserves, and other commitments for the expenditure of monies) outstanding at year end do not constitute

expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

#### Defined Benefit Pension Plans - Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

The following changes were reflected in the valuation performed on behalf of the Public Employees Retirement Association for the year end June 30<sup>th</sup>:

#### **General Employees Retirement Plan**

#### 2020 Changes

#### **Changes in Actuarial Assumptions**

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The
  new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly
  higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

#### **Changes in Plan Provisions**

 Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

#### 2019 Changes

#### **Changes in Actuarial Assumptions**

• The mortality projection scale was changed from MP-2017 to MP-2018.

#### 2018 Changes

#### **Changes in Actuarial Assumptions**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

#### **Changes in Plan Provisions**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.

- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

#### 2017 Changes

#### **Changes in Actuarial Assumptions**

- The combined service annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and non-vested deferred members (30 percent for deferred Minneapolis Employees Retirement Fund members). The revised CSA load are now 0.00 percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for non-vested deferred member liability.
- The assumed postretirement benefit increase rate was changed for 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.
- Minneapolis Employees Retirement Fund plan provisions change the employer supplemental contribution to \$21,000,000 in calendar years 2017 and 2018 and returns to \$31,000,000 through calendar year 2031.
   The state's required contribution is \$16,000,000 in PERA's fiscal years 2018 and 2019 and returns to \$6,000,000 annually through calendar year 2031.

#### 2016 Changes:

#### **Changes in Actuarial Assumptions**

- The assumed postretirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter to 1.00 percent for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study June 30, 2015. The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

#### **Public Employees Police and Fire Plan**

#### 2020 Changes

#### **Changes in Actuarial Assumptions**

• The morality projection scale was changed from MP-2018 to MP-2019.

#### 2019 Changes

#### **Changes in Actuarial Assumptions**

• The mortality projection scale was changed from MP-2017 to MP-2018.

#### 2018 Chanaes

#### **Changes in Actuarial Assumptions**

• The mortality projection scale was changed from MP-2016 to MP-2017.

#### **Changes in Plan Provisions**

- Postretirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.0 million state contribution.
- Additionally, annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100 percent funding, or July 1, 2048, if earlier.

- Member contributions were changed effective January 1, 2019, and January 1, 2020, from 10.80 percent to 11.30 and 11.80 percent of pay, respectively. Employer contributions were changed effective January 1, 2019, and January 1, 2020, from 16.20 percent to 16.95 and 17.70 percent of pay, respectively. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

#### 2017 Changes

#### **Changes in Actuarial Assumptions**

- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30.00 percent for vested and non-vested, deferred members. The CSA has been changed to 33.00 percent for vested members and 2.00 percent for non-vested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to
  the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96.
  The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table
  for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality tables
  assumed for healthy retirees.
- Assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed postretirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

#### 2016 Changes:

#### **Changes in Actuarial Assumptions**

- The assumed postretirement benefit increase rate was changed from 1.00 percent per year through 2037 and 2.50 percent per year thereafter to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 5.60 percent.
- The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced form 2.75 percent to 2.50 percent.

#### **Public Employees Correctional Plan**

#### 2020 Changes

#### **Changes in Actuarial Assumptions**

• The morality projection scale was changed from MP-2018 to MP-2019.

#### 2019 Changes

#### **Changes in Actuarial Assumptions**

• The mortality projection scale was changed from MP-2017 to MP-2018.

#### 2018 Changes

#### **Changes in Actuarial Assumptions**

- The single discount rate was changed from 5.96 percent per annum to 7.50 percent per annum.
- The mortality projection scale was changed from MP-2016 to MP-2017.
- The assumed post-retirement benefit increase was changed from 2.50 percent per year to 2.00 percent per year.

#### **Changes in Plan Provisions**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Postretirement benefit increases were changed from 2.50 percent per year with a provision to reduce to 1.00 percent if the funding status declines to a certain level, to 100 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 2.50 percent, beginning January 1, 2019. If the funding status declines to 85.00 percent for two consecutive years or 80.00 percent for one year, the maximum increase will be lowered to 1.50 percent.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

#### 2017 Changes

#### **Changes in Actuarial Assumptions**

- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016, and is applied to healthy and disabled members. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the RP-2014 disabled annuitant mortality table (with future mortality improvement according to MP-2016).
- The CSA load was 30.00 percent for vested and non-vested, deferred members. The CSA has been changed to 35.00 percent for vested members and 1.00 percent for non-vested members.
- The single discount rate was changed from 5.31 percent per annum to 5.96 percent per annum.

#### 2016 Changes:

#### **Changes in Actuarial Assumptions**

- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 5.31 percent.
- The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

#### **Other Postemployment Benefits Funded Status**

In 2018, Ramsey County implemented Governmental Accounting Standards Board (GASB), Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. In 2012, the County established a revocable trust which was converted to an irrevocable trust in 2018, pursuant to Minnesota Statutes Section 471.6175 to prefund a portion of the liability of the plan. The County established the trust account in December 2012 through resolution B2012-331. The trust was funded with fund balance from the internal service fund set up for Retiree Insurance.

Actuarially determined contribution rates are calculated as of the December 31, 2018 valuation date, measured at December 31, 2020.

Methods and assumptions used to determine the total OPEB liability:

Actuarial assumptions used are based on County experience and drawn from the Public Employees Retirement Association of Minnesota (PERA) July 1, 2020 Actuarial Valuations. This is deemed appropriate because participants in the County's plan are assumed to be participants in one of the PERA pension plans.

Actuarial cost method Entry age

Amortization method 5-year straight-line amortization method

Amortization period 5 years

Asset valuation method Market value

Inflation 2.25%

Healthcare cost trend rates 6.40% for FY2019, gradually decreasing over several decades to an

ultimate rate of 4.0% in FY2075 and later years.

Investment rate of return 6.5%

Retirement age In the 2020 actuarial valuation, expected retirement ages were based

on County experience and drawn from the PERA July 1, 2019 Actuarial

Valuations

Mortality:

General employees Based on Minnesota PERA's actuarial valuation, mortality rates were

based on RP-2014 mortality tables with projected mortality

improvements based on scale MP-2018, and other adjustments.

Police & Fire and Correctional Based on Minnesota PERA's actuarial valuation, mortality rates were

based on RP-2014 mortality tables with projected mortality

improvements based on scale MP-2018, and other adjustments.

#### **Changes in Actuarial Assumptions**

The following changes in actuarial assumptions occurred in:

#### 2020

No changes

#### 2019

- Healthcare trend rates were reset to reflect updated cost increase expectations, including the repeal of the Affordable Care Act's Excise Tax on high-cost health insurance plans.
- Medical per capita claims costs were updated to reflect recent experience.
- Withdrawal, retirement, mortality and salary increase rates were updated from the rates used in the 7/1/2016 PERA General Employees Plan, 7/1/2016 Police & Fire Plan, and 7/1/2016 PERA Correctional Plan valuations to the rates used in the 7/1/2019 valuations.
- The payroll growth assumption was changed from 3.50% to 3.25% based on the 7/1/2019 PERA valuations.
- Assumed sick leave accruals were changed from 41 hours of sick leave per year to 38 hours per year to reflect current average accruals of benefiting group.

#### 2018

• The discount rate changed from 3.31% to 6.5%.

### RAMSEY COUNTY, MINNESOTA DEBT SERVICE FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

		BUDGETED ORIGINAL	AMOUNTS FINAL			ACTUAL AMOUNTS ON BUDGETARY BASIS	,	VARIANCE WITH FINAL BUDGET OVER (UNDER)
REVENUES							-	(0112 211)
Taxes	\$	23,166,217	\$	23,166,217	\$	24,039,751	\$	873,534
Intergovernmental	·	859,735	·	859,735	•	367,616	'	(492,119)
Investment Earnings		-		, -		854,026		854,026
Miscellaneous		1,668,010		1,668,010		, -		(1,668,010)
Total Revenues		25,693,962		25,693,962		25,261,393		(432,569)
EXPENDITURES								
Debt Service:								
Bond Issuance Costs		190,246		190,246		694,278		504,032
Principal Retirement		20,507,004		48,336,574		46,045,044		(2,291,530)
Interest		6,904,700		6,904,700		6,275,607	l	(629,093)
Total Expenditures		27,601,950		55,431,520		53,014,929		(2,416,591)
Excess (Deficiency) of Revenues								
over (under) Expenditures		(1,907,988)		(29,737,558)		(27,753,536)		1,984,022
OTHER FINANCING SOURCES (USES)								
Refunding Bonds Issued		-		27,829,570		45,415,000		17,585,430
Premium on Sale of Bonds		-		-		2,374,714		2,374,714
Transfers Out		-		(5,000,000)		(5,000,000)		-
Total Other Financing Sources (Uses)		-		22,829,570		42,789,714		19,960,144
Net Change in Fund Balance		(1,907,988)		(6,907,988)		15,036,178		21,944,166
Adjustment		27,023,664		27,023,664		27,023,664		-
Fund Balance - Beginning	57,471,160		57,471,160		57,471,160			
Fund Balance - Ending	\$	82,586,836	\$ 77,586,836			99,531,002	\$ 21,944,16	

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

To account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**County Library** - To provide a public library system where governmental units do not maintain their own. The tax levy is on suburban property only.

**Solid Waste/Recycling Service Fee** - To account for collection of a waste management service charge imposed by the County, pursuant to Minnesota Statutes Sections 400.08 and 473.811, Subd. 3A, on all generators of mixed municipal solid waste. These funds are used to pay for waste management programs throughout the County. A portion of the funds are remitted to the Ramsey/Washington Recycling and Energy Board (R&E Board) for Ramsey County's share of vendor service fees for operation of a resource recovery facility. The R&E Board is a joint venture with Washington County.

**Housing and Redevelopment Authority** - To account for funds provided by the U.S. Department of Housing and Urban Development for development projects in suburban communities benefiting persons of low and moderate income.

**Workforce Solutions** - Originally enacted in 1973 under the Comprehensive Employment and Training Act (CETA) and revised in 1982 by the Federal Government to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons. In addition, the fund also accounts for state dislocated worker programs and the Minnesota Youth Program. Workforce Solutions also performs services under the MFIP program to assist welfare recipients to prepare for and obtain employment.

**State Funding for Courts** - To account for funds provided by the State to finance the eventual takeover of the Courts system.

**State Public Defender** - To account for funds provided by the State to finance the operations of the Public Defender Office under the State takeover of the Courts system.

**Emergency Communications -** To account for funds provided by member cities and the County for multi-agency dispatching services for law enforcement, fire, and emergency medical responders.

**Gifts and Donations** - To account for gifts and donations made for various purposes such as books for the libraries, activities and personal hygiene items for nursing home patients, provision of Home Delivered Meals, etc.

**Sheriff** - To account for revenues and expenditures dedicated for specific activities and projects of the Sheriff's Department.

**Corrections** - To account for revenues from various sources to benefit Community Corrections clients.

**Property Records** - To account for certain fees which are to be used for providing modern, retrievable information from the County's system of recorded documents.

#### **SPECIAL REVENUE FUNDS** (Continued)

**County Attorney** - To account for revenues and expenditures dedicated for specific activities or projects of the County Attorney's Office.

**Health Promotion/Health Improvement -** To account for funds provided by the County's health insurer for work- site health promotion purposes.

**Parks and Recreation -** To account for funds provided by grants and donations to develop an inter-city skating program and replace/repair buildings and other improvements in the County's Regional Park & Trail System.

**Care Center Patients' Activity** - To account for revenues from donations, canteen and vending machines, and expenditures for patients' activities and recreational supplies.

**4R Program -** To account for the "Reuse, Recycle and Renovate for Reinvestment Program" established by the County Board, funded with Solid Waste fund balance.

**Forfeited Property Management -** To account for all funds collected for management and sale of forfeited real estate.

**Law Library -** To account for revenues and expenditures of the Law Library. Revenue is derived from fees collected from certain litigants and expenditures are primarily law books and operational costs to run the Library.

**Regional Railroad Authority** - To provide for the preservation of a railway corridor for future public transit use and to provide for the preservation and improvement of local rail service.

#### **CAPITAL PROJECTS FUND**

**Regional Railroad Authority Capital Projects Fund -** To account for financial resources to be used for the acquisition or construction of major capital assets by the Regional Railroad Authority.

#### RAMSEY COUNTY, MINNESOTA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2020

	County Library Special Revenue Fund	Solid Waste/ Recycling Service Fee Special Revenue Fund	Housing and Redevelopment Authority Special Revenue Fund	Workforce Solutions Special Revenue Fund	State Funding for Courts Special Revenue Fund		
ASSETS							
Cash and Pooled Investments	\$ 3,991,651	\$ 25,941,371	\$ 300,239	\$ 8,975,423	\$ -		
Petty Cash and Change Funds	1,575	-	-	450	-		
Receivables:							
Taxes	134,079	- -	-	-	-		
Accounts	2,034	1,989,093	-	-	-		
Accrued Interest	-	-	668,844	-	-		
Due from Other Funds	9,000	22,857	-	-	- 		
Due from Other Governments	3,604	886	-	5,285,938	120,016		
Notes Receivable	-	7,315,331	<del>-</del>	-	-		
Loans Receivable	-	-	9,116,053	-	- 122 216		
Total Assets	4,141,943	35,269,538	10,085,136	14,261,811	120,016		
LIABILITIES							
Salaries Payable	367,986	162,124	11,920	384,587	40,462		
Accounts Payable	220,592	526,595	-	5,254,762	-		
Contracts Payable	-	-	24,274	-	-		
Due to Other Funds	-	-	-	-	79,554		
Due to Other Governments	3,462	403,349	642,519	395,988	-		
Unearned Revenue	20,824	-	-	-	-		
Advance from Other Funds	-	-	-	4,500,000			
Total Liabilities	612,864	1,092,068	678,713	10,535,337	120,016		
DEFERRED INFLOWS OF RESOURCES							
Deferred Inflows - Unavailable Revenue	134,079	2,938	9,116,053				
FUND BALANCES							
Restricted	3,395,000	34,174,532	167,301	2,249,843	_		
Committed	-	J-,1,-,JJ2 -	123,069	2,273,043	_		
Assigned	_	_	-	1,476,631	_		
Total Fund Balances	3,395,000	34,174,532	290,370	3,726,474			
Total Liabilities, Deferred Inflows of	3,333,000	37,177,332	230,370	5,720,474			
Resources, and Fund Balances	\$ 4,141,943	\$ 35,269,538	\$ 10,085,136	\$ 14,261,811	\$ 120,016		

State Public Defender Special Revenue Fund		Emergency mmunications Special evenue Fund	D	Gifts and onations Special renue Fund	Re	Sheriff Special venue Fund	orrections Special enue Fund	Property Records Special Revenue Fund		
\$ 1,273,827	\$	13,311,464	\$	614,298	\$	1,045,593	\$ 695,190	\$	3,867,107	
-		-		-		-	-		-	
-		-		-		- 57,852	-		-	
_		-		_		37,032	_		3,882	
_		14,982		_		_	_		-	
-		1,055,213		_		269	_		-	
-		-		-		-	-		-	
 				-		-	 -		97,885	
1,273,827		14,381,659		614,298		1,103,714	695,190		3,968,874	
74,130 202		540,303 138,399		- 10,061		- 757	- 11,886		-	
-		-		-		-	-		_	
_		_		-		-	-		_	
-		959,381		-		65	-		-	
1,199,495		-		-		-	-		-	
-		-				-			-	
1,273,827		1,638,083		10,061		822	 11,886			
 <u>-</u>		27,634					 		97,885	
-		_		604,237		762,426	-		3,870,989	
-		5,391,297		-		-	258,187		-	
 -		7,324,645		-		340,466	425,117		-	
 -		12,715,942		604,237		1,102,892	 683,304		3,870,989	
\$ 1,273,827	\$	14,381,659	\$	614,298	\$	1,103,714	\$ 695,190	\$	3,968,874	
								((	Continued)	

#### RAMSEY COUNTY, MINNESOTA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2020

	,	County Attorney Special renue Fund	Pro	Health omotion/ Health orovement Special enue Fund		Parks and ecreation Special renue Fund	Pa A S	Care Center atients' Activity Special enue Fund	4R Program Special Revenue Fund	
ASSETS										
Cash and Pooled Investments	\$	832,056	\$	149,494	\$	804,395	\$	67,998	\$	2,722,188
Petty Cash and Change Funds Receivables:		-		-		-		-		-
Taxes										
Accounts		-		-		-		-		-
Accounts Accrued Interest		-		-		-		-		-
Due from Other Funds		-		-		-		-		- 246,447
Due from Other Governments		_		-		_		_		240,447
Notes Receivable		_		_		_		_		
Loans Receivable		_		_		_		_		_
Total Assets		832,056		149,494		804,395		67,998		2,968,635
LIABILITIES  Solorio Pouchle										
Salaries Payable		-		80		- 513		1 472		11 206
Accounts Payable		-		80		515		1,472		11,286
Contracts Payable  Due to Other Funds		-		-		-		-		-
Due to Other Funds  Due to Other Governments		-		-		-		-		-
Unearned Revenue		_		-		_		_		-
Advance from Other Funds		_		_		_		_		
Total Liabilities		<u>-</u> _		80		513		1.472		11,286
Total Liabilities				00		313		1,472		11,200
DEFERRED INFLOWS OF RESOURCES										
Deferred Inflows - Unavailable Revenue										246,447
FUND BALANCES										
Restricted		832,056		149,414		803,882		66,526		2,710,902
Committed		-		-		-		-		-
Assigned		-		-				-		
Total Fund Balances		832,056		149,414		803,882		66,526		2,710,902
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	832,056	\$	149,494	\$	804,395	\$	67,998	\$	2,968,635
nesources and runa balances	ڔ	332,030	٠	140,404	7	304,373	<u> </u>	07,330	٧	2,300,033

STATEMENT 1 (Continued)

Forfeited Property Management Special Revenue Fund		Re	Law Library Special venue Fund		Regional Railroad Authority Special evenue Fund	Regional Railroad Authority Capital Projects Fu	,	Total Nonmajor Governmental Funds		
\$	2,043,680	\$	1,613,320	\$	30,324,231	\$ 33,167,836		\$	131,741,361	
۲	-	Ψ	20	Ψ.	-	-		*	2,045	
	-		-		333,722	-			467,801	
	2,706,937		107		9,770	-			4,765,793	
	-		-		-	-			672,726	
	-		-		-	-			293,286	
	-		28,789		206	-			6,494,921	
	-		-		-	-			7,315,331	
	4,750,617		1,642,236		30,667,929	22 167 0	26		9,213,938 160,967,202	
_	4,750,617		1,042,230		30,007,929	33,167,836			100,907,202	
	20,270		18,591		-	-			1,620,373	
	16,993		30,586		1,138,557	-			7,362,741	
	-		-		-	847,2	98		871,572	
	811,102		9,000		22,857	-			922,513	
	1,120,315		-		2,787	60,0	36		3,587,902	
	-		-		-	-			1,220,319	
			-						4,500,000	
	1,968,680		58,177		1,164,201	907,3	34		20,085,420	
	2,706,937		-		338,183				12,670,156	
	75,000		1,584,059		-	-			51,446,167	
	-		-		-	-			5,772,553	
			_		29,165,545	32,260,5	_		70,992,906	
	75,000		1,584,059		29,165,545	32,260,5	02		128,211,626	
\$	4,750,617	\$	1,642,236	\$	30,667,929	\$ 33,167,8	36	\$	160,967,202	

## RAMSEY COUNTY, MINNESOTA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	County Library Special Revenue Fund		Solid Waste/ Recycling Service Fee Special Revenue Fund		Housing and Redevelopment Authority Special Revenue Fund		Workforce Solutions Special Revenue Fund	State Funding for Courts Special Revenue Fund	
REVENUES									
Taxes	\$	11,374,079	\$	300	\$	-	\$ 743,390	\$	-
Licenses and Permits		-		749,064		-	-		-
Intergovernmental		1,069,618		2,060,949		2,315,417	17,514,986		1,094,140
Private Grants and Donations		-		-		-	40,000		-
Charges for Services		-		22,600,579		-	-		-
Fines and Forfeitures		118,312		-		-	-		-
Sales		30,389		-		-	-		-
Rental Income		35,026		-		-	-		-
Investment Earnings		11,344		91,377		126,468	-		-
Miscellaneous		98,202		449,328		1,234,811	2,833		-
Total Revenues		12,736,970		25,951,597		3,676,696	18,301,209		1,094,140
EXPENDITURES									
Current:									
General Government		-		-		-	-		1,094,140
Public Safety		-		-		-	-		-
Transportation		-		-		-	-		-
Sanitation		-		19,844,961		-	-		-
Health		-		-		-	-		-
Human Services		-		-		-	-		-
Culture and Recreation		12,816,891		-		-	-		-
<b>Economic Development and Assistance</b>		-		-		3,883,279	30,494,246		-
Total Expenditures		12,816,891		19,844,961		3,883,279	30,494,246		1,094,140
Excess (Deficiency) of Revenues									
Over (Under) Expenditures		(79,921)		6,106,636		(206,583)	(12,193,037)		-
OTHER FINANCING SOURCES (USES)									
Proceeds from Sale of Assets		-		-		-	-		-
Transfers In		87,544		-		-	15,000,000		-
Transfers Out		(1,066,850)		(300,000)		-	(952,735)		-
Total Other Financing Sources (Uses)		(979,306)		(300,000)		-	14,047,265		-
Net Change in Fund Balances		(1,059,227)		5,806,636		(206,583)	1,854,228		-
Fund Balances - Beginning		4,454,227		28,367,896		496,953	1,872,246		
Fund Balances - Ending	\$	3,395,000	\$	34,174,532	\$	290,370	\$ 3,726,474	\$	-

State Public Defender Special venue Fund	Cor	Emergency nmunications Special evenue Fund	Gifts and Donations Special Revenue Fund		Re	Sheriff Special venue Fund	orrections Special enue Fund	Property Records Special Revenue Fund		
\$ -	\$	10,443,203	\$	-	\$	-	\$ -	\$	1,047,221	
- 1,799,454		- 723,501		-		103,823	95,469		-	
-		723,301		203,184		-	10		-	
_		7,075,069		-		250,376	99,507		885,810	
-		-		-		400,279	-		-	
-		-		-		193,455	363,446		-	
-		-		-		-	-		-	
-		14,982		1,183		364	58		1,784	
 136				18,630		204	 307	12,512		
 1,799,590		18,260,260		222,997		948,501	 558,797		1,947,327	
1,799,590		-		-			-		85,120	
-		18,592,615		1,528		723,069	484,967		-	
-		-		-		-	-		-	
-		_		-		-	-		-	
_		_		10,640		-	-		_	
_		_		129,827		_	_		_	
-		-		,		-	-		-	
1,799,590		18,592,615		141,995		723,069	484,967		85,120	
 		(332,355)		81,002		225,432	 73,830		1,862,207	
-		-		-		19,747	-		-	
-		52,412		-		-	-		-	
 									(149,503)	
 -		52,412		- 01 002		19,747	 72 020		(149,503)	
-		(279,943)		81,002		245,179	73,830		1,712,704	
		12,995,885		523,235		857,713	609,474		2,158,285	
\$ _	\$	12,715,942	\$	604,237	\$	1,102,892	\$ 683,304	\$	3,870,989	
								(Cor	ntinued)	

## RAMSEY COUNTY, MINNESOTA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	County Attorney Special Revenue Fund		ey Improvement al Special		Parks and Recreation Special Revenue Fund		Care Center Patients' Activity Special Revenue Fund		4R Program Special Revenue Fund	
REVENUES										
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-
Licenses and Permits		-		-		-		-		-
Intergovernmental		-		-		536,631		-		-
Private Grants and Donations		-		-		-		8,403		-
Charges for Services		-		-		-		-		-
Fines and Forfeitures	7	2,071		-		-		-		-
Sales		-		-		-		-		-
Rental Income		-		-		-		-		-
Investment Earnings		-		-		-		-		-
Miscellaneous		-		12,227		128		-		98,651
Total Revenues	7	2,071		12,227		536,759		8,403		98,651
EXPENDITURES										
Current:										
General Government	1	1,291		-		-		-		-
Public Safety		, -		-		-		-		-
Transportation		-		-		-		-		-
Sanitation		-		-		-		-		358,418
Health		-		1,280		-		-		-
Human Services		-		-		-		12,332		-
Culture and Recreation		-		-		532,119		-		-
Economic Development and Assistance		-		-		· -		-		-
Total Expenditures	1	1,291		1,280		532,119		12,332		358,418
Excess (Deficiency) of Revenues										
Over (Under) Expenditures	6	0,780		10,947		4,640		(3,929)		(259,767)
OTHER FINANCING SOURCES (USES)										
Proceeds from Sale of Assets		_		_		_		_		_
Transfers In		_		_		_		_		300,000
Transfers Out		-		-		_		_		-
Total Other Financing Sources (Uses)		-		_			1			300,000
Net Change in Fund Balances		0,780		10,947		4,640		(3,929)		40,233
Fund Balances - Beginning	77	1,276		138,467		799,242		70,455		2,670,669
Fund Balances - Ending		2,056	\$	149,414	\$	803,882	\$	66,526	\$	2,710,902
	7 00	_,000	7	0,		200,002		30,020	<u> </u>	_,0,50_

#### STATEMENT 2 (Continued)

Forfeited Property Management Special Revenue Fund		Law Library Special Revenue Fund			Regional Railroad Authority Special evenue Fund	Pi	Regional Railroad Authority Capital rojects Fund	Total Nonmajor Governmental Funds		
\$		\$	_	\$	17,481,212	\$	8,200,000	\$	49,289,405	
ڔ	_	ڔ	_	ڔ	-	ڔ	-	ڔ	852,887	
	_		418		7,929		65,470		27,283,982	
	-		-		-		-		251,597	
	2,858		472,227		1,557,714		-		32,944,140	
	-		-		-		-		590,662	
	1,893,942		-		-		-		2,481,232	
	-		-		1,622,347		-		1,657,373	
	-		6,396		93,699		-		347,655	
	23,782		-		55,924		<u> </u>		2,011,180	
	1,920,582		479,041		20,818,825		8,265,470		117,710,113	
	1 655 029		907 920						E 4E2 909	
	1,655,928		807,829		-		-		5,453,898	
	-		-		- 8,173,809		- 7,701,734		19,802,179 15,875,543	
	-		_		6,173,609		7,701,734		20,203,379	
	_		_		_		_		1,280	
	_		_		_		_		22,972	
	_		_		_		_		13,478,837	
	_		_		_		-		34,377,525	
	1,655,928		807,829		8,173,809		7,701,734		109,215,613	
	264,654		(328,788)		12,645,016		563,736		8,494,500	
	-		-		-		-		19,747	
	-		-		- (2.722.440)		98,731		15,538,687	
	(564,654)				(3,733,449)		- 00 721	-	(6,767,191)	
	(300,000)		(328,788)		(3,733,449) 8,911,567		98,731 662,467		8,791,243 17,285,743	
	(300,000)		(320,700)		0,911,507		002,407		17,203,743	
	375,000		1,912,847		20,253,978		31,598,035		110,925,883	
\$	75,000	\$	1,584,059	\$	29,165,545	\$	32,260,502	\$	128,211,626	
				_						

# RAMSEY COUNTY, MINNESOTA COUNTY LIBRARY SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

					ACTUAL	H	ARIANCE WITH
	BUDGETED	ΔΜα	CIUNTS	,	AMOUNTS ON BUDGETARY		FINAL BUDGET OVER
	 ORIGINAL	AIVI	FINAL		BASIS		(UNDER)
			_				, ,
REVENUES							
Taxes	\$ 11,351,889	\$	11,351,889	\$	11,374,079	\$	22,190
Intergovernmental	887,852		887,852		1,069,618		181,766
Fines and Forfeitures	240,000		240,000		118,312		(121,688)
Sales	79,000		79,000		30,389		(48,611)
Rental Income	-		-		35,026		35,026
Investment Earnings	151,400		151,400		11,344		(140,056)
Miscellaneous	 -		-		98,202		98,202
Total Revenues	 12,710,141		12,710,141		12,736,970		26,829
EXPENDITURES							
Current:							
Culture and Recreation	12,935,141		13,022,685		12,463,641		(559,044)
Total Expenditures	12,935,141		13,022,685		12,463,641		(559,044)
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	(225,000)		(312,544)		273,329		E 0 E 0 7 2
Over (Officer) Experialtures	 (223,000)		(312,344)		273,329		585,873
OTHER FINANCING SOURCES (USES)							
Transfers In	_		844,563		87,544		(757,019)
Transfers Out	_		(1,066,850)		(1,066,850)		` - `
Total Other Financing Sources (Uses)	-		(222,287)		(979,306)		(757,019)
Net Change in Fund Balance	(225,000)		(534,831)		(705,977)		(171,146)
Adjustment	(353,250)		(353,250)		(353,250)		-
Fund Balance - Beginning	4,454,227		4,454,227		4,454,227		<u>-</u>
Fund Balance - Ending	\$ 3,875,977	\$	3,566,146	\$	3,395,000	\$	(171,146)

# RAMSEY COUNTY, MINNESOTA SOLID WASTE/RECYCLING SERVICE FEE SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

	BUDGETED ORIGINAL	AMOUNTS FINAL	ACTUAL AMOUNTS ON A BUDGETARY BASIS	VARIANCE WITH FINAL BUDGET OVER (UNDER)
REVENUES				
Taxes	\$ -	\$ -	\$ 300	\$ 300
Licenses and Permits	730,000	730,000	749,064	19,064
Intergovernmental	2,282,749	2,409,090	2,060,949	(348,141)
Charges for Services	22,000,000	22,000,000	22,600,579	600,579
Investment Earnings	200,000	200,000	91,377	(108,623)
Miscellaneous	-	-	449,328	449,328
Total Revenues	25,212,749	25,339,090	25,951,597	612,507
EXPENDITURES Current:				
Sanitation	25,027,869	25,654,210	20,634,273	(5,019,937)
Total Expenditures	25,027,869	25,654,210	20,634,273	(5,019,937)
Excess (Deficiency) of Revenues Over (Under) Expenditures	184,880	(315,120)	5,317,324	5,632,444
Over (onder) Expenditures	104,000	(313,120)	3,317,324	3,032,444
OTHER FINANCING SOURCES (USES) Transfers Out	_	_	(300,000)	(300,000)
Net Change in Fund Balance	184,880	(315,120)	5,017,324	5,332,444
Adjustment	789,312	789,312	789,312	-
Fund Balance - Beginning	28,367,896	28,367,896	28,367,896	
Fund Balance - Ending	\$ 29,342,088	\$ 28,842,088	\$ 34,174,532	\$ 5,332,444

# RAMSEY COUNTY, MINNESOTA EMERGENCY COMMUNICATIONS SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

	 BUDGETED ORIGINAL	AMO	UNTS FINAL	ACTUAL IOUNTS ON A BUDGETARY BASIS	II	/ARIANCE WITH FINAL BUDGET OVER (UNDER)
REVENUES						
Taxes	\$ 10,443,203	\$	10,443,203	\$ 10,443,203	\$	-
Intergovernmental	723,500		723,500	723,500		-
Charges for Services	7,102,395		7,102,395	7,075,070		(27,325)
Investment Earnings	-		-	14,982		14,982
Miscellaneous	-		-	3,505		3,505
Total Revenues	18,269,098		18,269,098	18,260,260		(8,838)
EXPENDITURES						
Current:						
Public Safety	17,987,074		17,987,074	18,125,669		138,595
Total Expenditures	 17,987,074		17,987,074	 18,125,669		138,595
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	 282,024		282,024	 134,591	<u> </u>	(147,433)
OTHER FINANCING SOURCES (USES)						
Transfers In	_		52,412	52,412		-
Net Change in Fund Balance	 282,024		334,436	187,003		(147,433)
Adjustment	(466,946)		(466,946)	(466,946)		-
Fund Balance - Beginning	 12,995,885		12,995,885	12,995,885		-
Fund Balance - Ending	\$ 12,810,963	\$	12,863,375	\$ 12,715,942	\$	(147,433)

## RAMSEY COUNTY, MINNESOTA 4R PROGRAM SPECIAL REVENUE FUND

## SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

	BUDGETED ORIGINAL			OUNTS FINAL	ΑN	ACTUAL IOUNTS ON JDGETARY BASIS	FIN	IANCE WITH AL BUDGET OVER (UNDER)
REVENUES		JIIIIIIAL		TINAL	-	DASIS	II	(ONDER)
Miscellaneous	\$	600,000	\$	600,000	\$	98,651	\$	(501,349)
Total Revenues		600,000		600,000		98,651		(501,349)
EXPENDITURES								
Current:								
Sanitation		900,000		900,000		429,380		(470,620)
Total Expenditures		900,000		900,000		429,380		(470,620)
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(300,000)		(300,000)		(330,729)		(30,729)
OTHER FINANCING SOURCES (USES)								
Transfers In		300,000		300,000		300,000		-
Net Change in Fund Balance		-		-		(30,729)		(30,729)
Adjustment		70,962		70,962		70,962		-
Fund Balance - Beginning		2,670,669		2,670,669		2,670,669		-
Fund Balance - Ending	\$	2,741,631	\$	2,741,631	\$	2,710,902	\$	(30,729)

# RAMSEY COUNTY, MINNESOTA FORFEITED PROPERTY MANAGEMENT SPECIAL REVENUE FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

	BUDGETED	O AMOUNTS	ACTUAL AMOUNTS ON	VARIANCE WITH FINAL BUDGET
	ORIGINAL	FINAL	BUDGETARY BASIS	OVER (UNDER)
REVENUES				
Charges for Services	\$ 8,400	\$ 8,400	\$ 2,858	\$ (5,542)
Sales	1,013,741	1,413,741	1,893,942	480,201
Investment Earnings	1,800	1,800	-	(1,800)
Miscellaneous			23,782	23,782
Total Revenues	1,023,941	1,423,941	1,920,582	496,641
EXPENDITURES Current:				
General Government	1,023,941	1,423,941	1,010,955	(412,986)
Total Expenditures	1,023,941	1,423,941	1,010,955	(412,986)
Excess (Deficiency) of Revenues Over (Under) Expenditures			909,627	909,627
OTHER FINANCING SOURCES (USES)				
Transfers Out	-	-	(564,654)	(564,654)
Net Change in Fund Balance	-	-	344,973	344,973
Adjustment	(644,973)	(644,973)	(644,973)	-
Fund Balance - Beginning	375,000	375,000	375,000	-
Fund Balance - Ending	\$ (269,973)	\$ (269,973)	\$ 75,000	\$ 344,973
-				

# RAMSEY COUNTY, MINNESOTA REGIONAL RAILROAD AUTHORITY SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED DECEMBER 31, 2020

	 BUDGETED	) AMC	DUNTS	ACTUAL MOUNTS ON A BUDGETARY		RIANCE WITH NAL BUDGET OVER
	 ORIGINAL		FINAL	BASIS		(UNDER)
REVENUES						
Taxes	\$ 11,206,783	\$	11,206,783	\$ 17,481,212	\$	6,274,429
Intergovernmental	300		300	7,929		7,629
Charges for Services	1,554,714		1,554,714	1,557,714		3,000
Rental Income	-		-	1,622,347		1,622,347
Investment Earnings	2,370,500		2,370,500	93,699		(2,276,801)
Miscellaneous	 			55,924		55,924
Total Revenues	 15,132,297		15,132,297	 20,818,825		5,686,528
EXPENDITURES						
Current:						
Transportation	8,645,714		8,645,714	8,215,830		(429,884)
Total Expenditures	8,645,714		8,645,714	8,215,830		(429,884)
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	 6,486,583		6,486,583	 12,602,995		6,116,412
OTHER FINANCING SOURCES (USES)						
Transfers Out	(6,489,583)		(6,489,583)	(3,733,449)		2,756,134
Net Change in Fund Balance	 (3,000)		(3,000)	8,869,546		8,872,546
Adjustment	42,021		42,021	42,021		-
Fund Balance - Beginning	 20,253,978		20,253,978	 20,253,978		-
Fund Balance - Ending	\$ 20,292,999	\$	20,292,999	\$ 29,165,545	\$	8,872,546

## INTERNAL SERVICE FUNDS

To account for the financing of goods or services provided by one department or agency to other departments or agencies of the County, or other governments, on a cost-reimbursement basis.

**Information Services** - To provide electronic data processing services to County departments and other governmental units. It also operates the telephone system in the Ramsey County Government Center-East Building and City/County Courthouse.

**General County Buildings** - To account for rents received from occupants of several County buildings and to pay all expenses incurred in operating and maintaining the building.

**Firearms Range** - To provide a Firearms Range to law enforcement personnel of the County and other local governments.

**Fleet Services** - To account for the revenues and expenses of the Fleet Service operations. The Fleet Services is responsible for comprehensive fleet operations, including the acquisition and disposal of all new and replacement vehicles and equipment for all County departments. Fleet Services will also provide maintenance inspections, and repairs for County vehicles and equipment.

**Retiree Insurance** - To account for the County's contribution to retiree insurance and OPEB liability and expense.

**Employee Health Insurance -** To account for all expenses incurred in providing for employee health insurance.

## RAMSEY COUNTY, MINNESOTA COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS DECEMBER 31, 2020

	lr	nformation Services		General County Buildings		rearms Range		Fleet Services		Retiree Insurance		Employee Health Insurance		otal Internal ervice Funds
ASSETS														
Current Assets:														
Cash and Cash Equivalents	\$	6,773,902	\$	17,544,903	\$	224,394	\$	2,026,711	\$	7,400,689	\$	14,172,250	\$	48,142,849
Petty Cash and Change Funds		75		-		-		-		-		-		75
Accounts Receivable		2,036		89,924		-		-		-		-		91,960
Due from Other Funds		-		23,335		-		-		-		-		23,335
Due from Other Governments		9,227		238,907		2,340		51,949		-		-		302,423
Prepaid Items		1,169,897		-		-		-		-		-		1,169,897
Inventories		-		-		-		165,640		-		-		165,640
Restricted Cash and Cash Equivalents		-		1,000				-						1,000
Total Current Assets		7,955,137		17,898,069		226,734		2,244,300		7,400,689		14,172,250		49,897,179
Non Current Assets:														
Property Held for Resale Capital Assets:		-		467,423		-		-		-		-		467,423
Building Improvements		49,900		11,273,950		-		-		-		-		11,323,850
Improvements Other Than Buildings		111,005		136,077		-		-		-		-		247,082
Machinery and Equipment		9,837,675		734,519		-		27,064,577		-		-		37,636,771
Construction in Progress		-		38,308		-		-		-		-		38,308
Less Accumulated Depreciation		(8,613,651)		(7,923,472)		-		(15,028,673)						(31,565,796)
Total Capital Assets (Net of	-			<u>.</u>										
Accumulated Depreciation)		1,384,929		4,259,382		-		12,035,904		-				17,680,215
Total Non Current Assets		1,384,929		4,726,805		-		12,035,904		-		-		18,147,638
Total Assets		9,340,066		22,624,874		226,734		14,280,204		7,400,689		14,172,250		68,044,817
DEFERRED OUTFLOWS OF RESOURCES														
Deferred Pension Outflows		445,115		287,988		-		185,101		-		-		918,204
Deferred OPEB Outflows		180,922		173,511				53,808		6,232,864				6,641,105
Total Deferred Outflows of Resources		626,037		461,499		-		238,909		6,232,864				7,559,309
<b>LIABILITIES</b> Current Liabilities:														
Salaries Payable		420,919		323,324		-		118,474		56,760		-		919,477
Accounts Payable		684,061		1,835,033		870		439,898		882,346		2,933,651		6,775,859
Due to Other Governments		8,033		28,018		-		3,763		-		-		39,814
Vacation and Compensatory Time Payable		725,002		552,540		-		219,326		-		-		1,496,868
Payable from Restricted Assets:														
Customer Deposits Payable		-		1,000		-		-		-				1,000
Total Current Liabilities		1,838,015		2,739,915		870		781,461		939,106		2,933,651		9,233,018
Non Current Liabilities:														
Compensated Absences Payable		431,720		515,354		_		133,473		_		_		1,080,547
Net Pension Liability		5,041,458		3,266,160		_		1,386,277		_		_		9,693,895
Net OPEB Liability		3,209,625		2,677,002		_		1,028,032		119,674,684		_		126,589,343
Total Non Current Liabilities		8,682,803	_	6,458,516				2,547,782		119,674,684		_		137,363,785
Total Liabilities		10,520,818		9,198,431		870		3,329,243		120,613,790		2,933,651		146,596,803
DEFERRED INFLOWS OF RESOURCES														
Deferred Pension Inflows		247,614		59,711		-		85,680		-		-		393,005
Deferred OPEB Inflows		1,431,581		1,162,808		-		464,253		54,038,306		-		57,096,948
Total Deferred Inflows of Resources		1,679,195		1,222,519		-		549,933		54,038,306		-		57,489,953
NET POSITION					_									
		1 204 020		4 350 303				12 025 004						17 600 215
Net Investment in Capital Assets Unrestricted		1,384,929		4,259,382 8,406,041		225,864		12,035,904 (1,395,967)		- (161 010 E42)		11 220 500		17,680,215 (146,162,845)
Total Net Position	\$	(3,618,839) (2,233,910)	Ġ	12,665,423	Ġ	225,864	\$	10,639,937	\$	(161,018,543)	\$	11,238,599 11,238,599	\$	(128,482,630)
ו טומו וופנ רטאונוטוו	٧	(2,233,310)	ڔ	12,003,423	ڔ	223,004	ڔ	10,033,337	ڔ	(101,010,343)	ڔ	11,230,333	ڔ	(120,402,030)

## RAMSEY COUNTY, MINNESOTA

## COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS

## FOR THE YEAR ENDED DECEMBER 31, 2020

	 nformation Services	General County Buildings	 Firearms Range	Fleet Services	Retiree Insurance	Employee Health Insurance	Total Internal Service Funds
OPERATING REVENUES:							
Charges for Services	\$ 24,352,852	\$ 23,205,760	\$ 42,378	\$ 316,587	\$ 14,912,805	\$ 48,816,247	\$ 111,646,629
Sales	-	600	2,375	474,048	-	-	477,023
Rental Income	-	-	-	198,315	-	-	198,315
Miscellaneous	 854	 641,772	 -	 97,738	 17,681	 -	 758,045
Total Operating Revenues	 24,353,706	23,848,132	 44,753	1,086,688	 14,930,486	 48,816,247	 113,080,012
OPERATING EXPENSES:							
Personal Services	8,960,898	6,581,639	-	4,096,704	-	-	19,639,241
Other Services and Charges	10,126,872	11,172,949	66,868	1,190,302	-	45,575,093	68,132,084
Supplies	6,073,374	5,922,899	3,572	2,136,106	-	-	14,135,951
Other Postemployment Expenses	· · ·	· · · ·	-	-	(10,948,265)	-	(10,948,265)
Depreciation	1,128,026	587,576	-	2,827,139	-	-	4,542,741
Total Operating Expenses	 26,289,170	24,265,063	70,440	10,250,251	(10,948,265)	45,575,093	95,501,752
Operating Income (Loss)	(1,935,464)	(416,931)	(25,687)	(9,163,563)	25,878,751	3,241,154	17,578,260
NONOPERATING REVENUES (EXPENSES):							
Intergovernmental Revenue	25,348	571,311	-	46,064	-	-	642,723
Investment Earnings	-	-	-	-	18,434	-	18,434
Loss on Disposal of Capital Assets	-	-	-	(77,425)	-	-	(77,425)
Total Nonoperating Revenues (Expenses)	 25,348	571,311	-	(31,361)	18,434	-	583,732
Income Before Transfers	(1,910,116)	154,380	(25,687)	(9,194,924)	25,897,185	3,241,154	18,161,992
Transfers In	1,214,375	35,715	-	7,340,034	-	-	8,590,124
Change in Net Position	(695,741)	190,095	(25,687)	(1,854,890)	25,897,185	3,241,154	26,752,116
Net Position - Beginning	 (1,538,169)	12,475,328	251,551	12,494,827	(186,915,728)	7,997,445	(155,234,746)
Net Position - Ending	\$ (2,233,910)	\$ 12,665,423	\$ 225,864	\$ 10,639,937	\$ (161,018,543)	\$ 11,238,599	\$ (128,482,630)

## RAMSEY COUNTY, MINNNESOTA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	Information Services	General County Buildings	Firearms Range	Fleet Services	Retiree Insurance	Employee Health Insurance	Total Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES							
Receipts from Customers and Users	\$ 61,438	\$ 4,034,935	\$ 45,999	\$ 1,090,001	\$ -	\$ -	\$ 5,232,373
Receipts from Interfund Services Provided	24,295,984	19,543,581	18,000	-	14,930,485	48,816,247	107,604,297
Payments to Suppliers	(16,368,644)	(14,028,052)	(11,198)	(3,191,457)	(11,998,009)	(46,229,641)	(91,827,001)
Payments to Employees	(9,570,473)	(7,166,773)	-	(2,520,530)	-	-	(19,257,776)
Payments for Interfund Services Used	(550,154)	(3,820,871)	(59,520)		(899,838)		(5,330,383)
Net Cash Provided (Used) for Operating Activities	(2,131,849)	(1,437,180)	(6,719)	(4,621,986)	2,032,638	2,586,606	(3,578,490)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES							
Intergovernmental Revenue	9.792	571.311	_	8.305	_	_	589.408
Transfers In	1,214,375	35,715	_	7,340,034	_	_	8,590,124
Net Cash Provided (Used) for Noncapital Financing Activities	1,224,167	607,026		7,348,339			9,179,532
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES							
Proceeds from the Sale of Capital Assets	_	_	_	32,265	_	_	32,265
Purchases of Capital Assets	(478,490)	(887,836)	_	(2,737,748)	_	_	(4,104,074)
Net Cash Provided (Used) for Capital and Related Financing Activities		(887,836)		(2,705,483)			(4,071,809)
CASH FLOWS FROM INVESTING ACTIVITIES							
Investment Earnings	-	-	-	-	18,434	-	18,434
Net Increase (Decrease) in Cash and Cash Equivalents	(1,386,172)	(1,717,990)	(6,719)	20,870	2,051,072	2,586,606	1,547,667
Cash and Cash Equivalents, January 1	8,160,074	19,263,893	231,113	2,005,841	5,349,617	11,585,644	46,596,182
Cash and Cash Equivalents, December 31	6,773,902	17,545,903	224,394	2,026,711	7,400,689	14,172,250	48,143,849
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities: Operating Income (Loss) Adjustments to Reconcile Operating Income to Net	(1,935,464)	(416,931)	(25,687)	(9,163,563)	25,878,751	3,241,154	17,578,260
Cash Provided (Used) by Operating Activities:							
Depreciation Expense	1,128,026	587,576	-	2,827,139	-	=	4,542,741
Changes in Assets and Liabilities:							
(Increase) Decrease in Accounts Receivable	2,677	(83,676)	-	-	-	-	(80,999)
(Increase) Decrease in Due from Other Funds	-	(23,335)	-	-	-	-	(23,335)
(Increase) Decrease in Due from Other Governments	1,039	(162,604)	19,246	3,313	-	-	(139,006)
(Increase) Decrease in Prepaid Items	(31,625)	-	-	-	-	-	(31,625)
(Increase) Decrease in Inventories	-	-	-	7,267	-	=	7,267
(Increase) Decrease in Deferred Pension Outflows	(96,919)	(84,311)	-	(141,242)		=	(322,472)
(Increase) Decrease in Deferred OPEB Outflows	51,613	47,650	-	19,983	1,824,967	=	1,944,213
Increase (Decrease) in Salaries Payable	63,585	60,093	- (270)	26,085	12,521	- (65.4.5.40)	162,284
Increase (Decrease) in Accounts Payable	(685,408)	(710,756)	(278)	123,920	(69,146)	(654,548)	(1,996,216)
Increase (Decrease) in Due to Other Governments	(1,518)	(42,322)	-	3,763	-	-	(40,077)
Increase (Decrease) in Vacation and Compensatory Time Payable	158,359	106,019	-	30,789	=	-	295,167
Increase (Decrease) in Compensated Absences Payable	11,866	22,632	-	8,963	-	-	43,461
Increase (Decrease) in Net Pension Liability	688,709	353,186	-	158,326	- (40 720 020)	-	1,200,221
Increase (Decrease) in Net OPEB Liability Payable	(271,670)	(250,808)	-	1,028,032	(10,739,038)	-	(10,233,484)
Increase (Decrease) in Deferred Pension Inflows	(813,330)	(468,659)	-	(68,014)	- (4.4.075.447)	-	(1,350,003)
Increase (Decrease) in Deferred OPEB Inflows Net Cash Provided (Used) by Operating Activities	(401,789) \$ (2,131,849)	(370,934)	\$ (6,719)	\$ (4,621,986)	\$ 2,032,638	\$ 2,586,606	(15,134,887) \$ (3,578,490)
Net cash i rovided (osed) by Operating Activities	y (2,131,0 <del>4</del> 3)	7 (1,737,100)	y (U,/13)	7 (7,021,300)	7 2,032,036	2,300,000	y (3,370,430)
Schedule of non-cash capital and related activities:							
Net book value of capital assets disposed							
Machinery and Equipment	-	=	-	109,690	-	-	109,690

## **FIDUCIARY FUNDS**

To account for assets held by a governmental unit in a trustee capacity or in a fiduciary capacity for individuals, private organizations, and other governmental units.

## **Private Purpose Trust Funds:**

**Lake Owasso Residence Client Trust** – To account for client assets held by the County.

Ramsey County Care Center Client Trust – To account for client assets held by the County.

## **STATEMENT 6**

# RAMSEY COUNTY, MINNESOTA COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS DECEMBER 31, 2020

	Re	e Owasso esidence ent Trust	Ramsey Care Center Client Trust		ı	tal Private Purpose ust Funds
ASSETS						
Cash and Pooled Investments	\$	93,887	\$	19,829	\$	113,716
Petty Cash and Change Funds		5,275		3,000		8,275
Total Assets		99,162		22,829		121,991
LIABILITIES						
Custodial Payable		6,316		479		6,795
NET POSITION						
Held in Trust for Private Purposes	\$	92,846	\$	22,350	\$	115,196

## **STATEMENT 7**

# RAMSEY COUNTY, MINNESOTA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	Re	e Owasso sidence ent Trust	Car	e Center ent Trust	ı	tal Private Purpose ust Funds
ADDITIONS						
Receipts from Clients	\$	95,046	\$	79,962	\$	175,008
Investment Earnings		237		130		367
Total Additions		95,283		80,092		175,375
DEDUCTIONS						
Payments to Clients or on Behalf of Clients		66,480		96,293		162,773
Change in Net Position		28,803		(16,201)		12,602
Net Position - Beginning		64,043		38,551		102,594
Net Position - Ending	\$	92,846	\$	22,350	\$	115,196

## RAMSEY COUNTY, MINNESOTA SCHEDULE OF INTERGOVERNMENTAL REVENUES ALL FUND TYPES

## FOR THE YEAR ENDED DECEMBER 31, 2020

		FOR TH	E YEAR ENDED DE	CEMBER 31, 2020				
				Sp	oecial Revenue Funds	5		
			Solid Waste/	Housing and		State	State	
	General	County	Recycling	Redevelopment	Workforce	Funding	Public	Emergency
	Fund	Library	Service Fee	Authority	Solutions	For Courts	Defender	Communications
Shared Revenue and Appropriations:								
State-								
Highway Users Tax	\$ 9,652,512	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Aquatic Invasive Species	111,308	-	-	-	-	-	-	-
Market Value Homestead Credit	340	-	-	-	-	-	-	-
Disaster Credit Aid	162,293	-	-	-	-	_	-	-
Disparity Reduction Aid	260,847	_	-	_	-	_	_	-
County Program Aid	18,969,895	678,210	-	_	_	_	_	_
Police Aid	1,559,346	-	_	_	_	_	_	_
Enhanced 911	_,	_	_	_	_	_	_	723,501
Out of Home Placement Aid	151,784	_	_	_	_	_	_	725,501
PERA Rate Increase Aid		10 409	1 050	412	1 606	2.021	2.090	_
	357,509	10,408	1,859	412	4,686	2,031	3,089	-
Local Performance Aid	25,000	-	-	-	-	-	-	-
PERA Pension Contribution	802,497							
Total Shared Revenue	32,053,331	688,618	1,859	412	4,686	2,031	3,089	723,501
Reimbursement for Services:								
State-								
Minnesota Department of								
Human Services	16,170,732	-	-	_	-	_	-	-
Total Reimbursement for Services	16,170,732							
	10,170,702							-
Grants:								
State-								
Minnesota Department of								
Board of Water and Soil Resources	206,093	-	-	-	-	-	-	-
Commerce	261,904	-	-	-	-	-	-	-
Education	871	-	-	-	-	-	-	-
Public Safety	691,870	-	-	-	-	-	-	-
Health	6,444,092	-	-	-	-	-	-	-
Natural Resources	244,825	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-
Corrections	10,824,407	-	-	-	-	-	-	-
Human Services	41,190,182	-	-	-	1,799,230	-	-	-
Veteran Affairs	25,174	-	-	-	· · ·	-	-	-
Housing Finance	2,179,773	_	-	-	-	-	_	-
Employment & Economic Development	11,017,324	-	-	-	1,511,693	-	-	-
Pollution Control	-	-	2,059,090	_	-	_	_	-
Trial Courts	_	_	-,,	_	-	1,092,109	_	-
Public Defense Board	_	_	_	_	_	-,,	1,796,365	_
Miscellaneous Boards	219,141	_	_	_	_	_	-	_
Total State	73,305,656		2,059,090		3,310,923	1,092,109	1,796,365	
	,							
Federal-								
Department of								
Agriculture	10,774,314	-	-		233,753	-	-	-
Housing and Urban Development	390,896	-	-	2,132,538	-	-	-	-
Justice	951,851	-	-	-	-	-	-	-
Labor	-	-	-	-	2,883,023	-	-	-
Transportation	36,277	-	-	-	-	-	-	-
Treasury	96,319,363	-	-	-	400,000	-	-	-
Institute of Museum and Library Services	-	3,604	-	-	-	-	-	-
Election Assistance Commission	421,304	-	-	-	-	-	-	-
Executive Office of the President	388,073	-	-	-	-	-	-	-
Health and Human Services	58,937,920	-	-	-	10,682,601	-	-	-
Homeland Security	731,961							
Total Federal	168,951,959	3,604		2,132,538	14,199,377			
Local	6,176,398	376,276		182,467			-	_
Total Grants	248,434,013	379,880	2,059,090	2,315,005	17,510,300	1,092,109	1,796,365	
		3/3,000	2,039,090	2,313,005	17,310,300	1,092,109	1,/90,305	-
Excess Tax Increment	244,740	- 4 422	-	-	-	-	-	-
Payments in lieu of taxes	400,043	\$ 1,069,618	\$ 2,060,949	\$ 2,315,417	\$ 17,514,986	\$ 1,094,140	\$ 1,799,454	\$ 723,501
Total Intergovernmental Revenue	\$ 297,302,859							

			Special	Revenue Fund	ds						Region	al Railroad						
	gional			Parks		nsit and				Debt		thority	Capital			Internal		
	ilroad			and		sportation		aw		Service		al Projects	Projects	E	Interprise	Service		Total
Au	thority	Corrections	R	Recreation	Impi	rovement	Lib	orary		Fund		Fund	 Fund	_	Funds	Funds	. —	All Funds
\$	-	\$ -	\$	-	\$	-	\$	-	\$	252,458	\$	-	\$ 20,323,044	\$	-	\$ -	\$	30,228,014
	12	-		-		-		-		-		-	-		-	-		111,308 352
	-	-		-		_		_		_		-	-		_	-		162,293
	-	-		-		-		-		1,203		-	-		-	-		262,050
	-	-		-		-		-		107,364		-	-		-	-		19,755,469
	-	-		-		-		-		-		-	-		485,130	-		2,044,476
	-	-		-		-		-		-		-	-		-	-		723,501
	-	-		-		-		-		-		-	-		-	12.500		151,784
	-	-		-		_		418		-		-	_		27,146	13,560		421,118 25,000
	-	-		-		-		-		-		-	-		35,368	19,175		857,040
	12			-		-		418		361,025	-		 20,323,044		547,644	32,735		54,742,405
								_		· ·			· ·		<u> </u>			
	-	-		-		_		_		-		_	_		-	_		16,170,732
	-	-		-		-		-		-		-	-		-	-		16,170,732
	-	-		-		-		-		-		-	-		-	-		206,093
	-	-		-		-		-		-		-	-		-	-		261,904
	-	-		-		-		-		-		-	-		-	-		871
	-	95,469		-		-		-		-		-	20,790		- 152,057	-		712,660 6,691,618
	-	-		-		-		-		-		-	-		-	-		244,825
	-	-		-		-		-		-		65,470	14,914,962		-	10,622		14,991,054
	-	-		-		-		-		-		-	-		-	-		10,824,407
	-	-		-		-		-		-		-	-		-	-		42,989,412 25,174
	_	-		-		-		_		_		-	-		-	-		2,179,773
	-	-		-		-		-		-		-	-		-	-		12,529,017
	-	-		-		-		-		-		-	-		-	-		2,059,090
	-	-		-		-		-		-		-	-		-	-		1,092,109
	-	-		-		-		-		-		-	-		-	-		1,796,365 219,141
	-	95,469		-		-		-	_	-		65,470	 14,935,752	_	152,057	10,622	_	96,823,513
	-	-		-		-		-		-		-	-		-	-		11,008,067 2,523,434
	_	-		-		-		_		-		-	_		-	-		951,851
	-	-		-		-		-		-		-	-		-	-		2,883,023
	-	-		-		-		-		-		-	13,010,382		-	-		13,046,659
	-	-		-		-		-		-		-	-		-	-		96,719,363
	-	-		-		-		-		-		-	-		-	-		3,604 421,304
	-	-		-		-		-		-		-	-		-	-		388,073
	-	-		-		-		-		-		-	-		-	-		69,620,521
				-		-		-		-			 139,428		-	31,866		903,255
				-		-				-			 13,149,810	_	-	31,866		198,469,154
	297			536,631		406,532				-		<del></del>	 3,785,956		-	567,500		12,032,057
	297	95,469		536,631		406,532		-		-		65,470	31,871,518		152,057	609,988		307,324,724
	- 7,620	-		-		-		-		- 6,591		-	-		-	-		244,740 415,374
Ś	7,620	\$ 95,469	\$	536,631	\$	406,532	\$	418	\$	367,616	\$	65,470	\$ 52,194,562	\$	699,701	\$ 642,723	\$	378,897,975
	.,525	- 33,.03				,552	_			,010	$\dot{-}$	,	 ,-5 1,552				<u> </u>	,557,575

Federal Grantor Pass Through Agency Program or Cluster Title	Federal CFDA Number	Pass-Through Grant Number	Expenditures	Passed Through to Subrecipients
Department of Agriculture			<del>-</del>	•
Passed Through Minnesota Department of Education:				
Child Nutrition Cluster				
School Breakfast Program	10.553	ED-02381-01E		\$ -
National School Lunch Program	10.555	ED-02381-01E	25,648	-
Passed Through Minnesota Department of Health:				
Special Supplemental Nutrition Program for Women, Infants	40.555			
and Children Special Supplemental Nutrition Program for Women, Infants	10.557	32573	3,218,125	-
and Children	10.557	12-700-000093	163,063	_
Total CFDA # 10.557	10.557		3,381,188	-
WIC Grants to States (WGS)	10.578	None Provided	18,014	=
Passed Through Minnesota Department of Human Services:				
SNAP Cluster				
State Administrative Matching Grants for the Supplemental				
Nutrition Assistance Program	10.561	202MN101S2520	16,544	-
State Administrative Matching Grants for the Supplemental				
Nutrition Assistance Program	10.561	202MN101S2514	7,321,958	-
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	202MN127Q7503	217,208	
Total CFDA # 10.561	10.561	202IVIN127Q7505	7,555,710	<u>-</u>
			7,333,710	
Passed Through Minnesota Department of Agriculture:	40.550			
WIC Farmers' Market Nutrition Program (FMNP)  Total Department of Agriculture	10.572	B0417F172615	14,086 11,008,067	<del>-</del>
•			11,008,007	
Department of Housing and Urban Development				
Direct  CDBG - Entitlement Grants Cluster				
Community Development Block Grants/Entitlement Grants	14.218		2,102,317	869,133
Total CFDA # 14.218, \$2,155,185	1220		2,202,027	003,133
Continuum of Care Program	14.267		131,581	-
Passed Through Dakota County Community Development Agency				
Home Investment Partnerships Program	14.239	M17DC270203	30,221	-
Passed Through the City of St. Paul, Minnesota:				
CDBG - Entitlement Grants Cluster				
Community Development Block Grants/Entitlement Grants	14.218	Not Provided	52,868	-
Total CFDA # 14.218, \$2,155,185	14.005	Net Descrided	206 447	
Lead Hazard Reduction Demonstration Grant Program  Total Department of Housing and Urban Development	14.905	Not Provided	206,447 <b>2,523,434</b>	869.133
			2,323,434	003,133
Department of Justice				
Passed Through Minnesota Department of Public Safety:				
Crime Victim Assistance	16.575	A-CVS-2020-RAMSEYAO-00070	102,668	-
Crime Victim Assistance Total CFDA # 16.575	16.575	A-CVS-2020-RAMS-SOS-00058	302,094	-
			404,762	<del>-</del>
Edward Byrne Memorial Justice Assistance Grant Program	16.738	A-CVS-2020-RAMS-SOS-00058	341,093	-
Total CFDA # 16.738, \$390,072	46.500			
Violence Against Women Formula Grants	16.588	A-SMART-2020-RAMS-SOS	157,017	-
Passed Through the City of St Paul:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	A-JAG-2020-RAMSEYCC	48,979	-
Total CFDA # 16.738, \$390,072				
Total Department of Justice			951,851	
Department of Labor Passed Through Minnesota Department of Employment and Economic Development:				
WIOA Cluster				
WIA - Adult Programs	17.258	8153100	328,422	-
WIA - Adult Programs	17.258	9153100	560,560	339,064
WIA - Adult Programs	17.258	0153100	193,072	42,034
Total CFDA #17.258			1,082,054	381,098

Federal Grantor Pass Through Agency Program or Cluster Title	Federal CFDA Number	Pass-Through Grant Number	Expenditures	Passed Through to Subrecipients
WIA Youth Activities	17.259	7153600	9,007	_
WIA Youth Activities	17.259	8153600	294,345	31,667
WIA Youth Activities	17.259	9153600	772,991	541,753
Total CFDA #17.259			1,076,343	573,420
WIA Dislocated Worker Formula Grants	17.278	8158000	189,487	126,839
WIA Dislocated Worker Formula Grants	17.278	9158000	323,388	60,640
WIA Dislocated Worker Formula Grants	17.278	0158000	211,751	22,933
Total CFDA #17.278			724,626	210,412
Total Department of Labor			2,883,023	1,164,930
Department of Transportation				
Passed Through the Minnesota Department of Transportation: Highway Planning and Construction Cluster Highway Planning and Construction	20.205	SP 31-595-023	12 205 142	
Highway Planning and Construction  Passed Through the Minnesota Department of Public Safety:	20.203	3F 31-393-023	13,205,143	-
Highway Safety Cluster State and Community Highway Safety	20.600	A-ENFRC20-2020-RAMSEYSD-016	333	-
Passed Through the Minnesota Trial Courts: Highway Safety Cluster				
National Priority Safety Programs  Minimum Penalties for Repeat Offenders for Driving While	20.616	A-ENFRC20-2020-RAMSEYSD-016	12,207	-
Intoxicated	20.608	A-ENFRC20-2020-RAMSEYSD-016	23,737	-
Total Department of Transportation			13,241,420	-
Department of Treasury				
Direct COVID-19 - Coronavirus Relief Fund	21.019		85,927,742	32,821,820
Decead Through the Minneseta Department of Health				
Passed Through the Minnesota Department of Health: COVID-19 - Coronavirus Relief Fund	21.019	SLT0016	86,713	-
Passed Through the Minnesota Department of Corrections: COVID-19 - Coronavirus Relief Fund	21.019	SLT0016	10,501	-
Passed Through the City of St Paul:				
COVID-19 - Coronavirus Relief Fund	21.019	None Provided	595,379	-
Total CFDA #21.019		-	86,620,335	32,821,820
Total Department of Treasury			86,620,335	32,821,820
Election Assistance Commission				
Passed Through the Secretary of State:				
COVID-19 - HAVA Election Security Grants	90.404C	None Provided	421,304	-
Department of Health and Human Services Direct				
Family Planning - Services	93.217		1,067,415	-
Passed Through Minnesota Department of Human Services: Guardianship Assistance	93.090	2001MNGARD	54,798	-
Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (SED)	93.104	H79SM080155	197,276	_
Promoting Safe and Stable Families	93.556	2001 MNCWSS	166,533	-
Promoting Safe and Stable Families	93.556	2001MNPKIN	12,680	-
Promoting Safe and Stable Families	93.556	2001MNFPSS	58,057	-
Total CFDA # 93.556			237,270	-
Temporary Assistance for Needy Families Total CFDA # 93.558 \$14,462,150	93.558	2001MNTANF	13,716,101	4,962,826
Child Support Enforcement	93.563	2001MNCSES	877,336	-
Child Support Enforcement	93.563	2001MNCEST	11,606,228	
Total CFDA# 93.563			12,483,564	-
Refugee and Entrant Assistance CCDF Cluster	93.566	2001MNRCMA	2,378	
Child Care and Development Block Grant	93.575	G1801MNCCDF	1,064,288	-
Community-Based Child Abuse Prevention Grants	93.590	1901MNBCAP	267,358	=

Federal Grantor	Federal			Passed
Pass Through Agency	CFDA	Pass-Through		Through to
Program or Cluster Title	Number	Grant Number	Expenditures	Subrecipients
Stephanie Tubbs Jones Child Welfare Services Program	93.645	2001MNCWSS	127,693	-
COVID-19 - Stephanie Tubbs Jones Child Welfare Services Program	93.645C	2001MNCWC3	25,750	-
Total CFDA# 93.645			153,443	-
Foster Care - Title IV-E	93.658	2001MNFOST	5,364,497	
Adoption Assistance	93.659	2001MNADPT	347,051	-
Social Services Block Grant	93.667	2001MNSOSR	3,554,643	-
Child Abuse and Neglect State Grants	93.669	2001MNNCAN	5,000	-
John H. Chafee Foster Care for Successful Transition to Adulthood			5,444	
Program	93.674	2001MNCILP	24,224	-
Children's Health Insurance Program	93.767	2005MN5021	4,475	-
Medicaid Cluster				
Medical Assistance Program	93.778	2005MN5ADM	25,090,859	_
Medical Assistance Program	93.778	2005MN5MAP	44,346	_
Total CFDA # 93.778	55.776	20031411314141	25,135,205	
Opioid STR	93.788	H79T1080248	12,201	-
Block Grants for Community Mental Health Services	93.958	B09SM010027-18	18,000	-
Block Grants for Prevention and Treatment of Substance Abuse	93.959	B08TI010027/B08TI083047	675,829	-
Passed Through Minnesota Department of Health:				
Public Health Emergency Preparedness	93.069	NU90TP921911-01-00	21,668	-
Hospital Preparedness Program (HPP) and Public Health Emergency				
Preparedness (PHEP) Aligned Cooperative Agreements	93.074	None Provided	245,697	-
Project Grants and Cooperative Agreement for Tuberculosis				
Control Programs	93.116	U52PS004701-03	70,705	_
Injury Prevention and Control Research and State and Community	33.110	032, 300 , 02 03	70,703	
Based Programs	93.136	Not Provided	12,969	-
Childhood Lead Poisonng Prevention and Surveillance of Blood			,	
Lead Levels in Children	93.197	Not Provided	15,000	-
Affordable Care Act (ACA) Abstinence Education Program	93.235	12-700-00093	223,595	-
Early Hearing Detection and Intervention	93.251	H61MC00035-16-02	25,688	-
Immunization Cooperative Agreements	93.268	67543	166,239	-
Innovative State and Local Public Health Strategies Prevent and				
Manage Diabetes and Heart Disease and Stroke	93.435	Not Provided	92,938	-
State Physical Activity and Nutrition (SPAN)	93.439	Not Provided	25,558	-
Temporary Assistance for Needy Families	93.558	2001MNTANF	746,049	-
Total CFDA # 93.558 \$14,462,150				
Maternal, Infant, and Early Childhood Home Visiting Cluster				
Maternal, Infant and Early Childhood Home Visiting Grant	93.870	118110	1,313,073	-
HIV Care Formula Grants	93.917	Not Provided	102,582	-
HIV Prevention Activities - Health Department Based	93.940	38884	305,421	-
Maternal and Child Health Services Block Grant to the States	93.994	86857	794,978	-
Total Department of Health and Human Services			68,547,176	4,962,826
Executive Office of the President				
Direct				
High Intensity Drug Trafficking Areas Program	95.001		388,073	-
Department of Homeland Security				
Passed Through Minnesota Department of Public Safety:				
Disaster Grants - Public Assistance (Presidentially Declared				
Disasters)	97.036	Not Provided	354,038	-
Homeland Security Grant Program	97.067	A-UASI-2020-RAMSEYCO-0009	534,091	-
Passed Through Minnesota Department of Natural Resources:				
Boating Safety Financial Assistance	97.012	R29G40CGFFY20	15,126	-
Total Department of Homeland Security			903,255	-
Total Federal Awards			¢ 107.407.020	¢ 20.010.700
iotai i euci di Awdi us			\$ 187,487,938	\$ 39,818,709

Totals by Cluster

Total expenditures for Child Nutrition Cluster	39,069
Total expenditures for SNAP Cluster	7,555,710
Total expenditures for CDBG - Entitlement Grants Cluster	2,155,185
Total expenditures for WIOA Cluster	2,883,023
Total expenditures for Highway Planning and Construction Cluster	13,205,143
Total expenditures for Highway Safety Cluster	12,540
Total expenditures for CCDF Cluster	1,064,288
Total expenditures for Medicaid Cluster	25,135,205
Total expenditures for Maternal, Infant, and Early Childhood Home Visiting Cluster	1,313,073

### **RAMSEY COUNTY, MINNESOTA**

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

## 1. Summary of Significant Accounting Policies

## A. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Ramsey County. Ramsey County's reporting entity is defined in Note I to the financial statements.

### B. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Ramsey County under programs of the federal government for the year ended December 31, 2020. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Ramsey County, it is not intended to and does not present the financial position, changes in net position, or cash flows of Ramsey County.

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

## 2. <u>De Minimis Cost Rate</u>

Ramsey County has elected not to use the ten percent de minimis indirect cost rate allowed under the Uniform Guidance.

## **RAMSEY COUNTY, MINNESOTA**

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

3.	Reconciliation to Schedule of Intergovernmental Revenues	
	Federal grant revenue per Schedule of Intergovernmental Revenues	\$ 198,469,154
	Grants received more than 60 days after year-end, deferred in 2020	
	Immunization Cooperative Agreements	3,000
	Affordable Care Act (ACA) Abstinence Education Program	95,955
	Injury Prevention and Control Research and State and	
	Community Based Programs	4,881
	Maternal and Child Health Services Block Grant to the States	206,176
	Temporary Assistance for Needy Families	248,683
	Highway Planning and Construction	194,761
	Grants received in 2020, but not spent	
	COVID-19 - Coronavirus Relief Fund	(10,099,028)
	Grants deferred in 2019, recognized as revenue in 2020	
	Promoting Safe and Stable Families	(2,670)
	Stephanie Tubbs Jones Child Welfare Services Program	(8,010)
	Foster Care - Title IV-E	(725,453)
	Maternal, Infant, and Early Childhood Home Visiting Grant	(373,118)
	Maternal and Child Health Services Block Grant to the States	(268,607)
	Temporary Assistance for Needy Families	(248,683)
	John H. Chafee Foster Care Program for Successful Transition to	, , ,
	Adulthood	(5,499)
	Grants to States	(3,604)

Expenditures Per Schedule of Expenditures of Federal Awards <u>\$ 187,487,938</u>

## **Statistical Section**

This part of Ramsey County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Financial Trends  These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	129 - 133
Table I - Net Position By Component  Table II - Changes In Net Position  Table III - Fund Balances of Governmental Funds  Table IV - Changes in Fund Balances of Governmental Funds	
Revenue Capacity These schedules contain information to help the reader assess the factors affecting the County's ability to generate its property taxes.  Table V - Net Tax Capacity and Market Value of Property Table VI - Property Tax Rates and Tax Levies Table VII - Property Tax Levies and Collections	134 - 136
Debt Capacity  These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.  Table VIII - Ratios of General Outstanding Debt by Type to Assessed Value, Debt Per Capita and Personal Income  Table IX - Ratios of General Bonded Debt Outstanding  Table X - Direct and Overlapping Governmental Activities Debt  Table XI - Legal Debt Margin Information	137 - 140
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.  Table XII - Principal Property Taxpayers  Table XIII - Demographic and Economic Statistics  Table XIV - Principal Employers	141 - 143
Operating Information These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.  Table XV - Insurance in Force Table XVI - Full-Time Equivalent County Employees by Function/Program Table XVII - Operating Indicators by Function Table XVIII - Capital Assets Statistics by Function	144 - 148

### RAMSEY COUNTY, MINNESOTA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

### (accrual basis of accounting)

					Fiscal Year					
	 <u>2011</u>	<u>2012</u> **	2013	2014	2015 ***	<u>2016</u> ****	<u>2017</u> ****	<u>2018</u>	<u>2019</u> *****	2020
Governmental activities										
Net Investment in Capital Assets	\$ 594,662,081 \$	610,410,904 \$	621,216,506 \$	615,919,275 \$	637,343,653 \$	665,370,476 \$	672,402,507 \$	676,647,005 \$	713,370,225 \$	688,335,039
Restricted	120,670,636	108,108,169	99,804,214	93,663,238	66,113,565	127,814,838	116,826,603	172,934,163	211,994,630	336,316,167
Unrestricted	 158,982,129	210,455,168	229,002,705	250,775,590	107,388,288	30,217,027	(138,493,173)	(97,859,006)	(86,841,114)	(40,555,653)
Total governmental activities net position	 874,314,846	928,974,241	950,023,425	960,358,103	810,845,506	823,402,341	650,735,937	751,722,162	838,523,741	984,095,553
Business-type activities										
Net Investment in Capital Assets	3,400,278	3,343,942	3,369,326	12,857,516	12,349,349	12,337,899	12,174,665	11,926,626	2,946,142	3,161,594
Unrestricted	(6,808,206)	(7,281,627)	(7,420,821)	(17,458,763)	(25,379,353)	(26,961,852)	(39,392,396)	(34,214,061)	(24,882,028)	(24,223,877)
Total business-type activities net position	 (3,407,928)	(3,937,685)	(4,051,495)	(4,601,247)	(13,030,004)	(14,623,953)	(27,217,731)	(22,287,435)	(21,935,886)	(21,062,283)
Primary government										
Net Investment in Capital Assets	598,062,359	613,754,846	624,585,832	628,776,791	649,693,002	677,708,375	684,577,172	688,573,631	716,316,367	691,496,633
Restricted	120,670,636	108,108,169	99,804,214	93,663,238	66,113,565	127,814,838	116,826,603	172,934,163	211,994,630	336,316,167
Unrestricted	152,173,923	203,173,541	221,581,884	233,316,827	82,008,935	3,255,175	(177,885,569)	(132,073,067)	(111,723,142)	(64,779,530)
Total primary government net position	\$ 870,906,918 \$	925,036,556 \$	945,971,930 \$	955,756,856 \$	797,815,502 \$	808,778,388 \$	623,518,206 \$	729,434,727 \$	816,587,855 \$	963,033,270

<sup>\*\* 2012</sup> Business-type activities charges for services were restated.

<sup>\*\*\* 2015</sup> Governmental and Business-type activities were restated due to implementation of GASB 68.

<sup>\*\*\*\* 2016</sup> Governmental activities were restated for capital assets.

<sup>\*\*\*\*\* 2017</sup> Governmental and Business-type activities were restated due to implementation of GASB 75. In addition the Governmental activities were adjusted for a prior period adjustment.

<sup>\*\*\*\*\* 2019</sup> Governmental activities includes the implementation of GASB 84.

### RAMSEY COUNTY, MINNESOTA CHANGES IN NET POSITION LAST TEN YEARS

(accrual basis of accounting)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Expenses	<del></del>									
Governmental activities:										
General government	\$ 100,922,870 \$	103,272,389	\$ 107,355,011	\$ 127,084,891	\$ 118,584,926 \$	\$ 114,022,518 \$	103,481,190 \$	125,813,744 \$	310,608,339 \$	323,187,320
Public safety	120,098,178	126,308,615	122,923,626	139,654,941	133,837,013	170,336,772	157,405,849	145,625,968	144,857,342	132,720,390
Transportation	50,406,476	54,810,668	75,207,790	54,616,336	64,387,013	79,583,363	59,665,236	59,996,674	89,686,661	87,939,496
Sanitation	20,287,792	18,743,427	19,719,836	19,668,328	19,594,580	22,153,910	22,133,102	20,692,584	21,834,184	19,678,245
Health	40,459,379	45,368,902	36,311,200	38,055,782	43,027,461	38,177,114	36,304,607	27,950,169	39,287,219	38,372,727
Human services	156,795,998	161,457,339	157,082,703	154,505,737	163,632,603	180,393,343	184,951,821	174,022,357	192,393,563	214,282,394
Culture and recreation	25,754,548	27,563,253	23,705,512	25,827,682	26,684,186	24,906,568	26,709,251	31,159,845	31,403,842	31,952,927
Conservation of natural resources	272,732	333,639	319,019	318,442	300,474	246,518	8,733	874,211	2,010,946	1,052,049
Economic development and assistance	26,908,496	24,978,312	25,262,318	22,960,214	24,895,097	23,716,280	22,814,134	19,513,477	18,853,676	48,349,424
Interest	8,556,688	6,461,552	6,283,322	7,595,967	5,764,841	7,331,569	5,964,008	5,529,558	4,177,834	4,629,799
Total governmental activities expenses	550,463,157	569,298,096	574,170,337	590,288,320	600,708,194	660,867,955	619,437,931	611,178,587	855,113,606	902,164,771
Business-type activities:										
Lake Owasso Residence	8,809,514	8,788,431	8,831,038	9,220,086	9,488,558	10,793,804	10,495,486	8,125,845	10,179,018	10,711,609
Ramsey County Care Center	15,631,570	15,491,080	15,522,140	16,307,818	17,133,429	17,737,483	17,842,607	14,951,449	17,539,704	17,926,307
Ponds at Battle Creek	668,899	881,119	611,437	610,213	571,319				-	-
Vadnais Sports Center				597,106	1,274,327	1,384,081	1,257,880	1,348,616		
Law Enforcement Services	6,218,335	6,465,343	6,730,650	7,033,709	6,804,427	7,652,534	7,593,718	8,770,220	9,553,941	10,189,042
Total business-type activities expenses	31,328,318	31,625,973	31,695,265	33,768,932	35,272,060	37,567,902	37,189,691	33,196,130	37,272,663	38,826,958
Total primary government expenses	581,791,475	600,924,069	605,865,602	624,057,252	635,980,254	698,435,857	656,627,622	644,374,717	892,386,269	940,991,729
Program Revenues										
Governmental activities:										
Charges for Services										
General government	20,938,831	21,902,274	23,880,255	26,063,756	31,637,055	27,228,290	27,938,798	26.268.193	208.289.247	182.725.995
Public safety	15,986,359	15,625,893	16,875,698	17,004,098	17,310,255	17,855,910	18,198,562	18,004,676	17,221,727	16,451,976
Transportation	3,808,081	1,912,846	2,442,465	3,610,980	5,389,382	3,091,481	6,743,034	3,029,979	33,359,501	4,559,979
Sanitation	19,067,958	18,952,784	18,420,680	18,549,765	17,171,481	21,285,197	20,211,318	22,053,294	24,512,798	23,899,637
Health	12,421,094	14,262,404	13,614,859	14,610,724	12,127,949	12,358,540	7,545,377	6,174,389	5,749,032	4,648,553
Human services	9,647,165	9,433,423	9,427,711	8,420,833	7,960,558	8,576,225	6,014,399	9,521,993	12,145,264	21,391,988
Culture and recreation	6,131,644	5,562,631	5,293,171	6,639,246	7,094,744	7,147,875	7,105,671	7,365,433	10,308,693	7,270,390
Conservation of natural resources	-,,	-	-,,	4,098	-	-	-,,	784,010	497,412	448,137
Economic development and assistance	127,048	367,361	1,674,251	784,359	859,614	910,671	1,003,228	1,527,828	-	2,131,066
Operating grants and contributions:	127,040	507,501	2,07-1,232	70-1,555	033,014	310,071	1,003,220	1,527,020		2,131,000
General government	23,919,526	24,750,203	22,947,112	22,219,305	19,110,271	19,673,578	18,713,229	21,822,942	24,345,311	120,946,954
Public safety	14,421,382	13,081,069	14,352,834	13,793,108	14,961,235	15,204,675	15,087,408	15,462,188	16,761,705	14,817,732
Transportation	8,811,046	8,831,400	10,200,915	32,981,077	38,929,189	43,467,776	30,380,649	24,826,339	4,541,894	58,345,494
Sanitation	3,051,744	2,661,784	1,813,817	1,599,690	1,984,594	1,928,920	1,959,426	1,926,585	1,973,040	2,060,949
Health	11,931,376	11,945,052	13,940,332	15,734,197	19,286,487	16,125,810	14,822,062	15,496,305	14,574,308	17,279,425
Human services	72,884,605	70,559,798	71,595,939	69,002,968	82,200,654	88,191,178	90,565,808	99,745,195	92,797,415	100,421,500
Culture and recreation	1,706,435	2,430,124	1,770,880	2,645,594	4,004,982	4,877,500	3,690,613	2,582,823	7,495,804	5,351,281
Conservation of natural resources	1,700,433	2,430,124	1,770,000	2,043,334	4,004,302	4,677,500	3,030,013	540,494	1,536,661	519,229
Economic development and assistance	25,579,558	23,578,147	23,229,417	21,889,720	23,316,643	21,267,289	20,584,284	19,708,625	17,318,564	30,920,879
Capital grants and contributions:	23,373,336	23,370,147	23,223,417	21,009,720	23,310,043	21,207,209	20,364,264	15,700,023	17,310,304	30,520,675
Public safety										
Transportation	77,075,784	49,555,988	31,533,762	1,721,516	3,124,690	4,677,295	1,661,359	2,850,779	368,628	-
Health	//,0/5,/64		31,333,762	1,/21,516	3,124,090	4,077,293	1,001,339	2,830,779	308,028	-
	2 002 675	10,300,000	1 200 052	-	-	-	-	-	-	-
Culture and recreation	2,892,676	2,263,168	1,200,863		-		202 225 225			
Total governmental activities program revenues	330,402,312	307,976,349	284,214,961	277,275,034	306,469,783	313,868,210	292,225,225	299,692,070	493,797,004	614,191,164

### RAMSEY COUNTY, MINNESOTA CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

	<u>2011</u>	2012	2013	2014	2015	<u>2016</u>	2017	2018	<u>2019</u>	2020
Business-type activities:										
Charges for Services										
Lake Owasso Residence	7,805,181	7,797,620	7,946,574	8,252,204	8,512,694	8,466,395	8,558,612	8,646,944	8,472,229	8,552,102
Ramsey County Care Center	14,112,022	14,169,662	13,804,871	14,438,620	14,615,053	15,745,458	15,397,668	16,883,706	17,547,765	16,204,848
Ponds at Battle Creek	393,612	568,223	426,384	453,462	508,564	-	-	-	-	-
Vadnais Sports Center	-	-	-	698,155	1,605,987	1,426,779	1,588,719	1,711,800	-	-
Law Enforcement Services	5,907,717	6,248,683	6,428,364	6,591,888	6,839,231	7,097,088	7,248,181	8,527,694	10,026,152	9,642,958
Operating grants and contributions:										
Lake Owasso Residence	19,968	19,968	19,968	19,968	19,968	19,968	19,968	19,968	19,968	9,984
Ramsey County Care Center	33,778	33,778	33,778	33,778	33,778	33,778	33,778	33,778	33,778	168,946
Law Enforcement Services	274,446	243,125	256,555	335,206	250,546	250,546	378,838	343,512	440,884	485,403
Capital grants and contributions:										
Ramsey County Care Center		_	-	-	176,099	-	_	_	-	
Ponds at Battle Creek			30,290	-	-	-			-	-
Vadnais Sports Center	-	-		-	-	-	-	550		-
Total business-type activities program revenues	28,546,724	29,081,059	28,946,784	30,823,281	32,561,920	33,040,012	33,225,764	36,167,952	36,540,776	35,064,241
Total primary government program revenues	358,949,036	337,057,408	313,161,745	308,098,315	339,031,703	346,908,222	325,450,989	335,860,022	530,337,780	649,255,405
, ., ., ., ., ., ., ., ., ., ., ., .,										
Net (Expense)/Revenue										
Governmental activities	(220,060,845)	(261,321,747)	(289,955,376)	(313,013,286)	(294,238,411)	(346,999,745)	(327,212,706)	(311,486,517)	(361,316,602)	(287,973,607)
Business-type activities	(2,781,594)	(2,544,914)	(2,748,481)	(2,945,651)	(2,710,140)	(4,527,890)	(3,963,927)	2,971,822	(731,887)	(3,762,717)
Total primary government net expense	(222.842.439)	(263,866,661)	(292,703,857)	(315,958,937)	(296,948,551)	(351,527,635)	(331,176,633)	(308,514,695)	(362,048,489)	(291,736,324)
Total primary government net expense	(222,042,433)	(203,000,001)	(232,703,637)	(313,336,337)	(230,340,331)	(331,327,033)	(331,170,033)	(300,314,033)	(302,040,403)	(231,730,324)
General Revenues and Other Changes in Net Posit	ion									
Governmental activities:	.1011									
Property taxes	274,791,919	291,981,045	296,128,119	297,567,581	293,584,616	306,970,667	319,856,449	328,410,636	341,233,619	359,354,454
Wheelage taxes	2/4,/91,919	291,981,045	290,128,119	3,883,855	4,184,673			8,282,277	8,552,797	8,207,953
Transportation sales and use tax	-	-	-	3,003,033	4,164,073	4,133,227	4,168,005	43,476,884	46,200,789	42,128,036
Grants and contributions not restricted	•	-	-	-	-	-	-	43,470,884	40,200,789	42,128,030
to specific programs	10 220 042	23,052,965	17,673,798	20 502 807	21 200 616	23,872,813	22,792,438	22,841,846	21,791,388	23,440,523
	19,330,043			20,502,897	21,309,616					
Investment earnings (loss)	5,658,590	2,912,916	(322,081)	3,337,343	3,139,941	4,154,908	5,643,358	10,920,165	20,223,193	5,006,347
Gain/(Loss) on disposal/sale of capital assets	391,791	-	106,211	383,780	239,872	12,168	183,066	361,037	(10,073)	-
Special item - capital lease forgiveness	2,279,995					-	-		-	-
Transfers	(830,853)	(1,965,784)	(2,581,487)	(2,327,492)	(5,381,751)	(2,755,419)	(2,626,527)	(1,820,103)	(1,041,837)	420 427 242
Total governmental activities	301,621,485	315,981,142	311,004,560	323,347,964	317,076,967	336,388,364	350,016,789	412,472,742	436,949,876	438,137,313
Business-type activities:		*								
Grants and contributions not restricted		*								
to specific programs		-				69,592	5,287	92,133	27,333	35,368
Investment earnings	106,454	41,112	39,366	31,545	43,520	82,355	90,215	23,084	14,266	9,058
Gain/(Loss) on disposal/sale of capital assets	13,000	8,261	13,818	36,862	(30,674)	26,575	1,429	23,154		-
Transfers	830,853	1,965,784	2,581,487	2,327,492	5,381,751	2,755,419	2,626,527	1,820,103	1,041,837	
Total business-type activities	950,307	2,015,157	2,634,671	2,395,899	5,394,597	2,933,941	2,723,458	1,958,474	1,083,436	44,426
Total primary government	302,571,792	317,996,299	313,639,231	325,743,863	322,471,564	339,322,305	352,740,247	414,431,216	438,033,312	438,181,739
Change in Net Position										
Governmental activities	81,560,640	54,659,395	21,049,184	10,334,678	22,838,556	(10,611,381)	22,804,083	100,986,225	75,633,274	150,163,706
Business-type activities	(1,831,287)	(529,757)	(113,810)	(549,752)	2,684,457	(1,593,949)	(1,240,469)	4,930,296	351,549	(3,718,291)
Total primary government	\$ 79,729,353 \$	54,129,638	\$ 20,935,374 \$	9,784,926	25,523,013	(12,205,330) \$	21,563,614 \$	105,916,521 \$	75,984,823 \$	146,445,415

<sup>\* 2012</sup> Business-type activities charges for services were restated.

TABLE III

## RAMSEY COUNTY, MINNESOTA FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	<u>2011</u>	2012	2013	2014	<u>2015</u>	<u>2016</u>	2017	2018	2019	2020
General Fund										
Nonspendable	\$ 18,675,330 \$	16,836,541 \$	15,168,209 \$	20,041,480 \$	12,178,547 \$	11,034,769 \$	25,229,052 \$	14,912,023 \$	40,530,353 \$	29,682,692
Restricted	155,244	166,478	175,122	183,534	192,399	3,446,383	4,310,129	5,211,009	16,968,105	38,519,518
Committed	3,819,936	7,321,209	2,042,509	1,693,743	1,693,743	-	-	1,693,743	1,693,743	14,231,110
Assigned	123,848,540	135,304,614	131,842,047	127,675,675	36,771,270	35,011,587	35,395,861	42,669,019	45,923,185	41,695,776
Unassigned	68,873,130	63,002,311	73,349,901	79,564,043	178,868,624	189,192,643	182,708,988	190,310,844	158,498,079	179,126,026
Total General Fund	215,372,180	222,631,153	222,577,788	229,158,475	229,704,583	238,685,382	247,644,030	254,796,638	263,613,465	303,255,122
All Other Governmental Funds										
Nonspendable	184,746	191,986	199,071	7,892	5,141	2,195	2,195	2,195	2,045	-
Restricted	120,515,392	107,941,691	107,888,830	93,479,704	95,522,341	124,368,455	112,516,474	167,723,154	195,026,525	297,796,649
Committed	319,835	3,709,807	4,964,496	30,497,112	38,953,862	29,390,586	21,820,461	39,644,016	36,497,146	15,678,099
Assigned	18,877,749	20,860,177	13,422,547	17,084,241	21,605,109	29,156,814	39,195,099	47,788,918	62,703,088	70,992,906
Unassigned	-	=	(3,266,335)	-	4,618,069	(144,202)	(5,278,548)	(3,319,770)	=	=
Total all other governmental funds	\$ 139,897,722 \$	132,703,661 \$	123,208,609 \$	141,068,949 \$	160,704,522 \$	182,773,848 \$	168,255,681 \$	251,838,513 \$	294,228,804 \$	384,467,654

Notes: Ramsey County adjusted the beginning 2016 fund balance for a correction of an error. Prior year amounts were not restated. Ramsey County implemented GASB 84 for the fiscal year ended December 31, 2019. Prior year amounts were not restated.

## RAMSEY COUNTY, MINNESOTA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	2011	2012	2013	2014		2015	2016		2017		2018		2019		2020
Revenues	2011	2012	2015	2014		2015	2010		2017		2010		2013		2020
Property taxes	\$ 276,637,814	\$ 292,649,414	\$ 297,006,997	\$ 302,405,800	Ś	298,815,186	\$ 311,870,70	5 \$	324,545,481	\$	336,623,015	\$ 3	349,807,206	\$	367,243,296
Transportation sales and use tax	-	-	-	-	Ý	-	Ç 311,070,70.	, ,	-	7	43,476,884	φ.	46,200,789	Ÿ	42,128,036
Licenses and permits	1,684,066	1,916,780	2,153,560	1,998,108		1,981,534	2,312,88	3	2,284,578		2,173,553		1,939,957		2,108,908
Intergovernmental	258,138,049	226,312,391	198,201,205	216,279,971		227,546,693	229,487,44		208,355,251		237,659,623		25,431,247		377,555,551
Private grants and donations	844,288	600,814	476,655	377,992		895,221	459,22		447,401		857,597	-	422,752		575,260
Charges for services	70,931,808	71,022,943	71,563,871	71,446,921		70,737,847	73,255,16		73,336,975		71,905,977		81,033,813		79,806,156
Fines and forfeitures	951,329	1,073,697	884,816	1,070,054		1,098,169	930,690		742,084		926,781		770,616		590,662
Sales	3,219,897	2,940,134	3,274,937	3,834,945		4,154,900	4,268,76		4,817,533		4,771,930		3,845,206		3,270,318
Rental income	2,255,610	1,353,884	1,684,955	2,613,374		2,892,842	2,936,44		3,633,674		3,441,444		3,475,947		2,564,848
Investment earnings	5,658,590	2,912,916	(322,081)	3,020,220		3,118,283	4,087,07		5,509,513		10,345,027		19,923,462		6,290,146
Program recoveries	3,266,715	4,615,256	4,649,593	3,234,327		3,849,708	6,402,09		1,494,260		2,206,337		1,548,649		958,218
Miscellaneous	8,172,571	8,468,698	8,470,337	11,456,683		14,045,578	13,757,90		13,153,791		11,410,384		199,737,391		203,991,245
Total revenues	631,760,737	613,866,927	588,044,845	617,738,395	_	629,135,961	649,768,39		638,320,541		725,798,552		34,137,035	1	1,087,082,644
					-	, ,	· <u> </u>	_				-			
Expenditures															
General government	101,887,173	93,682,790	97,216,767	90,621,432	*	98,190,690	98,409,399	9	102,826,083		107,961,283	3	801,689,666		321,494,826
Public safety	115,360,087	118,643,759	120,450,958	126,290,684	*	128,053,676	138,993,76	2	137,228,262		142,087,983	:	43,992,959		143,056,526
Transportation	106,867,710	19,948,611	46,168,113	25,419,208	*	26,306,903	25,651,29	7	26,249,254		37,769,929		47,308,841		50,627,599
Sanitation	20,232,552	18,620,998	19,574,566	20,790,288	*	19,130,710	21,887,30	7	21,061,822		20,625,288		21,086,778		20,203,379
Health	39,364,298	34,309,365	35,985,653	37,830,992	*	40,663,466	36,661,380	)	35,644,483		37,188,201		40,175,823		43,187,107
Human services	154,412,108	158,943,945	157,930,908	156,653,900	*	163,910,742	177,983,28	1	185,792,674		181,372,847		195,855,731		234,614,282
Culture and recreation	21,372,191	21,752,535	20,816,960	21,749,166	*	22,488,998	24,137,11	1	25,072,646		24,766,950		25,887,570		26,833,373
Conservation of natural resources	44,626	42,286	39,225	42,133		43,352	32,929	9	43,037		888,660		2,002,127		1,009,098
Economic development and assistance	26,774,013	25,001,606	25,256,316	23,051,049		24,853,630	23,285,620	5	22,410,495		19,670,406		18,821,692		49,486,944
Capital outlay	55,988,264	97,658,647	58,460,610	72,308,629	*	67,642,176	74,906,589	9	39,945,417		35,680,983		68,929,141		75,253,770
Debt service:															
Bond issuance costs	390,268	390,598	352,841	298,047		169,555	472,71	7	-		303,858		100,740		694,278
Principal	15,330,998	25,710,000	35,035,000	31,576,666		22,723,333	29,913,33	1	30,191,667		41,815,000		17,400,000		18,910,000
Payment to refunded bond escrow agent	-	42,080,000	-	-		-	-		-		-		-		-
Interest	8,909,317	8,724,816	8,475,272	9,166,373		8,388,650	8,410,749	9	8,569,034		7,339,897		6,844,697		6,386,987
Total expenditures	666,933,605	665,509,956	625,763,189	615,798,567		622,565,881	660,745,48	1	635,034,874		657,471,285	8	90,095,765		991,758,169
Excess of revenues over (under) expenditures	(35,172,868)	(51,643,029)	(37,718,344)	1,939,828		6,570,080	(10,977,09	1)	3,285,667		68,327,267		44,041,270		95,324,475
Other Financiae Courses (Heas)															
Other Financing Sources (Uses):	10 500 000	10 500 000	24 700 000	13 000 000		17.045.000	22.225.00				11 200 000		10 600 000		
Bonds issued	18,500,000	18,500,000	34,700,000	12,800,000		17,945,000	23,335,000	,	-		11,200,000		10,600,000		-
Loans issued	7 400 506	20,000,000	- 2710 200	1 226 000		1 426 005	2 210 000	,	-		2 245 755		-		- 2 274 714
Discount/premium on bonds	7,408,586	5,065,614	2,718,398	1,236,900		1,426,885	3,218,999				2,245,755		999,942		2,374,714
Proceeds from sale of assets	497,594	16 340 000	-	383,780		288,799	12,168		52,336		26,250		41,654		19,747
Refunding bonds issued Transfers in	35,975,000	16,340,000		12,550,000			13,505,000				20,030,000				45,415,000
	27,317,878	11,038,983	14,625,426	23,011,729		23,517,483	3,212,76		6,522,365		20,087,202		16,883,656		30,533,201
Transfers out Total other financing sources (uses)	(31,214,839) 58,484,219	(19,319,325) 51,625,272	(23,412,538) 28,631,286	(27,895,119) 22,087,290		(29,430,491) 13,747,676	30,875,03		(15,433,986)		(30,852,493)		(32,952,826)		(43,715,219) 34,627,443
Total other illiancing sources (uses)	56,464,219	31,023,272	20,031,200	22,087,290	_	13,747,676	30,673,036	<u> </u>	(8,839,283)		22,/30,/14		(4,427,374)		34,627,443
Special Item:															
Capital Lease Forgiveness	2,279,995	-	-	-		-	-		-		-		-		-
Net change in fund balances	\$ 25,591,346	\$ (17,757)	\$ (9,087,058)	\$ 24,027,118	\$	20,317,756	\$ 19,897,94	7 \$	(5,573,618)	\$	91,063,981	\$	39,613,696	\$	129,951,918
					_										
Debt service as a percentage															
of noncapital expenditures	4.47%	5.76%	7.61%	6.76%		5.31%	6.08	%	6.36%		7.63%		2.82%		2.65%

<sup>\*</sup> Capital outlay amounts were reclassified.

## RAMSEY COUNTY, MINNESOTA NET TAX CAPACITY AND MARKET VALUE OF PROPERTY LAST TEN FISCAL YEARS

	REAL ESTATE							PERSONAL		NET	ET LESS					PERCENT OF			
PAYABLE						TAXABLE			TAXABLE	_	FISCAL	T	AX INCREMENT			TOTAL	TAXAB	BLE	TAXABLE
FISCAL			COMMERCIAL		NET TAX	MARKET		NET TAX	MARKET		DISPARITY		NET CAPTURED		NET TAX	DIRECT	MARK	ET	MARKET
PERIOD		RESIDENTIAL	INDUSTRIAL		CAPACITY	VALUE		CAPACITY	VALUE		(1)		TAX CAPACITY		CAPACITY (2)	TAX RATE	VALU	E	VALUE
2012	\$	311,038,207	\$ 169,547,611	\$	480,585,818	\$ 38,746,044,100	\$	9,821,259	\$ 498,346,000	\$	17,187,329	\$	39,567,567	\$	468,026,839	61.317	\$ 39,244,3	390,100	1.19%
2013		288,413,459	163,778,574		452,192,033	36,230,777,100		10,342,110	524,899,200		17,227,066		36,112,751		444,175,623	65.240	36,755,6	576,300	1.21%
2014		290,467,832	164,323,739		454,791,571	36,478,781,600		10,383,426	528,025,300		17,915,338		34,987,307		448,103,028	63.735	37,006,8	306,900	1.21%
2015		314,379,211	169,713,969		484,093,180	39,369,536,700		10,791,542	548,879,800		19,567,837		33,529,754		480,922,805	58.922	39,918,4	116,500	1.20%
2016		336,477,866	164,349,138		500,827,004	40,868,476,400		11,332,078	578,215,300		24,505,680		33,509,122		503,155,640	58.885	41,446,6	91,700	1.21%
2017		362,071,977	173,165,048		535,237,025	43,662,948,000		11,721,219	620,157,700		27,540,809		32,731,581		541,767,472	55.850	44,283,1	105,700	1.22%
2018		392,016,298	190,183,053		582,199,351	47,328,913,200		12,417,256	660,709,800		28,799,899		36,448,315		586,968,191	53.962	47,989,6	523,000	1.22%
2019		424,993,421	199,509,996		624,503,417	50,982,725,800		12,316,086	626,413,400		27,937,931		38,778,166		625,979,268	52.880	51,609,1	139,200	1.21%
2020		457,251,475	204,209,486		661,460,961	54,416,228,600		12,404,303	642,556,000		28,870,636		39,246,531		663,489,369	52.302	55,058,7	784,600	1.21%
2021		497,664,619	216,661,819		714,326,438	58,695,702,000		13,056,131	673,121,100		34,440,137		43,738,949		718,083,757	47.760	59,368,8	323,100	1.21%

<sup>(1)</sup> Fiscal Disparity Net Tax Capacity is the increase in the tax base distributed to Ramsey County by the other metropolitan counties pursuant to M.S. Chapter 473.F - Metropolitan Revenue distribution. There are no provisions in the law for calculating a market value for the Fiscal Disparity Net Tax Capacity.

<sup>(2)</sup> All taxable property in Minnesota is listed annually and reappraised at least once every five years with reference to its value on January 2 of that year. Property is currently appraised at "Market Value," defined as the usual selling price of the property which would be obtained at private sale and not at a forced or auction sale. Statutory percentages are then applied to this value to determine a property's "Taxable Net Tax Capacity," upon which taxes are levied, extended, and collected. The total net tax capacity is reduced by the amount of the tax increment financing captured net tax capacity.

## RAMSEY COUNTY, MINNESOTA PROPERTY TAX RATES AND TAX LEVIES LAST TEN FISCAL YEARS

		GENERAI	IND		GENERAL	TOTAL	COUNTY LIBRARY	COUNTY		
LEVY	PAYABLE	 GENERAL		HUMAN	-	DEBT	GENERAL	REVENUE	DEBT	
YEAR	YEAR	SERVICES SERVICES			SERVICE	COUNTY	(1)	(1)	TOTAL	
	Y (2)	<u>.</u>								
2011	2012	35.119		17.319		4.507	56.945	3.675	0.697	61.317
2012	2013	37.652		18.265		4.721	60.638	3.875	0.727	65.240
2013	2014	35.999		18.275		4.831	59.105	3.828	0.802	63.735
2014	2015	33.190		16.813		4.459	54.462	3.593	0.867	58.922
2015	2016	32.654		17.056		4.302	54.012	3.796	1.077	58.885
2016	2017	47.207		-		3.966	51.173	3.683	0.994	55.850
2017	2018	45.800		-		3.673	49.473	3.602	0.887	53.962
2018	2019	45.112		-		3.453	48.565	3.484	0.831	52.880
2019	2020	44.818		-		3.263	48.081	3.432	0.789	52.302
2020	2021	40.869		-		2.990	43.859	3.129	0.772	47.760
		TAX LEVIES								
2011	2012	\$ 161,283,136	\$	79,536,358	\$	20,699,607	\$ 261,519,101	\$ 8,637,079	\$ 1,638,676	\$ 271,794,856
2012	2013	165,256,698		80,169,289		20,721,123	266,147,110	8,750,861	1,640,380	276,538,351
2013	2014	161,969,193		82,223,771		21,735,000	265,927,964	8,771,373	1,839,014	276,538,351
2014	2015	161,798,020		81,960,308		21,735,000	265,493,328	8,897,462	2,147,561	276,538,351
2015	2016	164,476,432		85,907,831		21,671,201	272,055,464	9,628,462	2,732,424	284,416,350
2016	2017	257,968,085		-		21,670,505	279,638,590	10,134,598	2,734,472	292,555,685
2017	2018	270,224,910		-		21,672,050	291,896,960	10,672,435	2,629,802	305,199,197
2018	2019	283,143,292		-		21,673,881	304,817,173	11,010,147	2,626,326	318,453,646
2019	2020	297,767,817		_		21,675,608	319,443,425	11,491,682	2,642,613	333,577,720
2020	2021	297,655,996		-		21,787,429	319,443,425	11,338,437	2,795,858	333,577,720
	-	, ,				, - ,	-, -,	,,	,,	-,- ,

<sup>(1)</sup> Tax levy on suburban property only.

<sup>(2)</sup> Tax rates may be lower in certain tax areas due to disparity reduction
Aid paid by the state to governmental units in certain state determined tax areas.

## RAMSEY COUNTY, MINNESOTA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

### **COLLECTED WITHIN THE TOTAL COLLECTIONS** FISCAL YEAR OF THE LEVY TO DATE **TAXES LEVIED** FOR THE FISCAL PERCENTAGE OF PAYABLE YEAR (ORIGINAL PROPERTY TAX TAXES LEVIED ON TOTAL ADJUSTED ORIGINAL LEVY ON **COLLECTIONS IN** PERCENTAGE OF FISCAL YEAR LEVY) CREDITS (1) **TAXPAYER ADJUSTMENTS** LEVY AMOUNT TAXPAYER SUBSEQUENT YEARS AMOUNT ADJUSTED LEVY \$ \$ 257,383,547 \$ \$ 256,071,653 2011 \$ 267,120,252 9,736,705 1,311,894 \$ 252,154,167 97.97% 3,845,567 \$ 255,999,734 99.97% 2012 271,794,856 281,830 271,513,026 1,069,739 270,443,287 266,990,571 98.33% 3,382,548 270,373,119 99.97% 2013 276,538,351 262,647 276,275,704 1,022,703 275,253,001 272,492,451 98.63% 2,686,470 275,178,921 99.97% 2014 276,538,351 262,630 276,275,721 1,244,889 275,030,832 272,522,340 98.64% 2,401,807 274,924,147 99.96% 2015 276,538,351 262,894 276,275,457 1,012,383 275,263,074 272,896,122 98.78% 2,257,013 275,153,135 99.96% 2016 284,416,350 262,579 284,153,771 869,215 283,284,556 281,178,822 98.95% 1,986,799 283,165,621 99.96% 2017 292,555,685 262,812 292,292,873 1,361,339 290,931,534 288,772,474 98.80% 1,986,116 290,758,590 99.94% 2018 99.87% 305,199,198 262,426 304,936,772 304,981 304,631,791 302,353,172 99.15% 1,879,841 304,233,013 2019 262,056 2,817,306 315,374,284 313,221,334 98.44% 1,670,570 314,891,904 99.85% 318,453,646 318,191,590 2020 333,577,720 262,057 333,315,663 1,305,351 332,010,312 329,390,437 98.82% 329,390,437 99.21%

<sup>(1)</sup> Payments made by the State for property tax relief.

# RAMSEY COUNTY, MINNESOTA RATIOS OF GENERAL OUTSTANDING DEBT BY TYPE TO ASSESSED VALUE, DEBT PER CAPITA AND PERSONAL INCOME LAST TEN FISCAL YEARS

## **BUSINESS-TYPE**

		GOVERNMEN'	TAL	ACTIVITIES		A	CTIVITIES						
	GENERAL	PUBLIC					GENERAL		TOTAL	NET	PERCENT OF	DEBT	PERCENTAGE
	OBLIGATION	<b>FACILITY LEASE</b>		NOTES	LOANS	0	BLIGATION		PRIMARY	TAX	DEBT TO	PER	<b>OF PERSONAL</b>
YEAR	BONDS	REV. BONDS		PAYABLE	PAYABLE		BONDS	G	OVERNMENT	CAPACITY	TAX CAPACITY	CAPITA	INCOME
2011	\$233,404,604	\$ 10,235,000	\$	5,327,000	\$ -	\$	8,909,134	\$	257,875,738	\$ 513,488,368	50.22%	\$ 501	1.10%
2012	213,939,833	-		5,122,000	20,000,000		6,254,875		245,316,708	468,026,839	52.42%	471.63	1.02%
2013	214,220,111	-		4,912,000	20,000,000		5,750,382		244,882,493	444,175,623	55.13%	464.92	1.00%
2014	210,783,006	-		4,697,000	16,703,334		5,210,889		237,394,229	448,103,028	52.98%	445.68	0.95%
2015	214,600,752	-		4,472,000	10,065,001		4,651,396		233,789,149	480,922,805	48.61%	438.07	0.90%
2016	228,664,470	-		4,242,000	3,371,667		4,045,684		240,323,821	503,155,640	47.76%	444.51	0.89%
2017	199,784,727	-		4,002,000	-		2,247,633		206,034,360	541,767,472	38.03%	375.99	0.71%
2018	189,581,286	-		3,752,000	-		1,849,584		195,182,870	586,968,191	33.25%	362.80	0.64%
2019	181,925,950	-		3,492,000	-		1,431,535		186,849,485	625,979,268	29.85%	339.53	0.62%
2020	208,966,931	-		3,227,000	-		1,016,556		213,210,487	663,489,369	32.13%	387.43	0.71%

## RAMSEY COUNTY, MINNESOTA RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

	(	GENERAL OBLIGATION	DI	LESS EBT SERVICE		PERCENTAGE OF PERSONAL	PERCENTAGE OF NET TAX	BON	NET DED DEBT
YEAR		BONDS		FUNDS	 TOTAL	INCOME	CAPACITY	PEI	R CAPITA
2011	\$	242,313,738	\$	76,339,533	\$ 165,974,205	0.71%	34.15%	\$	322.47
2012		220,194,708		44,107,695	176,087,013	0.73%	37.62%		338.53
2013		219,970,493		24,629,153	195,341,340	0.80%	43.98%		370.87
2014		215,993,895		25,890,213	190,103,682	0.76%	42.42%		356.90
2015		216,552,148 *	*	25,944,486	190,607,662	0.75%	39.63%		354.20
2016		232,710,154		29,974,869	202,735,285	0.78%	40.29%		374.99
2017		202,032,360		31,687,249	170,345,111	0.63%	31.44%		310.86
2018		191,430,870		30,692,510	160,738,360	0.56%	27.60%		298.78
2019		183,357,485		32,731,885	150,625,600	0.50%	24.06%		273.70
2020		209,983,487		56,603,790	153,379,697	0.43%	23.12%		278.71

<sup>\* 2015</sup> General Obligation Bonds adjusted to reflect transfer of Ponds at Battle Creek from Business-type activities to governmental activities.

## RAMSEY COUNTY, MINNESOTA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2020

Government Unit	0	Debt outstanding*	Estimated Percentage Application **	I	Estimated Share of Direct and Overlapping Debt
Government omt		utstanding	Application		Dept
Debt repaid with property taxes					
White Bear Lake	\$	4,335,000	98.4%	\$	4,265,640
City of Spring Lake Park		1,293,831	2.7%		34,933
City of St. Anthony		120,000	29.4%		35,280
City of Blaine		13,849,785	0.8%		105,258
School District #624		324,205,000	77.8%		252,231,490
School District #622		366,000,000	52.0%		190,320,000
School District #282		30,205,000	39.3%		11,870,565
Metropolitan Council		245,380,000	14.7%		36,070,860
Capitol Region Watershed District		11,875,000	100.0%		11,875,000
City of Falcon Heights		265,000	100.0%		265,000
City of Gem Lake		530,000	100.0%		530,000
City of St. Paul		132,495,000	100.0%		132,495,000
City of Maplewood		6,170,000	100.0%		6,170,000
City of Mounds View		6,131,126	100.0%		6,131,126
City of Roseville		23,105,000	100.0%		23,105,000
City of Shoreview		20,115,000	100.0%		20,115,000
City of Little Canada		2,545,000	100.0%		2,545,000
City of Vadnais Heights		5,380,000	100.0%		5,380,000
School District #621		206,185,000	100.0%		206,185,000
School District #623		172,285,000	100.0%		172,285,000
School District #625		562,865,000	100.0%		562,865,000
Valley Branch Watershed		6,925,000	100.0%		6,925,000
St. Paul Port Authority		34,320,000	100.0%		34,320,000
Subtotal, overlapping debt	2	2,176,579,742			1,686,125,152
Ramsey County Direct Debt		212,193,931			212,193,931
Total direct and overlapping debt	\$ 2	2,388,773,673		\$ ^	1,898,319,083

<sup>\*</sup> Debt Outstanding - That portion of the debt which is financed by tax levies.

<sup>\*\*</sup> Determined by ratio of net tax capacity of property subject to taxation in overlapping unit to net tax capacity of property subject to taxation in reporting unit.

### RAMSEY COUNTY, MINNESOTA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

Legal Debt Margin Calculation for Fiscal Year 2020

57,022,512,300 Estimated Market Value

Legal Debt Limit (3% of Estimated Market Value) 1,710,675,369

Outstanding Debt Applicable to Limit: General Obligation Bonds

Less: Amount Set Aside for Repayment of Debt Total Net Debt Applicable to Limit

(56,603,790)

180,740,000 124,136,210

Legal Debt Margin

1,586,539,159

	 2011	2012	2013	2014	2015	2016	2017	2018	 2019	2020
Legal Debt Limit	\$ 1,296,596,922	\$ 1,177,331,703	\$ 1,103,751,567	\$ 1,110,204,207	\$ 1,269,458,952	\$ 1,314,211,569	\$ 1,397,573,628	\$ 1,506,115,047	\$ 1,611,005,115	\$ 1,710,675,369
Total Net Debt Applicable to Limit	159,522,467	166,444,305	185,142,847	180,471,787	181,777,514	155,035,718	138,102,751	129,117,490	120,888,115	124,136,210
Legal Debt Margin	\$ 1,137,074,455	\$ 1,010,887,398	\$ 918,608,720	\$ 929,732,420	\$ 1,087,681,438	\$ 1,159,175,851	\$ 1,259,470,877	\$ 1,376,997,557	\$ 1,490,117,000	\$ 1,586,539,159

Note: Limit on debt - Minnesota Statutes, Section 475.53, Subdivision 1 - "Except as otherwise provided -- no municipality, --, shall incur or be subject to a net debt in excess of 3 percent of the Estimated Market Value of taxable property in the municipality."

### RAMSEY COUNTY, MINNESOTA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

			Paya	ble 2020		Payable 2011			
Taxpayer	Type of Business		Taxable Net Tax Capacity	Rank	Percentage of Total Taxable Net Tax Capacity	Taxable Net Tax Capacity		Rank	Percentage of Total Taxable Net Tax Capacity
NorthernStates Power (Excel Energy)	Utility	\$	12,424,680	1	1.87%	\$	8,981,554	1	1.92%
3M	Industrial and Commercial Products		3,771,865	2	0.57%		4,437,822	2	0.95%
PPF RTL Roseville Shopping Center LLC	Rosedale Center		3,160,354	3	0.48%				
Medtronic	Surgical & Medical Instrument Manufacturing		3,021,886	4	0.46%		2,406,734	6	0.51%
St. Paul Fire and Marine Ins Co.	Insurance		2,490,434	5	0.38%		2,818,622	4	0.60%
BNSF Railway Co.	Railroad		2,388,742	6	0.36%				
CSM Corporation & Investors	Property Management/ Real Estate Investing (Commercial/ Office/ Hotel/ Townhome)		2,326,724	7	0.35%		2,623,726	5	0.56%
Minnesota Mutual life Ins Co.	Insurance		1,998,500	8	0.30%		2,155,744	7	0.46%
St. Paul Tower LP	Property Management		1,583,250	9	0.24%				
Maplewood Mall	Real Estate		1,200,000	10	0.18%				
Cardiac Pacemakers, Inc.	Medical Manufacturing						1,599,250	10	0.34%
Compass Retail Inc.	Real Estate Investing (Rosedale)						2,998,500	3	0.64%
Target Corporation	Retail						1,606,196	9	0.34%
Unilev Management Corporation	Property Management						1,713,500	8	0.37%
	Total	\$	34,366,435		5.19%	\$	31,341,648		6.69%

## **TABLE XIII**

## RAMSEY COUNTY, MINNESOTA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

			Personal			
		a	Income (millions of	Per Capita Personal	Enrollment	Annual Average Unemployment
_	Year	<b>Population</b> <sup>a</sup>	dollars) <sup>b</sup>	<u>Income</u> <sup>b</sup>	(K-12) <sup>c</sup>	Rate <sup>d</sup>
	2011	514,696	\$ 23,349	\$ 45,36	82,953	6.6%
	2012	520,152	23,991	46,12	24 85,234	5.8%
	2013	526,714	24,507	46,52	29 86,903	5.0%
	2014	532,655	25,045	47,0	19 87,405	4.2%
	2015	533,677	26,076	48,45	87,312	3.5%
	2016	540,649	26,916	49,78	87,711	3.6%
	2017	547,974	28,654	52,29	92,578	3.3%
	2018	537,983	30,226	56,3	74 88,811	2.7%
	2019	550,321	30,589	54,93	90,028	3.0%
	2020	*	*	*	90,661	6.5%

<sup>\*</sup> Figure for this period is not yet available.

<sup>&</sup>lt;sup>a</sup> Estimates from the Metropolitan Council or U.S. Census Bureau.

<sup>&</sup>lt;sup>b</sup> U.S. Department of Commerce, Bureau of Economic Analysis.

<sup>&</sup>lt;sup>c</sup> State Department of Education.

<sup>&</sup>lt;sup>d</sup> Minnesota Department of Employment and Economic Security, Research and Planning.

## RAMSEY COUNTY, MINNESOTA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		Fisc	al Year 20	020	Fis	cal Year 2	011
<u>Taxpayer</u>	Approximate Number of Employees		Rank	Percentage of Total County Employment	Approximate Number of Employees	Rank	Percentage of Total County Employment
University of Minnesota - Twin Cities	18,000	a,c	1	6.06%	22,703	1	8.82%
3M Company (Maplewood)	16,500	а	2	5.55%	17,117	2	6.65%
State of Minnesota	14,122		3	4.75%	10,000	3	3.88%
Indep. School District #625	5,981	а	4	2.01%	5,953	5	2.31%
Regions Hospital (St. Paul)	5,593		5	1.88%	4,300	8	1.67%
Ramsey County	4,520		6	1.52%	4,422	7	1.72%
Medtronic (Mounds View)	4,000	b	7	1.35%	8,000	4	3.11%
United/Children's Hospital	3,600		8	1.21%	4,547	6	1.77%
City of St. Paul	2,995	d	9	1.01%			
Securian Financial Group (St. Paul)	2,750		10	0.93%			
U.S. Bank N.A.					3,545	9	1.38%
Target Corporation					2,731	10	1.06%
	78,061	-		26.27%	83,318		32.37%

The number of employees are located within Ramsey County, unless otherwise noted.

a: Includes full- and part-time employees.

b: Represents employees at Mounds View location only. Previous figure represented the company's worldwide employment.

c: Includes entire Twin Cities area.

d: Includes 1,070 sworn police and fire employees.

## RAMSEY COUNTY, MINNESOTA INSURANCE IN FORCE DECEMBER 31, 2020

COMPANY NAME	POLICY NUMBER	POLICY PERIOD	COVERAGE - DEPARTMENTS	POLICY LIMIT
Fireman's Fund Insurance Company (Allianz)	USC007350200	09/22/2020 - 09/22/2021	County owned property; tax forfeited properties; RCRRA property excluded.	All risk, full replacement, B&M perils \$500MM; total Insurance value: \$904.169 MM (inc TFP). excludes VH dome. \$100k deductible/claim.
Travelers	106803617	09/22/2020 - 09/22/2021	Commercial Crime incl. Public Employee Dishonesty Coverage.	\$3,000,000 with \$100,000 deductible.
Travelers	106376299	09/22/2020 - 09/22/2021	Commercial Crime incl. Employee theft of Client Property.	\$3,000,000 with \$25,000 deductible.
WCRA	40014 - 2020	01/01/2020 - 01/01/2021	Reinsurance - Workers' Compensation	\$2,000,000 retention limits
Ramsey County		01/01/2020 - 01/01/2021	Self-Funded Vehicle	\$30,000/\$60,000/\$10,000
Ramsey County		01/01/2020 - 01/01/2021	Self-Funded Tort	\$500,000 per claim; \$ 1,500,000 per occurrence
Ramsey County	EPP-01-23	01/01/2020 - 01/01/2021	Employee Personal Prop. Loss	Per Ramsey County board policy up to \$750
Ramsey County	P-01-24	01/01/2020 - 01/01/2021	Self-Funded Property	Per state statute - \$5,000 deductible on purchased insurance program
			800 MHZ	
MN Risk Management Fund	0023PK20	07/01/2020 - 07/01/2021	Property Fire and Extended, Boiler and Machinery and Vehicle and Mobile Equipment	\$8,662,000
			Boiler and Machinery and Vehicle and Mobile Equipment	\$25,000 Deductible
MN Risk Management Fund	0023PK20	07/01/2020 - 07/01/2021	Commercial General Liability and Cyber Liability	\$500,000 per person/ \$1,500,000 per occurrence includes cyber liability to \$100,000
			LAKE OWASSO AND CARE CENTER	
National Indemnity	73 APS 09 1187	01/01/2020 - 01/01/2021	Automobile	\$1,000,000 CSL plus physical damage
			CARE CENTER	
CNA Surety/Western Surety Co.	69042089	09/15/2020 - 09/15/2021	Patient's Bond	\$100,000
			SHERIFF	
League of MN Cities	CMC1004173-5	01/01/2020 - 01/01/2021	Violent Crime Enforcement Team	Primary: \$ 25,000/\$ 50,000/\$ 1,000 deductible/agg; deductible after agg deductible met
League of MN Cities	OML1004174-5	01/01/2020 - 01/01/2021	Violent Crime Enforcement Team	Excess: \$ 1,000,000
			COUNTY MANAGER	
Allied World Assurance	0308-3130	04/16/2013 - 04/16/2023	Pollution Legal Liability - TCAAP	\$ 25,000,000; \$100,000 deductible each occurrence
Allied World Assurance	0308-3131	04/16/2016 - 04/16/2021	Contractor's Pollution Liability - TCAAP	\$10,000,000; \$25,000 deductible each incident
League of MN Cities	CMC 1002548-3	05/06/2020 - 05/06/2021	Municipal Liability	\$250,000 crime, \$5,000,000 property

(Continued)

### TABLE XV (Continued)

### RAMSEY COUNTY, MINNESOTA INSURANCE IN FORCE DECEMBER 31, 2020

COMPANY NAME	POLICY NUMBER	POLICY PERIOD	COVERAGE - DEPARTMENTS	POLICY LIMIT
			EMERGENCY MANAGEMENT	
National Indemnity	75APR393947	02/05/2020 - 02/05/2021	Mobile Command Center vehicle	\$1,000,000 CSL; \$25,000 physical damage; \$5,000 comp/ \$5,000 collision
			MEDICAL EXAMINER	
ProAssurance Casualty Company	MP71336	01/1/2020 - 01/1/2021	Professional Liability - covers McGee, Froloff, Mills, and Huston	\$1,000,000/\$3,000,000; claims made policy
			REGIONAL RAIL	
MN Joint Underwriting Association	J040015	7/01/2020 - 07/01/2021	General Liability	\$1,000,000 limit; \$250 Deductible per Event
League of MN Cities	CMC 1003323-1	07/12/2020 - 07/12/2021	Rush Line Corridor - crime, petrofund, municipal and auto liability	\$100 000 crime; \$250,000 petrofund; \$1,500,000 municipal & auto liability; 50/250 defense reimbursement
League of MN Cities	CMC 1004472-3	10/06/2020 - 10/06/2021	GRRC (formerly MN Hi Speed Rail)	\$1,500,000/\$2,000,000 Municipal, Auto, Crime and Petrofund
Lexington Insurance	14245890	01/01/2020 - 03/01/2021	General Liability - Union Depot	\$5,000,000; \$25,000 deductible
Zurich	CPP0274734-02	01/01/2020 - 03/01/2021	Property Insurance - Union Depot	All Risk PropertyTIV: \$141,151,000; \$50,000 deductible per occurrence
National Union Fire Insurance Company	13471657	12/31/2020 - 12/31/2021	Public Officials Liability	\$1,000,000; wrongful act other than employment practices - \$10,000 deductible; employment practice violation - \$25,000 deductible
Lloyd's of London	PC0859921	01/01/2020 - 03/01/2021	Railroad Liability	\$50,000,000/\$100,000,000; \$500,000 deductible per occurrence; \$2,000,000 deductible FELA

## RAMSEY COUNTY, MINNESOTA FULL-TIME-EQUIVALENT COUNTY EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

Full-Time Equivalent Employees as of December 31

				ne zgartale.	it zilipio y cco	us of Decemb				
Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General government	708.70	684.90	700.90	709.40	733.90	740.70	736.70	773.60	780.60	830.60
Public safety	1,100.66	1,069.16	1,058.16	1,058.66	1,062.16	1,066.24	1,070.66	1,115.76	1,115.76	1,132.01
Transportation	116.58	114.58	114.58	114.58	114.58	117.58	117.58	135.58	133.58	142.33
Health	319.00	308.35	338.70	334.90	355.65	292.60	291.75	296.85	295.70	336.80
Human services	1,269.59	1,265.14	1,311.24	1,318.24	1,343.84	1,438.94	1,429.54	1,451.39	1,443.39	1,458.94
Culture and recreation	192.62	187.32	185.43	185.28	192.28	195.63	197.73	197.73	197.73	198.73
Economic development and assistance	91.90	86.00	87.00	84.00	84.00	85.00	85.00	84.00	86.00	87.00
Total	3,799.05	3,715.45	3,796.01	3,805.06	3,886.41	3,936.69	3,928.96	4,054.91	4,052.76	4,186.41

## RAMSEY COUNTY, MINNESOTA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General Government										
	\$ 6.45	\$ 6.62	\$ 6.76	\$ 6.73	\$ 6.61	\$ 6.74	\$ 6.75	\$ 7.21	\$ 7.43	\$ 7.51
Public Safety										
Sheriff:										
Jail Facility Bookings	21,439	21,283	20,226	21,048	21,610	20,409	20,827	21,183	20,801	12,180
Warrants Issued & Cleared	24,351	24,154	22,225	21,070	24,415	26,163	27,355	26,582	28,202	21,238
Corrections:										
Adult Probation Cases	27,112	21,924	20,406	19,554	19,282	18,947	18,285	18,460	18,965	16,440
Juvenile Probation Cases	2,202	1,277	1,140	1,064	1,064	952	841	739	645	555
Average Daily Population All Facilities	464	424	397	386	390	345	337	306	275	129 **
Transportation										
Average Daily Vehicle Miles Traveled on County Roads*	2,678,420	2,665,947	2,673,051	N/A	N/A	2,633,744	2,672,429	N/A	N/A	N/A
Health										
WIC Nutrition Program Client Served	31,324	31,224	30,474	30,151	29,397	28,802	27,918	26,467	25,204	24,633
Nurse Family Home Visits	22,614	21,494	21,086	18,984	19,566	20,597	18,983	19,514	17,773	13,832
Financial Assistance Services										
Cash, Food, and Child Care Assistance Cases	41,104	43,693	45,291	42,204	39,918	39,135	38,322	37,553	36,632	37,237
Medical Assistance Cases	50,945	54,713	56,398	74,218	80,899	80,261	82,372	82,598	79,096	80,374
Applications for Cash and Food Assistance	20,395	24,192	24,587	24,039	22,781	20,922	20,295	19,673	19,403	26,758
Applications for Medical Assistance	38,942	36,576	40,266	34,351	32,908	39,116	38,076	29,525	29,367	21,928
Social Services										
Out of Home Placements**	1,956	1,958	1,875	1,688	1,842	1,893	1,975	1,929	1,713	1,344
Services for Disabled Adults	3,307	3,344	3,390	3,402	3,208	3,385	3,336	3,342	3,387	3,427
Child Maltreatment Intake Reports	1,265	1,526	1,408	1,680	2,150	2,637	2,776	3,204	3,453	2,552
Culture and Recreation										
Parks and Recreation:										
Ice Hours Rented at Ice Arenas	12,657	13,127	14,240	15,351	20,491	18,320	18,266	18,658	18,935	13,325
Park Shelter and Pavilion Rentals	1,065	1,085	1,119	1,081	1,191	1,210	1,209	1,196	1,170	590
Libraries:										
Total Circulation	4,713,703	4,772,566	4,596,085	4,308,599	4,095,008	3,850,918	3,689,728	3,568,052	3,442,392	1,944,731
Visits to Library Buildings	1,808,934	1,804,943	1,706,338	1,601,495	1,588,525	1,574,655	1,539,241	1,499,272	1,412,654	390,304
Librarian Reference Assistance	275,964	225,914	278,694	269,295	267,930	275,860	295,503	294,424	263,915	252,070
Economic Development and Assistance										
Workforce Solutions:										
Percent of Participants in Voluntary Programs Employed	83%	80%	82%	79%	85%	86%	86%	51%	52%	51%
Percent of Participants in Mandatory Programs Employed	55%	41%	40%	43%	43%	41%	40%	49%	44%	36%

Source: Ramsey County Finance Department and individual County departments.

N/A: Not available

<sup>\*</sup> Data from MN Department of Transportation was not available for 2014, 2015, 2018, 2019, and 2020.

<sup>\*\*</sup> Included Boys Totem Town even though the facility closed on August 1, 2019.

## RAMSEY COUNTY, MINNESOTA CAPITAL ASSETS STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

Fiscal Year

					Fiscal Ye	ear				
Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Public Safety										
Patrol Station	1	1	1	1	1	1	1	1	1	1
Law Enforcement Center	1	1	1	1	1	1	1	1	1	1
Post Adjudicated Correctional Facilities	3	2	2	2	2	2	2	2	2	2
Pre-Adjudicated Correctional Facilities	1	1	1	1	1	1	1	1	1	1
Transportation										
Centerline Miles of County Road Maintained	295	295	295	285	293	293	282	282	281	281
Culture and Recreation										
Parks and Recreation:										
Number of Regional Parks	6	6	6	6	6	6	6	6	6	6
Number of County Parks	9	9	9	9	9	9	9	9	9	9
Park Acreage	6,527	6,527	6,527	6,527	6,527	6,527	6,527	7,998	7,998	7,909
County Golf Courses	5	5	5	5	5	5	5	5	5	5
Golf Dome (Practice Range)	1	1	1	1	1	1	1	1	1	1
Ice Arenas	10	10	10	11	11	11	11	11	11	11
Fairgrounds	1	1	1	1	1	1	1	1	1	1
Nature Center	1	1	1	1	1	1	1	1	1	1
Archery Range	1	1	1	1	1	1	1	1	1	1
Picnic Shelters	28	28	28	28	28	28	28	28	21	21
Pavilions	4	4	4	4	4	4	4	4	4	4
Libraries:										
Library Buildings	7	7	7	7	7	7	7	7	7	7

## Ramsey County, Minnesota 2020 Comprehensive Annual Financial Report

## Finance Department Financial Reporting Division

Renee Vought, Deputy Director Matt Phillips, Accountant III Jennifer Keller, Accountant II

### **Budget Division**

Steven Kuhn, Principal Financial Analyst

### **Investment Division**

De'Andre Lindsey, Investment Manager Nathan Scott, Budget Analyst II

## **Other Finance Staff**

John Hanson, Carrie Learn, Moua Lee-Yang, Bianca Fucini and Tony Sofie

Consultant - Kiran Kumar

## **Countywide Administrative and Accounting Staff**

## **Economic Growth and Community Investment**

George Hardgrove, Controller

## **Parks and Recreation**

Joua Yang

## **Property Management**

Daniel Winek

## **Public Works, Fleet Operations and Multi-modal Planning**

Tony Lutgen, Kris Longhenry

## **Workforce Solutions**

**Holly Pratt** 

## Safety and Justice

Sergey Kovalchuk, Controller

## Sheriff's Office

Mike Webster

### **Information and Public Records**

Tracy West, Controller

**Information Services** 

Tom Oertel

## **Property Records and Revenue**

Dick Sivanich

### **Health and Wellness**

Janelle White, Controller

**Care Center** 

Bavong Thao

## **Health and Wellness**

Enrique Rivera, Melanie Mahon, and Don Habisch

## **Lake Owasso Residence**

**Tracey Trover** 

**Public Health** 

Daniel Rahkola

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